

# **Tier A Municipal Stormwater General Permit For Existing Tier A Municipalities (NJ0141852)**

**DRAFT - NJPDES General Permit Renewal: December 3, 2008**

## **PART I NARRATIVE REQUIREMENTS:**

### **A. Authorization Under this Permit**

#### **1. Permit Area**

- a. This permit applies to all areas of the State of New Jersey.

#### **2. Eligibility**

- a. This permit may authorize all new and existing stormwater discharges to surface water and groundwater from small municipal separate storm sewer systems (MS4s) owned or operated by municipalities assigned to Tier A under N.J.A.C. 7:14A-25.3(a)1 (Tier A Municipalities), except as provided in A.5 below.
- b. On a case-by-case basis, the Department may use this permit to authorize new and existing stormwater discharges to surface water and groundwater from small MS4s (or portions of small MS4s) owned or operated by Tier B Municipalities. As used in this permit, the term "Tier A Municipality" includes Tier B Municipalities that seek or obtain authorization pursuant to this provision of this permit.
- c. After the Effective Date of Permit Authorization (EDPA), the permit authorizes the following new and existing non-stormwater discharges from small MS4s owned or operated by Tier A Municipalities:
  - i. Water line flushing and discharges from potable water sources
  - ii. Uncontaminated ground water (e.g., infiltration, crawl space or basement sump pumps, foundation or footing drains, rising ground waters)
  - iii. Air conditioning condensate (excluding contact and non-contact cooling water)
  - iv. Irrigation water (including landscape and lawn watering runoff)
  - v. Flows from springs, riparian habitats and wetlands, water reservoir discharges and diverted stream flows
  - vi. Residential car washing water, and residential swimming pool discharges
  - vii. Sidewalk, driveway and street wash water
  - viii. Flows from fire fighting activities including the washing of fire fighting vehicles
  - ix. Vehicle and equipment washwater from municipal operations pursuant to Part I, Section F.8.e of the permit
  - x. Flows from rinsing of the following equipment with clean water:

- Beach maintenance equipment immediately following their use for their intended purposes; and
- Equipment used in the application of salt and de-icing materials immediately following salt and de-icing material applications. Prior to rinsing with clean water, all residual salt and de-icing materials must be removed from equipment and vehicles to the maximum extent practicable using dry cleaning methods (e.g., shoveling and sweeping). Recovered materials are to be returned to storage for reuse or properly discarded.
- Rinsing of equipment in the above situations is limited to exterior, undercarriage, and exposed parts and does not apply to engines or other enclosed machinery.

d. If any of the discharges listed in 2.c above are identified by the municipality as a significant contributor of pollutants to or from the MS4, the Tier A Municipality must address the discharge as an illicit connection or as an improper disposal of waste as specified in Part I, Section F of this permit

### **3. Authorization**

- a. In order to obtain authorization under this permit (except for automatic renewal of authorization under A.4 below) a complete Request for Authorization (RFA) shall be submitted in accordance with the requirements of this permit. Upon review of the RFA, the Department may, in accordance with N.J.A.C. 7:14A-6.13, either:
- i. Issue notification of authorization under this permit, in which case, authorization is deemed effective the first day of the following month of the date of the notification of authorization;
  - ii. Deny authorization under this permit and require submittal of an application for an individual permit; or
  - iii. Deny authorization under this permit and require submittal of an RFA for another general permit.
- b. For discharges from a small MS4 authorized by this permit, the Tier A Municipality is exempt from N.J.A.C. 7:14A-6.2(a)2. This exemption means that the discharge of any pollutant not specifically regulated in the NJPDES permit or listed and quantified in the NJPDES application or RFA shall not constitute a violation of the permit.
- c. Authorization under this permit shall cease to be effective under N.J.A.C. 7:14A-6.13(f), (h), (j) and (o), where applicable.

### **4. Automatic Renewal of Authorization**

- a. Authorization under this permit will be automatically renewed when this general permit is reissued as provided by N.J.A.C. 7:14A-6.13(d)9 and 25.4(a)3 so long as the discharge authorized under the general permit continues to be eligible. The Department shall issue a notice of renewed authorization to the Tier A Municipality.
- b. If the Tier A Municipality is aware of any information in the most recently submitted RFA that is no longer true, accurate, and/or complete, the Tier A Municipality shall provide the correct information to the Department within 90 days of the effective renewal authorization notice.

## 5. Stormwater Discharges Not Authorized

a. This permit does not authorize “stormwater discharge associated with industrial activity” as defined in N.J.A.C. 7:14A-1.2. Types of facilities that a Tier A Municipality may operate and that are considered to be engaging in “industrial activity” include but are not limited to certain landfills and recycling facilities, certain transportation facilities (including certain local passenger transit and air transportation facilities), certain facilities handling domestic sewage or sewage sludge, steam electric power generating facilities, and construction activity that disturbs five acres or more (see N.J.A.C. 7:14A-1.2 for the full definition of “stormwater discharge associated with industrial activity”). Any municipality that operates an industrial facility with such a discharge must submit a separate request for authorization (RFA) or individual permit application for that discharge. An RFA submitted for the Tier A Municipal Stormwater General Permit does not qualify as an RFA for such a discharge.

i. Deadlines to apply for a NJPDES permit for “stormwater discharge associated with industrial activity” are set forth in N.J.A.C. 7:14A-24.4(a)1. If such a discharge is from a facility (other than an airport, powerplant, or uncontrolled sanitary landfill) that is owned or operated by a municipality with a population of less than 100,000, the municipality shall submit the RFA or individual permit application by March 3, 2004. If such a discharge is from any other industrial facility, N.J.A.C. 7:14A-24.4(a)1 specifies earlier deadlines to apply.

b. This permit does not authorize “stormwater discharge associated with small construction activity” as defined in N.J.A.C. 7:14A-1.2. In general, this is the discharge to surface water of stormwater from construction activity that disturbs at least one but less than five acres (see N.J.A.C. 7:14A-1.2 for the full definition). Any municipality that operates a construction site with such a discharge must submit a separate RFA or individual permit application for that discharge. An RFA submitted for the Tier A Municipal Stormwater General Permit does not qualify as an RFA for such a discharge.

c. This permit does not authorize any stormwater discharge that is authorized under another NJPDES permit. A municipality does not have to implement measures contained in this NJPDES permit for stormwater discharges at facilities owned or operated by that municipality that are regulated under a separate NJPDES stormwater permit authorizing those discharges.

d. This permit does not authorize stormwater discharges from projects or activities that conflict with an adopted areawide or Statewide WQM plan.

