

Application Information

Application					
File & Activity Number(s)	Admin Complete Date	20th Day 90TH/120TH DAY			
0102-24-0001.1 LUP240001	01/12/2024	120 th (WFD/FHA): 5/10/2 90 th (CAFRA): 5/20/24			
Environmental Specialist	Environmental Engineer	Applicant Name/Contact	Consultant Name/Contact		
Becky Mazzei	Michael Sheehan	ASOW Services LLC c/o Jennifer Daniels	Brian McPeak bmcpeak@psands.com		
Permit Ty	pe		Site Visit?		
CAFRA Individual Permit-Commercial/Industry/Public WFD IP-Commercial/Industrial/Public (Waterward) FHA Verification-Method 2 (FEMA Tidal Method)			No		
Block(s)/Lot(s)		X	Ŷ		
[567, 2]		512301.61	197469.58		
Municipality	County		Address		
Atlantic City	Atlantic	801 Nort	h Maryland Avenue		
	Previously Issued Authoriz	ations or Violations Onsite?			
N/A – none listed in WebIntelligend	e or NJEMS				
Project Description					
The applicant is proposing to construct a new 541 LF bulkhead along the shoreline of the site, associated with a future proposed O&M Facility on the upland of this site (pending under 0102-24-0001.1 LUP240002). The bulkhead will result in the filling of 1,082 SF of ISS/Tidal waters. Most of the bulkhead is located at or below the MHWL, but a portion extends through the upland perpendicular to the water. Therefore, a CAFRA IP is also required.					

This site was previously bulkheaded prior to 1977, but that bulkhead has deteriorated over time, so the current proposal is considered a new bulkhead.

Administrative History

- Application Administratively Complete: January 12, 2024
- Published Special Notice in DEP Bulletin: February 7, 2024
- Receive SHPO Comments: February 8, 2024
- Begin Public Comment: February 21, 2024
- Receive T&E Comments: March 14, 2024
- End Public Comment: March 21, 2024
- Receive Mitigation Comments: April 2, 2024
- 90th Day Deadline (WFD/FHA): April 10, 2024
- 120th Day Deadline (WFD/FHA): May 10, 2024
- 90th Day Deadline (CAFRA): May 20, 2024

Public Comments

Comments from the public were received for this application. Many of the comments were directed at off-shore wind development in general and not specifically the O&M Facility Bulkhead that is the subject of this application. These concerns, which ranged from concerns with water contamination, subsidence, EMFs, impacts to tourism, tree removal, concerns about sinkholes, trenching impacts, effects on property values, aesthetic impacts, air quality impacts, and the untested technology of wind power were addressed in the Department's findings for the ASOW South Federal Consistency (0000-21-0022.1 CDT210001) issued 4/1/24.

Additional concerns were expressed about not having adequate time for the public to comment on this application. The subject application is for a bulkhead only, and the regulatory timeframes for the public comment period were adhered to as outlined above.

Lastly, there were concerns about impacts to finfish migratory pathways (7:7-9.5) and secondary impacts associated with the O&M facility, specifically, does the approval of the O&M Facility make the development of offshore wind more likely. Compliance with the finfish migratory pathways rule (9.5) is addressed in the report below. Secondary impacts for the O&M Facility will be addressed in the O&M Facility CAFRA IP Review.

Flood Hazard Information

Waterbody & Riparian Zone				
Stream Classification	Stream Name Sub-Watershed Watershed			
FW2-NT/SE1	Clam Creek	Reeds Bay / Absecon Bay & tribs	Reeds Bay / Absecon Bay & tribs	
FHA Regulated Feature? Does the Stream Drain more than 50 acres? (Use Stream Stats or Consult with an Engineer)	C1 Check within 1-mile Downstream in the same HUC-14	TP Check within 1-mile Downstream in the same HUC-14	TM Check within 1-mile Downstream in the same HUC-14	
Yes	🔽 Yes 🔽 No	🔽 Yes 🔽 No	🔽 Yes 🔽 No	
	Riparian Zone	Determination		
No Riparian Zone	50 ft Riparian Zone	150 ft Riparian Zone	300 ft Riparian Zone	
	V			
Comments/Notes				
The riparian zone is 50'; however, there is very little vegetation within 50' of top of bank and no permanent disturbance to any riparian zone vegetation is proposed as part of this project.				