## B. Requests for Authorization Requirements

### 1. Deadline for Requesting Authorization for an Existing Discharge

a. An RFA for the existing discharges from the small MS4 owned or operated by a Tier A Municipality must have been submitted to the Department on or before March 3, 2004, except as provided below.

i. If a municipality receives notice from the Department that it has been reassigned from Tier B to Tier A, or that a special designation is made under N.J.A.C. 7:14A-25.2(a)4, the deadline to submit an RFA is 180 days after the receipt of that notice, unless the Department approves a later date.

- ii. The Department may, in its discretion, accept an RFA submitted after the foregoing deadline; however, the municipality may still be held liable for violating the deadline to apply in accordance with N.J.A.C. 7:14A-25.4 and for discharging pollutants without a valid NJPDES permit in accordance with N.J.A.C. 7:14A-2.1(d).

## **2. Deadline for Requesting Authorization for a New Discharge**

- a. An RFA for discharges from a new small MS4 owned or operated by a Tier A Municipality must be submitted to the Department at least ninety (90) days prior to the operation of the new MS4 system.
  - i. A Tier A Municipality that already has authorization to discharge from a small MS4 under the Tier A Municipal Stormwater Permit does not need to submit an additional RFA for the expansion of an existing small MS4.
  - ii. A new small MS4 is a small MS4 that did not exist on March 3, 2004 and results in a new discharge to surface or ground waters of the State.

## **3. Requesting Authorization**

- a. A separate RFA shall be submitted by each Tier A Municipality applying for authorization under this permit.
- b. A single RFA is required for the entire stormwater discharge from the small MS4 owned or operated by and located within a single municipality. Multiple RFAs are not required for multiple municipal operations (e.g., municipally owned and operated maintenance facilities, garages, and/or offices).

## **4. Contents of the Request for Authorization**

- a. A completed RFA shall include all of the following information regarding the Tier A Municipality and shall be completed using the Department's RFA form:
  - i. The name of the municipality that operates the small MS4, county it is located in, and the address of the main municipal office (e.g., city hall, town hall, or municipal building).
  - ii. The name and mailing address of the Municipal Stormwater Program Coordinator who will submit any reports or certifications required by the permit and to whom the Department shall send all correspondence concerning the permit.
  - iii. A certification acknowledging the best management practices and measurable goals specified in the permit.
  - iv. Additional information may be required by the Department to be included as part of the RFA if the Department determines that such additional information (including other data, reports, specifications, plans, permits, or other information) is reasonably necessary to determine whether to authorize the discharge under this permit.

## **5. Where to Submit**

- a. A completed and signed RFA shall be submitted to the Department at the address specified on the Department's RFA form.

## C. Definitions

### 1. The following definitions apply to this permit.

- a. "Catch Basin" means a cistern, vault, chamber or well that is usually built along a street as part of the storm sewer system to capture sediment, debris, and pollutants.
- b. "EDP" or Effective Date of Permit means the effective date of the general permit renewal (March 1, 2009).
- c. "EDPA" or "Effective Date of Permit Authorization" means the date the permittee's authorization to discharge under the Tier A Municipal Stormwater General Permit becomes effective. This date may be found on the permittee's Authorization to Discharge.
- d. "Illicit connection" means any physical or non-physical connection that discharges the following to a municipal separate storm sewer system, unless that discharge is authorized under a NJPDES permit other than the NJPDES permit for discharges from that system (non-physical connections may include, but are not limited to, leaks, flows, or overflows into the municipal separate storm sewer system):
  - i. Domestic sewage;
  - ii. Non-contact cooling water, process wastewater, or other industrial waste (other than stormwater); or
  - iii. Any category of non-stormwater discharges that the Tier A Municipality identifies as a source or significant contributor of pollutants pursuant to 40 C.F.R. 122.34(b)(3)(iii).
- e. "MS4" means a municipal separate storm sewer system.
- f. "Municipality" means a "municipality" as defined in the Municipal Land Use Law at N.J.S.A. 40:55D-5, that is, any city, borough, town, township, or village.
- g. "Municipal separate storm sewer" means a conveyance or system of conveyances (including roads with drainage systems, municipal streets, catch basins, curbs, gutters, ditches, manmade channels, or storm drains):
  - i. Owned or operated by the United States, an interstate agency, a State, city, town, borough, county, parish, district, association, or other public body (created by or pursuant to State law) having jurisdiction over disposal of sewage, industrial wastes, stormwater, or other wastes, including special districts under State law such as a sewer district, flood control district or drainage district, or similar entity, or an Indian tribe organization, or a designated and approved management agency under section 208 of the CWA that discharges to surface water or groundwater;
  - ii. Designed and used for collecting or conveying stormwater;
  - iii. Which is not a combined sewer;
  - iv. Which is not part of a POTW; and
  - v. Which is not either of the following:

- A separate storm sewer(s) that is at an industrial facility, and that collects or conveys stormwater discharges associated with industrial activity that occurs at that facility; or
  - A separate storm sewer(s) that is at a construction site, and that collects or conveys stormwater discharges associated with small construction activity that occurs at that site.
- h. “New Tier A municipality” means a municipality as defined in N.J.A.C. 7:14A-25.1(b) which owns or operates a small MS4, meets the criteria for being assigned to Tier A pursuant to N.J.A.C. 7:14A-25.3(a)1, did not exist on March 1, 2009 and results in a new discharge to surface or ground waters of the State or a Tier B municipality that received notice from the Department that it has been reassigned from Tier B to Tier A.
- i. “Small municipal separate storm sewer system” or “small MS4” means all municipal separate storm sewers (other than “large” or “medium” municipal separate storm sewer systems as defined in N.J.A.C. 7:14A-1.2) that are:
- i. Owned or operated by municipalities described under N.J.A.C. 7:14A-25.1(b);
  - ii. Owned or operated by county, State, interstate, or Federal agencies, and located at public complexes as described under N.J.A.C. 7:14A-25.2(a)2; or
  - iii. Owned or operated by county, State, interstate, or Federal agencies, and located at highways and other thoroughfares as described under N.J.A.C. 7:14A-25.2(a)3; or
  - iv. Owned or operated by county, State, interstate, Federal, or other agencies, and receive special designation under N.J.A.C. 7:14A-25.2(a)4.
- j. “Solid and floatable materials” means sediment, debris, trash, and other floating, suspended, or settleable solids.
- k. “Stormwater” means water resulting from precipitation (including rain and snow) that runs off the land’s surface, is transmitted to the subsurface, is captured by separate storm sewers or other sewerage or drainage facilities, or is conveyed by snow removal equipment.
- l. “Stormwater facility” includes, but is not limited to: catch basins, detention basins, filter strips, riparian buffers, infiltration trenches, sand filters, constructed wetlands, wet basins, bioretention systems, low flow bypasses, and stormwater conveyances.
- m. “Yard waste” means loose leaves and grass clippings.

## **D. Special Conditions**

### **1. Sharing of Responsibilities**

- a. A Tier A Municipality may rely on another governmental, private, or nonprofit entity (for example, a watershed association) to satisfy the municipality’s NJPDES permit obligations to implement one or more control measures (or components (s) thereof) pursuant to N.J.A.C. 7:14A-25.7(a) if:
- i. The other entity, in fact, implements the measure(s), or component(s) thereof;

- ii. The particular measure(s), or component(s) thereof, is at least as stringent as the corresponding NJPDES permit requirement;
- iii. The other entity agrees in writing (or is required by law) to implement the measure(s), or component(s) thereof, on the Tier A Municipality's behalf. The municipality is responsible for compliance with this permit if the other entity fails to implement the measure(s), or component(s) thereof. In the annual reports the municipality must submit under Part I, Section H.3, the municipality shall specify that it is relying on another entity to satisfy some of the Tier A Municipality's NJPDES permit obligations.
- iv. If the municipality is relying on another entity regulated under the NJPDES permit program to satisfy all of that Tier A Municipality's NJPDES permit obligations, including that municipality's obligation to file these annual reports, the municipality shall notify the Department of this reliance in writing, and shall also note this reliance in the municipality's SPPP.

## **E. Stormwater Program and Stormwater Pollution Prevention Plan**

### **1. Stormwater Program**

a. Tier A Municipalities are required to develop, implement, and enforce a stormwater program. This program shall be designed to reduce the discharge of pollutants from the municipality's small MS4 to the maximum extent practicable, to protect water quality, and to satisfy the appropriate water quality requirements of the Federal Act and the State Act by including the Statewide Basic Requirements (SBRs) set forth in Part I, Section F and any Additional Measures (AMs) required under Part I, Section G below. At the municipality's discretion, the stormwater program may also include Optional Measures (OMs) also in accordance with Part I, Section G below.

### **2. Stormwater Pollution Prevention Plan (SPPP)**

a. Tier A Municipalities have prepared and implemented a written Stormwater Pollution Prevention Plan (SPPP) that describes the Tier A Municipality's stormwater program and serves as the mechanism for the implementation of the Statewide Basic Requirements. The SPPP must address stormwater quality issues related to new development, redevelopment and existing development. The SPPP shall include, at a minimum, all of the information and items identified in Attachment A.

- i. Tier A Municipalities shall revise their SPPP on or before June 1, 2009 to incorporate additional Statewide Basic Requirements, best management practices and other changes required by the renewal of the Tier A Permit.

b. The SPPP shall be signed, dated and retained by the Municipal Stormwater Program Coordinator.

c. For any projects or activities which the municipality contracts out to private contractors after the EDPA, the awarded contract must contain conditions that the contractor must conduct such projects or activities in such a manner that is in compliance with the municipality's SPPP and this permit's conditions. The municipality is responsible for any violations of this permit resulting from a contractor's noncompliance.

d. SPPPs may be amended so long as they continue to meet the requirements of this permit. Any amended SPPPs shall be signed, dated, implemented, retained, and otherwise treated in the same manner as the original SPPP. The Tier A Municipality shall retain each previous SPPP for a period of at least five years from the date of that previous SPPP. This period may be extended by written request of the Department at any time.

## **F. Statewide Basic Requirements (SBRs)**

**1. Stormwater quality issues related to new development, redevelopment and existing development are to be addressed through the implementation of the following Statewide Basic Requirements (SBRs). The permit specifies the BMPs that will be implemented for those SBRs. These SBRs and related BMPs are to be detailed in the municipality's SPPP.**

a. Additional information is provided and each of the SBRs and related BMPs are described in more detail in the Department's Tier A Municipal Stormwater Permit Guidance Document.

### **2. Public Notice**

a. Minimum Standard - Tier A Municipalities shall comply with applicable State and local public notice requirements when providing for public participation in the development and implementation of the Tier A Municipality's stormwater program.

b. Measurable Goal - Tier A Municipalities shall certify annually that all applicable State and local public notice requirements were followed.

c. Implementation - On March 1, 2009 and thereafter.

### **3. Post-Construction Stormwater Management in New Development and Redevelopment**

a. Minimum Standard – To prevent or minimize water quality impacts, the Tier A Municipality shall implement, and enforce a program to address stormwater runoff from new development and redevelopment projects (including projects operated by the municipality itself) that disturb one acre or more, including projects less than one acre that are part of a larger common plan of development or sale, that discharge into the municipality's small MS4. The municipality shall in its post-construction program:

i. Adopt and reexamine a municipal stormwater management plan (or adopt amendments to an existing municipal stormwater management plan) in accordance with N.J.A.C. 7:8-4.

ii. Adopt and implement a municipal stormwater control ordinance or ordinances in accordance with N.J.A.C. 7:8-4. The ordinance(s) will control stormwater from non-residential development and redevelopment projects.

iii. Ensure that any residential development and redevelopment projects that are subject to the Residential Site Improvement Standards for stormwater management (N.J.A.C. 5:21-7) comply with those standards (including any exception, waiver, or special area standard that was approved under N.J.A.C. 5:21-3).