Structure Information

Not Applicable

This site was previously bulkheaded prior to 1977, but that bulkhead has deteriorated over time, so the current proposal is considered a new bulkhead. The new bulkhead will be constructed at the MHWL on the eastern edge of the site and as far as 7' waterward of the MHWL at the western edge of the site, resulting in 1,082 SF of fill below the MHWL.

Dredging Information

Not Applicable

Although dredging is not proposed under the current application, the applicant has noted that Atlantic City has received authorization to dredge in Clam Creek and the surrounding areas (DLRP WFD Permit 0102-20-0001.1 LUP210001 issued 2/23/22).

Tidelands Information

Not Applicable

Tidelands				
Does the Property require a tidelands Instrument?	Map No.			
Ves No	196-2064			
Is there an existing conveyance?	If Yes, Describe			
Ves 🔽 No				
Comments				
The project area is covered by a Grant to Atlantic City, 3/15/20, Liber A-1, pg. 16				

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Existing Structures

🔲 Not Applicable



Dock configuration has changed.

Site is vacant; northern portion of bulkhead has collapsed

Wetland Information

☑ Not Applicable

No mapped coastal wetlands, freshwater wetlands, or transition areas are located within the project area.

Shellfish Information

🔲 Not Applicable

Shellfish					
1963 Classification	1986 Classification	Other Maps			
Plate 4 - Little Egg Harbor to Long Port - Moderate Value Commercial					
Is a deed restriction required?	Was it added as condition of the permit?	Water Classification			
Yes 🔽 No 🔽 N/A	🗌 Yes 🔽 No 🔲 N/A	Prohibited			
Comments					

Submerged Aquatic Vegetation Information

🔲 Not Applicable

Submerged Aquatic Vegetation (SAV)				
1979 Map Name	1986 Map Name	Other Maps		
Oceanville – not mapped	N/A	N/A		
Comments				

T&E Information

🔲 Not Applicable

Endangered & Threatened Species				
Is a E&T Review Required? Date Sent In NJEMS? Did you Receive Comments?				
Ves No No VA				
Is a US Fish & Wildlife Review Required? Applicable Permit Types: FWW GP 2/4/5/6/7/10A/10B/11/13 15/17/18/20/22/23/24/26/27	Date Sent	In NJEMS?	Did you Receive Comments?	

Endangered & Threatened Species					
N/A	A Section A Sect				
Landscape Region	Species (including mussels)	NHP Review? Check Grid layer and letter to see if a T&E Flora or CWD Species Review is required	Vernal Pool Review?		
✓ Atlantic Coastal □ Delaware Bay Osprey, Black Marine □ Piedmont Plains Skimmer, Peregrine Falcon, Yellow- No Crowned Night Heron, Black-crowned Night Freshwater Mussel Heron, Least Tern					
Comments In comments dated 3/14/24, the T&E Unit determined that no adverse impact to suitable habitat for State-listed species is					
anticipated as a result of the proposed project.					

Fishery Resource Information

🗹 Not Applicable

Navigation Information

🗹 Not Applicable

Deed Restriction Information

🗖 Not Applicable

Deed Restriction			
Does the site require a deed restriction?	Describe:		
Ves 🗖 No 🗖 N/A	Because the new bulkhead is being constructed up to 7' waterward of the MHWL, a deed restriction will be imposed requiring all future bulkhead replacements to be in-place of the authorized bulkhead.		
Comments			
Bulkhead DR			

ACOE Information

🔲 Not Applicable

ACOE				
Does project require Army Corps of Engineers approval?	If yes, which SPGP applies?	If yes, can DLUR issue?		
🗹 Yes 🔲 No 📄 N/A	SPGP17 🔲 SPGP19	🔽 Yes 🔽 No 🔽 N/A		

ACOE

Comments

The permit will be conditioned upon obtaining ACOE approval for the construction of a bulkhead below the MHWL.