iv. Where necessary to implement the municipal stormwater management plan, the municipal stormwater control ordinance(s) will also:

- Control aspects of residential development and redevelopment projects that are not pre-empted by the Residential Site Improvement Standards; and
  - Set forth special area standards approved by the Site Improvement Advisory Board for residential development or redevelopment projects under N.J.A.C. 5:21-3.5.
- v. Ensure adequate long-term operation and maintenance of BMPs.
- vi. Enforce, through the stormwater control ordinance(s) or a separate ordinance, compliance with standards set forth in Attachment C of the permit to control passage of solid and floatable materials through storm drain inlets.
- vii. This post-construction program shall also require compliance with the applicable design and performance standards established under N.J.A.C. 7:8 for major development, unless:
- Those standards do not apply because of a variance or exemption granted under N.J.A.C. 7:8; or
  - Alternative standards are applicable under an areawide or Statewide Water Quality Management Plan adopted in accordance with N.J.A.C. 7:15.
- b. Measurable Goal – Tier A Municipalities shall certify annually that that they have developed, implemented, and are actively enforcing a program to address stormwater runoff from new development and redevelopment projects that discharge into the Tier A Municipality’s small MS4 in accordance with the minimum standard.
- c. Implementation - On March 1, 2009 and thereafter, Tier A Municipalities shall:
- i. Enforce stormwater control ordinance(s), prepared in accordance with N.J.A.C. 7:8-4, when approved by the county review agency (and, where N.J.A.C. 7:50-3 is applicable, certified by the Pinelands Commission) or shall enforce stormwater control ordinance(s) when conditionally approved by the county review agency upon adoption by the municipality of the amendments specified by the county review agency (and, where N.J.A.C. 7:50-3 is applicable, certified by the Pinelands Commission).
  - ii. Ensure that any residential new development and redevelopment projects that are subject to the Residential Site Improvement Standards for stormwater management (N.J.A.C. 5:21-7) comply with those standards (including any exception, waiver, or special area standard that was approved under N.J.A.C. 5:21-3).
  - iii. Ensure adequate long-term operation and maintenance of BMPs on property owned or operated by the municipality.
  - iv. Ensure adequate long-term operation and maintenance of BMPs on property not owned or operated by the municipality
  - v. Enforce, through the stormwater control ordinance(s) or a separate ordinance compliance with the standards set forth in Attachment C of the permit to control passage of solid and floatable materials through storm drain inlets for storm drain inlets not installed by the Tier A Municipality.

- vi. Comply with the standards set forth in Attachment C of the permit to control passage of solid and floatable materials through storm drain inlets for storm drain inlets the municipality installs within the Tier A Municipality's small MS4.

#### **4. Local Public Education**

a. Local Public Education Program – Tier A Municipalities shall implement a Local Public Education Program that focuses on providing the public with information on the impact of stormwater discharges to surface and ground waters of the State and steps that the public can take to reduce pollutants in stormwater runoff. Appropriate information to be covered during these educational activities shall include, but is not limited to, local stormwater related municipal ordinances (Pet Waste Ordinance, Litter Ordinance, Improper Disposal of Waste Ordinance, Wildlife Feeding Ordinance, and Illicit Connection Ordinance); proper application, storage and disposal of fertilizer and pesticides; home composting and yard waste recycling; use of native or well-adapted vegetation; local stream and/or shoreline restoration activities; watershed education; and general non point source education.

- i. Minimum Standard – Tier A Municipalities shall annually conduct educational activities that total a minimum of 10 points. Each approved activity is listed and has been assigned a point value in Attachment E of the permit.
- ii. Measurable Goal - Tier A Municipalities shall certify annually that they have accumulated the number of points required to meet the Local Public Education Program minimum standard. Exact dates (e.g., month, day, year) and details of each educational activity (e.g., photos of the mural) shall be reported to the Department in the Annual Report.
- iii. Implementation - On March 1, 2009 and thereafter, Tier A Municipalities shall develop and begin implementing the Local Public Education Program minimum standard.

b. Storm Drain Inlet Labeling Maintenance

- i. Minimum Standard - Tier A Municipalities shall maintain the legibility of all storm drain inlet labels along municipal streets with sidewalks, and all storm drain inlets within plazas, parking areas, or maintenance yards that are operated by the municipality.
- ii. Measurable Goal - Tier A Municipalities shall certify annually that a storm drain inlet labeling maintenance program has been developed and is being implemented.
- iii. Implementation - On March 1, 2009 and thereafter, Tier A Municipalities shall ensure, for the storm drains identified in the minimum standard, that all storm drain inlet labels are being maintained

#### **5. Improper Disposal of Waste**

a. Pet Waste Ordinance

- i. Minimum Standard –Tier A Municipalities shall have adopted and shall enforce an ordinance that requires pet owners or their keepers to immediately

and properly dispose of their pet's solid waste deposited on any property, public or private, not owned or possessed by that person. Information on the Pet Waste Ordinance and the benefits of proper disposal of pet solid waste shall be distributed with pet licenses.

ii. Measurable Goal – Tier A Municipalities shall certify annually that they have met the Pet Waste Ordinance minimum standard.

iii. Implementation – On March 1, 2009 and thereafter, Tier A Municipalities shall implement the Pet Waste Ordinance minimum standard.

b. Litter Ordinance

i. Minimum Standard –Tier A Municipalities shall have adopted and shall enforce a litter ordinance or enforce the existing State litter statute (N.J.S.A 13:1E-99.3).

ii. Measurable Goal –Tier A Municipalities shall certify annually that they have met the Litter Ordinance minimum standard.

iii. Implementation – On March 1, 2009 and thereafter, Tier A Municipalities shall implement the Litter Ordinance minimum standard.

c. Improper Disposal of Waste Ordinance

i. Minimum Standard –Tier A Municipalities shall have adopted and shall enforce an ordinance prohibiting the improper spilling, dumping, or disposal of materials other than stormwater into the small MS4 (excluding those authorized in Part I, Section A.2.c).

ii. Measurable Goal –Tier A Municipalities shall certify annually that they have met the Improper Waste Disposal Ordinance minimum standard.