Public Access Information

🔲 Not Applicable

Public access is not required under this permit application, since no development is being proposed in the upland. The pending permit application for the O&M Facility at this site will require compliance with the public access rule.

SHPO Information

🔲 Not Applicable

SHPO					
Is a SHPO Review Required?	Trigger for Review	Date Sent	In NJEMS?	Did you Receive Comments?	
▼ Yes No N/A	 Exceeds 20 ac & adjacent to a water body Structure over 50yrs old Bridge or Culvert Disturbance Letter from a concerned citizen Archeological Grid No: 			✔ Yes No N/A	
Comments					
In comments dated 2/8/24, SHPO determined that there are no buildings, structures, sites, objects, or historic districts on or adjacent to the project location that are listed in, or that have been identified as eligible for listing in the New Jersey or National Registers of Historic Places. Although the project setting is sensitive for archaeological sites, the project only has a low potential to affect historic and archaeological remains. Consequently, the HPO does not recommend further consideration prior to permit issuance.					

Stormwater Requirements

🗹 Not Applicable

Planning Area Information

🗖 Not Applicable

Planning Areas				
Highlands Preservation Area? Does this project require a Highlands Permit or Coordination?	Date Sent	In NJEMS?	Did you receive comment back?	
No			🔽 Yes 🔽 No 🔽 N/A	
Pinelands Preservation Area? Does this project require a pinelands authorization?	Date Sent	In NJEMS?	Did you receive comments back?	
Νο			Yes 🔽 No 🔽 N/A	
Meadowlands Preservation Area? Applied for a Meadowlands Wetland Certificate?	Date Sent	In NJEMS?	Did you receive comments back?	
Νο			🗖 Yes 🔲 No 🔽 N/A	
Contaminated Site? Consult with ODST	Date Sent	In NJEMS?	Did you receive comments back?	
Applicant is seeking Request for Closure			Yes 🔽 No 🔽 N/A	
CAFRA Area?	Impervious Cover Limits CAFRA?	CAFRA Forested?	Coastal Wetlands?	
Yes	N/A	N/A	No	
Is a Green Acres Review Required?	Date Sent	In NJEMS?	Did you receive comments back?	
No			🗌 Yes 🔲 No N/A	
Is an EPA Review Required?	Date Sent	In NJEMS?	Did you receive comments back?	
No			🗌 Yes 🔲 No 📝 N/A	
Is this located in an Environmental Justice Overburdened Community?	Notes	Is the project Located in a Sewer Service Area?	Notes	
🔽 Yes 🔽 No 🔽 N/A		🔽 Yes 🔲 No 🔽 N/A		
Comments				

Mitigation Requirements

Not Applicable

Mitigation					
Is Mitigation Required?	FWW/FWW TA	Riparian Zone	Coastal Wetlands	ISS	
▼ Yes □ No □ N/A				0.025	
Was a MIT Proposal Provided?	Sent MIT Form & Email to Mitigation for Review?	Date Sent	In NJEMS?	Has Mitigation Approved the Plan?	
No	Ves No N/A		V	Ves Vo	
Comments					
Mitigation is required for this project for the filling of 1,082 SF (0.025 ac) of ISS for the construction of a bulkhead below the MHWL. The Mitigation Unit provided permit conditions requiring this mitigation to be satisfied.					

Remediation Review

Not Applicable

The site is a known contaminated site under PI 007378, specifically it is a Classification Exception Area/Well Restriction Area, due to the presence of a groundwater plume on-site. The clean-up is in the Post-No Further Action Monitoring phase. Since the bulkhead is not related to the groundwater on the site, the groundwater plume is not anticipated to impact the project.

The applicant also obtained an LSRP to investigate historic fill soil contamination on-site. Any soil contamination issues will be addressed during the review of the upland portion of the project.