iii. Implementation – On March 1, 2009 and thereafter, Tier A Municipalities shall implement the Improper Disposal of Waste Ordinance minimum standard.

d. Wildlife Feeding Ordinance

i. Minimum Standard –Tier A Municipalities shall have adopted and shall enforce an ordinance that prohibits the feeding in any public park or on any other property owned or operated by the Tier A Municipality of any wildlife (excluding confined animals, for example, wildlife confined in zoos, parks, or rehabilitation centers or unconfined wildlife at environmental education centers, or feral cats as part of an approved Trap-Neuter-Release (TNR) program).

ii. Measurable Goal –Tier A Municipalities shall certify annually that they have met the Wildlife Feeding Ordinance minimum standard.

iii. Implementation – On March 1, 2009 and thereafter, Tier A Municipalities shall implement the Wildlife Feeding Ordinance minimum standard.

e. Yard Waste Ordinance / Collection Program

i. Minimum Standard –Tier A Municipalities shall have adopted and shall enforce an ordinance that prohibits placing non-containerized yard wastes in the

cartway of the street or shall have developed and implemented a yard waste collection and disposal program. A yard waste collection program shall include the adoption and enforcement of an ordinance prohibiting the placing of yard waste closer than 10 feet from any storm sewer inlet along the street, unless they are bagged or otherwise containerized. The frequency of pickups shall be determined at the discretion of the Tier A Municipality but must be part of a set yard waste collection schedule which is noticed to all municipal residents and businesses. Any area, which the municipality determines to have no yard waste, will be exempt from the collections.

ii. Measurable Goal –Tier A Municipalities shall certify annually that they have met the Yard Waste minimum standard. Tier A Municipalities that have chosen to implement the yard waste collection program must include the collection schedule dates in the annual report.

iii. Implementation – On March 1, 2009 and thereafter, Tier A Municipalities shall implement the Yard Waste Ordinance / Collection Program minimum standard.

f. Refuse Container / Dumpster Ordinance

i. Minimum Standard - Tier A Municipalities shall adopt and enforce an ordinance requiring refuse containers and dumpsters to be covered at all times and which prohibits the spilling, dumping, leaking, or otherwise discharge of solid waste or liquids from the containers (excluding permitted temporary demolition containers).

ii. Measurable Goal - Tier A Municipalities shall certify annually that they have met the Refuse Container Ordinance minimum standard.

iii. Implementation - Within 18 months from the effective date of this permit, Tier A Municipalities shall have adopted and begun enforcing the Refuse Container / Dumpster Ordinance minimum standard.

g. Fertilizer Management Ordinance

i. Minimum Standard - Tier A Municipalities identified in the adopted Non-Tidal Passaic River Basin Addressing Phosphorus Impairments TMDL shall adopt and enforce a fertilizer management ordinance, consistent with the model ordinance provided by the Department. (The list of municipalities required to adopt the ordinance is found in the adopted Non-Tidal Passaic River Basin Addressing Phosphorus Impairments TMDL and Attachment F of this permit)

ii. Measurable Goal – Tier A Municipalities, identified in the adopted Non-Tidal Passaic River Basin Addressing Phosphorus Impairments TMDL and Attachment F of this permit, shall certify annually that they have met the Fertilizer Management Ordinance minimum standard.

iii. Implementation - Within 6 months from the effective date of this permit the Tier A Municipalities, identified in the adopted Non-Tidal Passaic River Basin Addressing Phosphorus Impairments TMDL and Attachment F of this

permit, shall have fully implemented the Fertilizer Management Ordinance minimum standard.

h. Private Catch Basin Retrofitting Ordinance

- i. Minimum Standard – Tier A Municipalities shall adopt and enforce an ordinance requiring the retrofitting of existing storm drain inlets to meet the standard in Attachment C of the permit which are in direct contact with repaving, repairing (excluding repair of individual potholes), reconstruction, resurfacing (including top coating or chip sealing with asphalt emulsion or a thin base of hot bitumen), or alterations of facilities on property not owned or operated by the municipality (except individual single family homes).
- ii. Measureable Goal - Tier A Municipalities shall certify annually that they have met the Private Catch Basin Retrofitting Ordinance minimum standard.
- iii. Implementation – Within 18 months of the effective date of this permit, Tier A Municipalities shall have adopted and begun enforcing the Private Catch Basin Retrofitting Ordinance minimum standard.

**6. Illicit Connection Elimination and MS4 Outfall Pipe Mapping**

a. Minimum Standard

- i. Storm Sewer Outfall Pipe Mapping – Tier A Municipalities shall maintain an outfall pipe map showing the location of the end of all MS4 outfall pipes owned and operated by the Tier A Municipality which discharge to a surface water body (e.g., a lake, ocean, or stream including an intermittent stream).
- ii. Ordinance Prohibiting Illicit Connections – Each Tier A Municipality shall have adopted and shall enforce through appropriate enforcement procedures and actions an ordinance prohibiting illicit connections to the Tier A Municipality’s small MS4.
- iii. Illicit Connection Elimination Program – Tier A Municipalities must maintain an ongoing program to detect and eliminate illicit connections in accordance with the procedures found in Attachment B of the permit. The ongoing program will respond to complaints and reports of illicit connections, including those from operating entities of interconnected small MS4s, and continue to investigate dry weather flows discovered during routine inspections and maintenance of the small MS4.

b. Measurable Goal

- i. Storm Sewer Outfall Pipe Mapping – Tier A Municipalities shall certify annually that an outfall pipe map has been completed in accordance with permit conditions, report the number of outfall pipes mapped within the reporting year, and the total number of outfall pipes mapped to date.
- ii. Tier A Municipalities shall certify in the annual report that an ordinance prohibiting illicit connections is in place and is being actively enforced.
- iii. Tier A Municipalities shall certify annually that an illicit connection elimination program has been developed in accordance with permit conditions to

detect and eliminate illicit connections into the Tier A Municipalities' small MS4. Annual certifications shall also include the number of outfalls physically inspected, the number of outfalls found to have dry weather flow, the number of illicit connections found and the number of illicit connections eliminated. Copies of inspection reports shall be submitted with the annual certification for those outfalls found to have dry weather flow.

c. Implementation

- i. Storm Sewer Outfall Pipe Mapping – On March 1, 2009 Tier A Municipalities shall have mapped the location of the end of all municipally owned and operated outfall pipes.
- ii. Ordinance Prohibiting Illicit Connections – On March 1, 2009 and thereafter, Tier A Municipalities shall have adopted and shall enforce an ordinance to prohibit illicit connections to the Tier A Municipality's small MS4.
- iii. Illicit Connection Elimination Program – On March 1, 2009 and thereafter, Tier A Municipalities shall continue to implement a program to detect and eliminate illicit connections into the Tier A Municipality's small MS4.

**7. Solids and Floatable Controls**

a. Monthly Sweeping of Certain Streets in Predominantly Commercial Areas

- i. Minimum Standard - Tier A Municipalities shall sweep, at a minimum of once per month (weather and street surface conditions permitting) all streets (including roads or highways) that meet all of the following criteria:
  - the street is owned or operated by the municipality;
  - the street is curbed and has storm drains;
  - the street has a posted speed limit of 35 mph or less;
  - the street is not an entrance or exit ramp; and
  - the street is in a predominantly commercial area.
- ii. Measurable Goal - Tier A Municipalities shall certify annually that they have met the Street Sweeping minimum standard. Tier A Municipalities must maintain records including the date and areas swept, number of miles of streets swept and the total amount of materials collected. Information shall be reported to the Department in the annual report and certification.
- iii. Implementation - On March 1, 2009 and thereafter, Tier A Municipalities shall implement a street sweeping program that meets the minimum standard above.

b. Storm Drain Inlet Retrofitting

- i. Minimum Standard – Retrofitting of existing storm drain inlets to meet the standard contained in Attachment C of the permit is required when such inlets are owned or operated by the Tier A Municipality and are in direct contact with repaving, repairing (excluding repair of individual potholes), reconstruction, resurfacing (including top coating or chip sealing with asphalt emulsion or a thin base of hot bitumen), or alterations of facilities owned or operated by the Tier A Municipality.  
For exemptions to this standard, refer to “Exemptions” in Attachment C.

- ii. Measurable Goal – Tier A Municipalities shall certify annually that such storm drain inlets have been retrofitted to meet the minimum standard contained in Attachment C, unless otherwise exempted. Tier A Municipalities must maintain records including the number and location of storm drain inlets retrofitted and number and location of storm drain inlets exempted. Information shall be reported to the Department in the annual report and certification.
  - iii. Implementation - On March 1, 2009 and thereafter, Tier A Municipalities shall retrofit all such storm drain inlets in accordance with the Storm Drain Inlet Retrofitting minimum standard.
  - iv. Implementation - Within 12 months of effective date of this permit and thereafter, Tier A Municipalities shall retrofit all such storm drain inlets in accordance with the Storm Drain Inlet Retrofitting minimum standard.
- c. Stormwater Facility Maintenance
- i. Minimum Standard - Tier A Municipalities shall continue to implement a stormwater facility maintenance program for cleaning and maintenance of all municipally owned and operated stormwater facilities. Stormwater facilities include, but are not limited to: catch basins, detention basins, filter strips, riparian buffers, infiltration trenches, sand filters, constructed wetlands, wet basins, bioretention systems, low flow bypasses, and stormwater conveyances. The stormwater facility maintenance must be performed as required to ensure the proper function and operation of the stormwater facility.
  - ii. Measurable Goal - Tier A Municipalities shall certify annually that all municipally owned and operated stormwater facilities are properly functioning in accordance with the minimum standard. If stormwater facilities were found not to be functioning properly and repairs were not made, a schedule for such repairs shall be included in the annual report and certification. Tier A Municipalities shall also maintain records including the date(s) of inspections, maintenance, and description of repairs that were performed. This information shall be included with the annual report and certification.
  - iii. Implementation - On March 1, 2009 and thereafter, Tier A Municipalities shall continue to implement a stormwater facility maintenance program in accordance with the minimum standard.
- d. Catch Basin Inspection and Cleaning
- i. Minimum Standard - Tier A Municipalities shall inspect and clean all municipally owned and operated catch basins annually to remove accumulated sediment, trash, and debris. If, during the inspection of a catch basin, no sediment, trash, or debris is observed, then that catch basin does not require cleaning. Tier A Municipalities with:
    - less than 5,000 municipally owned and operated catch basins shall inspect and clean at least 1,000 catch basins per year, or as many catch basins as their municipality owns and operates.
    - more than 5,000 municipally owned and operated catch basins shall inspect and clean all catch basins by February 28, 2014.

- ii. Measurable Goal - Tier A Municipalities shall certify annually that all municipally owned and operated catch basins have been inspected and cleaned, if necessary. Tier A Municipalities shall maintain records including the number of municipally owned and operated catch basins within the municipality, the number of catch basins inspected, the number of catch basins cleaned, and the amount of materials collected during catch basin cleaning activities. This information shall be reported in the annual report and certification.
    - iii. Implementation - On March 1, 2009 and thereafter, Tier A Municipalities shall inspect and clean all catch basins in accordance with the Catch Basin Inspection and Cleaning minimum standard.
  - e. Outfall Pipe Stream Scouring Remediation
    - i. Minimum Standard - Tier A Municipalities shall maintain a stormwater outfall pipe scouring detection, remediation and maintenance program to detect and control localized stream and stream bank scouring in the vicinity of outfall pipes operated by the municipality. This program shall identify all areas where localized stream and bank scouring occurs as a result of stormwater discharges from the Tier A Municipality's MS4. These areas shall then be prioritized and repairs shall be scheduled and completed. Repairs shall be made in accordance with the Standards for Soil Erosion and Sediment Control in New Jersey at N.J.A.C. 2:90-1 (e.g., Conduit Outlet Protection 12-1).
    - ii. Measurable Goal - Tier A Municipalities shall certify annually that they have met the Outfall Pipe Stream Scouring Remediation minimum standard. In addition, the Tier A Municipality shall list the location of outfall scouring identified, the dates control measures are to begin, and the dates any control measures were completed.
    - iii. Implementation - On March 1, 2009 and thereafter, Tier A Municipalities shall continue to implement an outfall pipe stream scouring detection, remediation and maintenance program.