Environmental Review Elements

Waterfront Development & CAFRA Environmental Elements

Individual Permit Requirements for Special Areas – Subchapter 9 (7:7 et al)

Citation	Activity	Not Applicable	Analysis
7:7-9.2	Shellfish Habitat		
7:7-9.3	Surf Clam Areas		
7:7-9.4	Prime Fishing Areas		

Citation	Activity	Not Applicable	Analysis
7:7-9.5	Finfish Migratory Pathways		Public comment was received expressing concern with compliance with this rule. This rule prohibits structures which create a physical barrier to the movement of fish and development which lowers water quality to such an extent as to interfere with the movement of fish. The proposed bulkhead is parallel to the shoreline, so will not be a physical barrier to fish movement. The bulkhead will also not lower water levels.
7:7-9.6	Submerged Aquatic Vegetation (SAV)		
7:7-9.7	Navigation Channels		
7:7-9.8	Canals		
7:7-9.9	Inlets		
7:7-9.10	Marina Moorings		
7:7-9.11	Ports		
7:7-9.12	Submerged Infrastructure Routes		
7:7-9.13	Shipwreck & Artificial Reef Habitats	V	
7:7-9.14	Wet Borrow Pits		
7:7-9.15	Intertidal & Subtidal Shallows		A portion of the proposed bulkhead extends waterward of the MHWL, resulting in 1,082 SF of ISS fill. According to 9.15(h), The construction and/or replacement of a bulkhead within intertidal and subtidal shallows is conditionally acceptable provided the bulkhead meets the requirements of the filling rule at N.J.A.C. 7:7-12.11(f) and the coastal engineering rule at N.J.A.C. 7:7-15.11(d). As demonstrated below, the project complies with these standards. The permit will be conditioned upon providing ISS mitigation.
7:7-9.16	Dunes		
7:7-9.17	Overwash Areas		
7:7-9.18	Coastal High Hazard Areas	Γ	The bulkhead is proposed within the V-Zone, which is acceptable under this rule, as it is a water dependent development.
7:7-9.20	Barrier Island Corridor	~	
7:7-9.21	Bay Islands		
7:7-9.22	Beaches		

Citation	Activity	Not Applicable	Analysis
7:7-9.23	Filled Water's Edge	Γ	The site is considered filled water's edge; however, there is no development proposed on the upland at this time.
7:7-9.24	Existing Lagoon Edges	V	
7:7-9.25	Flood Hazard Area	Γ	Compliance has been determined per the engineer's review.
7:7-9.26	Riparian Zones		No proposed impacts to vegetation.
7:7-9.27	Wetlands	▼	
7:7-9.28	Wetland Buffer		
7:7-9.29	Coastal Bluff		
7:7-9.30	Intermittent Stream Corridors		
7:7-9.31	Farmland Conservation Areas		
7:7-9.32	Steep Slopes		
7:7-9.33	Dry Borrow Pits		
7:7-9.34	Historic & Archeological Resources	V	
7:7-9.35	Specimen Trees	V	
7:7-9.36	Endangered or Threatened Wildlife or Plant Species Area		See T&E section above – no concerns
7:7-9.37	Critical Wildlife Habitat Area		
7:7-9.38	Public Open Space		
7:7-9.39	Special Hazard Areas	Γ	See Remediation Review section above
7:7-9.40	Excluded Federal Land		
7:7-9.41	Special Urban Areas	Γ	Atlantic City is a special urban area. The construction of a bulkhead on this site will help restore the upland to a condition that can support commercial development.
7:7-9.42	Pinelands National Reserve & Pinelands Protection Area	V	
7:7-9.43	Meadowlands District		
7:7-9.44	Wild & Scenic River Corridors	V	
7:7-9.45	Geodetic Control Reference Marks	Γ	Comments from NJDOT dated 2/12/24 confirmed that there are no geodetic markers in the vicinity.

Citation	Activity	Not Applicable	Analysis
7:7-9.46	Hudson River Waterfront Area		
7:7-9.47	Atlantic City	Γ	The project is located in Atlantic City. However, none of the provisions of this rule apply to this type of project.
7:7-9.48	Lands & Waters Subject to Public Trust Rights		Clam Creek is subject to public trust rights.

Individual Permit Requirements for General Water Areas – Subchapter 12 (7:7 et al)

Citation	Activity	Not Applicable	Analysis
7:7-12.2	Shellfish Aquaculture	V	
7:7-12.3	Boat Ramps	\checkmark	
7:7-12.4	Docks & Piers for Cargo & Commercial Fisheries		
7:7-12.5	Recreational Docks & Piers		
7:7-12.6	Maintenance Dredging	2	
7:7-12.7	New Dredging	•	
7:7-12.8	Environmental Dredging	V	
7:7-12.9	Dredged Material Disposal		
7:7-12.10	Solid Waste or Sludge Dumping		
7:7-12.11	Filling		A bulkhead can be permitted to fill ISS provided it meets the requirements of the filling rule at N.J.A.C. 7:7-12.11(e). The proposed bulkhead and associated fill is in support of a proposed water dependent use at this site, specifically an O&M Facility for Offshore Wind, which will provide a warehouse, office, hydraulic cranes, and vessel mooring to facilitate maintenance of offshore wind turbines. The upland portion of the site is narrow, and the 1,082 SF of fill is necessary to 'square off' the site to provide adequate space for vehicular turning movements around the building. No adverse impacts to fisheries or T&E habitat are anticipated as a result of this project. The permit will require that mitigation be provided for the fill.

Citation	Activity	Not Applicable	Analysis
7:7-12.12	Mooring		
7:7-12.13	Sand & Gravel Mining		
7:7-12.14	Bridges		
7:7-12.15	Submerged Pipelines		
7:7-12.16	Overhead Transmission Lines		
7:7-12.17	Dams & Impoundments		
7:7-12.18	Outfalls & Intakes		
7:7-12.19	Realignment of Water Areas		
7:7-12.20	Vertical Wake or Wave Attenuation Structures		
7:7-12.21	Submerged Cables		
7:7-12.22	Artificial Reefs		
7:7-12.23	Living Shoreline		
7:7-12.24	Miscellaneous Uses	V	

Individual Permit Requirements for Impervious Cover & Vegetative Cover for General Land Areas & Certain Special Areas – Subchapter 13 (7:7 et al)

N/A – bulkhead is linear project

Individual Permit Requirements for General Location Rule – Subchapter 14 (7:7 et al)

Citation	Activity	Not Applicable	Analysis
7:7-14.1	Linear Development		
7:7-14.2	Basic Location Rule	V	The proposed bulkhead is waterward of a previously bulkheaded property that is eroding, and will serve to protect and preserve the upland area to be redeveloped. The project is not anticipated to adversely affect T&E habitat or fisheries.

Citation	Activity	Not Applicable	Analysis
7:7-14.3	Secondary Impacts	Γ	No secondary impacts are anticipated as a result of the proposed bulkhead. Any future development at the site will require additional permits under the CZM rules.

Individual Permit Requirements for Use Rule – Subchapter 15 (7:7 et al)

Citation	Activity	Not Applicable	Analysis
7:7-15.2	Housing		
7:7-15.3	Resort/Recreational		
7:7-15.4	Energy Facility		
7:7-15.5	Transportation		
7:7-15.6	Public Facility		
7:7-15.7	Industry		
7:7-15.8	Mining		
7:7-15.9	Port		
7:7-15.10	Commercial Facility		
7:7-15.11	Coastal Engineering		This rule provides a hierarchy for shore protection structures. Because this site was historically bulkheaded since at least the 1930s, and given the narrow site configuration and V zone wave energy, a new bulkhead is acceptable on this site. Additionally, a bulkhead can be permitted to fill ISS provided it meets the requirements of the coastal engineering rule at N.J.A.C. 7:7- 15.11(d). The permit will be conditioned upon the bulkhead being designed to withstand wave runup in the V Zone. The bulkhead is not considered a reconstruction as it is no longer functioning; therefore, it is being reviewed as a new bulkhead.
7:7-15.12	Dredged Material Placement on Land		
7:7-15.13	National Defense Facility		
7:7-15.14	High Rise Structure		