## **8. Maintenance Yard Operations (including maintenance activities at Ancillary Operations)**

- a. De-icing Material Storage
  - i. Minimum Standard - Tier A Municipalities shall store salt, and other de-icing materials in a permanent structure (a permanent building or permanent structure that is anchored to a permanent foundation with an impermeable floor, and that is completely roofed and walled). Tier A Municipalities shall perform regular maintenance and inspections of the permanent structure. Sand may be stored outside and uncovered if a 50-foot setback is maintained from storm sewer inlets, ditches or other stormwater conveyance channels, and surface water bodies.
  - ii. Measurable Goal - Tier A Municipalities shall certify annually that they have met the De-icing Material Storage minimum standard.

iii. Implementation - On March 1, 2009 and thereafter, Tier A Municipalities shall store salt, and other de-icing materials in accordance with the De-icing Material Storage minimum standard.

b. Equipment and Vehicle Washing

i. Minimum Standard – Tier A Municipalities shall manage any equipment and vehicle washing activities so that there are no unpermitted discharges of wash wastewater to the surface or ground waters of the State.

Tier A Municipalities shall maintain a record of where and when equipment and vehicle washing occurs to document proper management of wash water discharge.

ii. Measurable Goal - Tier A Municipalities shall certify annually that there is no unpermitted discharge from vehicle and equipment washing activities and describe the BMP implemented at each of the locations where vehicle and equipment washing activities occur.

iii. Implementation – On March 1, 2009 and thereafter, Tier A Municipalities shall manage any equipment and vehicle washing activities so that there are no unpermitted discharges of wash wastewater to the surface or ground waters of the State.

c. Standard Operating Procedures

i. Minimum Standard - Tier A Municipalities shall implement standard operating procedures, which include the required practices listed in Attachment D, for each of the following activities:

- Vehicle fueling and receiving of bulk fuel deliveries;
- Vehicle maintenance and repair activities; and
- Good housekeeping practices for all materials or machinery listed in the Inventory Requirements for Municipal Maintenance Yard Operations prepared in accordance with Attachment D.

ii. Measurable Goal - Tier A Municipalities must certify annually that there are standard operating procedures in place for vehicle fueling, vehicle maintenance, and good housekeeping practices.

iii. Implementation - On March 1, 2009 and thereafter, Tier A Municipalities shall implement the required standard operating procedures.

## 9. Employee Training

a. Minimum Standard - Tier A Municipalities shall conduct annual employee training to educate all municipal employees on those stormwater topics which are applicable to their job and title. At a minimum, annual employee training will include the following topics:

i. Waste Disposal Education – Training shall include how to respond to inquires regarding proper waste disposal.

ii. Municipal Ordinances – Training shall include an overview of the Pet Waste Ordinance, Litter Ordinance, Illicit Connection Ordinance, Improper

Waste Disposal Ordinance, Wildlife Feeding Ordinance, Refuse Container Ordinance and Yard Waste Ordinance (if applicable), their requirements, enforcement policy, and hazards associated with improper waste disposal.

- iii. Yard Waste Collection Program (if applicable) – Training shall include frequency of yard waste pickups and schedule, policy for when yard waste can be placed curbside, and alternatives such as composting and recycling.
- iv. Illicit Connection Elimination and Outfall Pipe Mapping – Training shall include information regarding the hazards associated with illicit connections and details of the program including investigation techniques, physical observations, field sampling, and mapping procedures.
- v. Monthly Sweeping of Certain Streets in Predominantly Commercial Areas – Training shall include sweeping schedules and record keeping requirements.
- vi. Stormwater Facility Maintenance - Training shall include catch basin cleaning schedules and record keeping requirements.
- vii. Road Erosion Control and Outfall Pipe Stream Scouring Remediation – Training shall include identifying road erosion and outfall pipe scouring and repairs.
- viii. Maintenance Yard Operations (including Ancillary Operations) – Training shall include de-icing material storage, fueling, vehicle maintenance, equipment/vehicle washing and good housekeeping SOPs.
- ix. Construction Activity / Post-Construction Stormwater Management in New Development and Redevelopment – Training shall include information regarding the requirement to obtain a NJPDES construction activity stormwater permit (see Part I, Section A.5.a and A.5.b of this permit) and requirements for Post-Construction Stormwater Management in New Development and Redevelopment (See Part I, Section F.3 of this permit) for the permittee’s own construction activities and projects that disturb one acre or more.

b. Measurable Goal - Tier A Municipalities must certify annually that employee training has been conducted and include the date(s) of the annual employee training(s) in the annual report and certification.

c. Implementation – On March 1, 2009 and thereafter, Tier A Municipalities shall conduct an annual employee training program in accordance with the minimum standard.

## **10. Construction Site Stormwater Runoff Control**

- a. Pursuant to N.J.A.C. 7:14A-25.6(b)2 and 25.7(b), the Department is responsible for developing, implementing, and enforcing a NJPDES permit program to reduce pollutants in stormwater runoff to small MS4s from construction activities. The Tier A Municipality is not required to include this SBR in its stormwater program or discuss this SBR in its SPPP.

## **G. Additional Measures and Optional Measures**

### **1. Additional Measures**

- a. Additional Measures (AMs) are non-numeric or numeric effluent limitations that are expressly required to be included in the stormwater program by an adopted areawide or Statewide Water Quality Management Plan (WQM plan). AMs may modify or be in addition to SBRs. AMs may be required by a TMDL approved or established by USEPA, a regional stormwater management plan, or other elements of adopted areawide or Statewide WQM plans.
- b. The Department will provide written notice of the adoption of an AM to each Tier A Municipality whose stormwater program will be affected, and will list each adopted AM in the permit by making a minor modification to the permit. The AMs, other than numeric effluent limitations, will specify the BMPs that must be implemented and the measurable goals for each BMP. The AMs will also specify time periods for implementation.

## **2. Optional Measures**

- a. At the Tier A Municipality's discretion, the stormwater program may also include Optional Measures (OMs), which are BMPs that are not implemented for SBRs or AMs but that prevent or reduce the pollution of the waters of the State.