Individual Permit Requirements for Resource Rule – Subcha	pter 16	(7:7 et al)
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Citation	Activity	Not Applicable	Analysis
7:7-16.2	Marine Fish & Fisheries	•	
7:7-16.3	Water Quality		
7:7-16.4	Surface Water Use		
7:7-16.5	Groundwater Use		
7:7-16.6	Stormwater Management Use	N	
7:7-16.7	Vegetation	V	
7:7-16.8	Air Quality		
7:7-16.9	Public Access		See public access section above
7:7-16.10	Scenic Resources & Design		
7:7-16.11	Buffers and Compatibility of uses		
7:7-16.12	Traffic		
7:7-16.13	Subsurface Sewage Disposal Systems	N	
7:7-16.14	Solid & Hazardous Waste	V	

Section 10 CAFRA NJSA 13:19 Requirements

Citation	Activity	Analysis
N.J.A.C. 7:7-1.4(b)1	Conforms with all applicable air, water and radiation emission and effluent standards and all applicable water quality criteria and air quality standards.	Complies
N.J.A.C. 7:7-1.4(b)2	Prevents air emissions and water effluents in excess of the existing dilution, assimilative, and recovery capacities of the air and water environments at the site and within the surrounding region.	Complies

Citation	Activity	Analysis
N.J.A.C. 7:7-1.4(b)3	Provides for the collection and disposal of litter, recyclable material and solid waste in such a manner as to minimize adverse environmental effects and the threat to the public health, safety, and welfare.	Complies
N.J.A.C. 7:7-1.4(b)4	Would result in minimal feasible impairment of the regenerative capacity of water aquifers or other ground or surface water supplies.	Complies
N.J.A.C. 7:7-1.4(b)5	Would cause minimal feasible interference with the natural functioning of plant, animal, fish, and human life processes at the site and within the surrounding region.	Complies
N.J.A.C. 7:7-1.4(b)6	Is located or constructed so as to neither endanger human life or property nor otherwise impair the public health, safety, and welfare.	Complies
N.J.A.C. 7:7-1.4(b)7	Would result in minimal practicable degradation of unique or irreplaceable land types, historical or archeological areas, and existing public scenic attributes at the site and within the surrounding region.	Complies
N.J.A.C. 7:7-1.4(b)8	Provides, pursuant to standards established by rule or regulation adopted pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), on-site public access to the waterfront and adjacent shoreline, or off-site public access to the waterfront and adjacent shoreline if on-site public access is not feasible as determined by the department. Nothing in this subsection shall be construed to abrogate or otherwise affect any public access obligations or requirements of any permit, administrative order, consent decree, or court order in effect prior to the effective date of P.L.2015, c.260.	Complies

Statement of Authorization

The authorized activities allow for the permittee to undertake impacts to regulated areas as described below. Additional impacts to regulated areas without prior Department approval shall constitute a violation of the rules under which this document is issued and may subject the permittee and/or property owner to enforcement action, pursuant to N.J.A.C. 7:13-24.1; N.J.A.C. 7:7-29.1.

WFD IP-Residential Development (Not SFH/Duplex) Waterward	Permanent Disturbance (Acres)	Temporary Disturbance (Acres)	
Shellfish habitat	0	0	
Intertidal subtidal shallows (ISS)	0.025	0	

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Conditions

Needs ACOE		
ISS Mit. Conditions		
Bulkhead DR		
Bulkhead in V Zone		

Recommendation

As described above, the proposed project activities comply with the environmental standards set forth in N.J.A.C. 7:13 and N.J.A.C. 7:7.

Signatures					
Prepared By:	Becky Mazzei	Date	5/8/24		
	Becky Mazzei, Environmental Specialist 3				
Approved By:	Mail C. Dais	Date	5/9/24		
	Mark Davis, Section Chief				