## **H. Deadlines and Certifications**

### **1. Stormwater Pollution Prevention Plan**

- a. On or before June 1, 2009, the Tier A Municipality shall revise their SPPP to incorporate changes required by the renewal of the Tier A Permit.
  - i. The SPPP shall include, at a minimum, all of the information and items identified in Attachment A. The SPPP shall be signed, dated and retained by the Tier A Municipality.

### **2. Statewide Basic Requirements**

- a. Each SBR contained in Part I, Section F of the permit has a specific implementation schedule. Each SBR shall be implemented in accordance with that schedule. Tier A Municipalities shall certify in the Annual Report and Certification the status of the implementation of each SBR and the date implementation was completed, as appropriate.
  - i. The Department may grant a six-month extension to the deadlines contained in an implementation schedule for any of the SBRs if the Tier A Municipality submits a written request for such extension, at least 30 days prior to the deadline, establishing to the Department's satisfaction that the Federal, State and local permits and approvals necessary for the construction of best management practices could not with due diligence be obtained within the time period set forth in Section F above. The written request shall be submitted to:

NJDEP  
Division of Water Quality  
Bureau of Nonpoint Pollution Control  
Municipal Stormwater Regulation Program  
P.O. Box 029  
Trenton, NJ 08625-0029

### **3. Annual Report and Certification**

a. Tier A Municipalities shall complete an Annual Report (on a form provided by the Department) summarizing the status of compliance with this permit including measurable goals and the status of the implementation of each SBR contained in Part I, Section F of the permit. This report shall include a certification that the municipality is in compliance with its stormwater program, SPPP and this permit, except for any incidents of noncompliance. Any incidents of noncompliance with permit conditions shall be identified in the Annual Report and Certification. A copy of each Annual Report and Certification shall be kept at a central location and shall be made available to the Department for inspection.

i. If there are incidents of noncompliance, the report shall identify the steps being taken to remedy the noncompliance and to prevent such incidents from recurring.

ii. The Annual Report and Certification shall be signed and dated by the Tier A Municipality, and shall be maintained for a period of at least five years. This period may be extended by written request of the Department at any time.

b. The Annual Report and Certification shall be submitted to the Department pursuant to the following submittal schedule:

i. Submit an Annual Report and Certification: on or before May 2, 2005 and every 12 months thereafter.

ii. The Annual Report and Certification shall include information for activities and projects conducted by the municipality between January 1 and December 31 of each reporting year.

### **I. Standard Conditions**

#### **1. General Conditions Incorporated by Reference.**

a. The following general conditions are incorporated by reference. The Tier A Municipality is required to comply with the regulations, which were in effect as of March 1, 2009.

i. General Permits N.J.A.C. 7:14A-6.13

ii. Penalties for Violations N.J.A.C. 7:14-8.1 et seq.

iii. Incorporation by Reference N.J.A.C. 7:14A-2.3

iv. Toxic Pollutants N.J.A.C. 7:14A-6.2(a)4i

v. Duty to Comply N.J.A.C. 7:14A-6.2(a)1 & 4

vi. Duty to Mitigate N.J.A.C. 7:14A-6.2(a)5 & 11

vii. Inspection and Entry N.J.A.C. 7:14A-2.11(e)

viii. Enforcement Action N.J.A.C. 7:14A-2.9

ix. Duty to Reapply N.J.A.C. 7:14A-4.2(e)3

x. Signatory Requirements for Apps and Reports N.J.A.C. 7:14A-4.9

xi. Effect of Permit/Other Laws N.J.A.C. 7:14A-6.2(a)6 & 7 & 2.9(c)

- xii. Severability N.J.A.C. 7:14A-2.2
  - xiii. Administrative Continuation of Permits N.J.A.C. 7:14A-2.8
  - xiv. Permit Actions N.J.A.C. 7:14A-2.7(c)
  - xv. Reopener Clause N.J.A.C. 7:14A-6.2(a)10, 16.4(b) & 25.7(b)
  - xvi. Permit Duration and Renewal N.J.A.C. 7:14A-2.7(a) & (b)
  - xvii. Consolidation of Permit Process N.J.A.C. 7:14A-15.5
  - xviii. Confidentiality N.J.A.C. 7:14A-18.2 & 2.11(g)
  - xix. Fee Schedule N.J.A.C. 7:14A-3.1
  - xx. UIC Corrective Action N.J.A.C. 7:14A-8.4
  - xxi. Additional Conditions Applicable to UIC Permits N.J.A.C. 7:14A-8.9
  - xxii. UIC Operating Criteria N.J.A.C. 7:14A-8.16
- b. Operation and Maintenance
- i. Need to Halt or Reduce not a Defense N.J.A.C. 7:14A-2.9(b)
  - ii. Proper Operation and Maintenance N.J.A.C. 7:14A-6.12
- c. Monitoring and Records
- i. Monitoring N.J.A.C. 7:14A-6.5
  - ii. Recordkeeping N.J.A.C. 7:14A-6.6
  - iii. Signatory Requirements for Monitoring Reports N.J.A.C. 7:14A-6.9
  - iv. Reporting Requirements
  - v. Planned Changes N.J.A.C. 7:14A-6.7
  - vi. Reporting of Monitoring Results N.J.A.C. 7:14A-6.8
  - vii. Noncompliance Reporting N.J.A.C. 7:14A-6.10 & 6.8(h)
  - viii. Hotline/Two Hour & Twenty-four Hour Reporting N.J.A.C. 7:14A-6.10(c) & (d)
  - ix. Written Reporting N.J.A.C. 7:14A-6.10(e) & (f) & 6.8(h)
  - x. Duty to Provide Information N.J.A.C. 7:14A-2.11, 6.2(a)14 & 18.1
  - xi. Compliance Schedules N.J.A.C. 7:14A-6.4
  - xii. Transfer N.J.A.C. 7:14A-6.2(a)8 & 16.2
- d. Copies of the NJPDES rules may be purchased by contacting West Group, St. Paul, Minnesota, 1-800-808-WEST.

## **J. Additional Conditions**

### **1. Agency and Public Review**

- a. The Tier A Municipality shall make the SPPP available upon request to an authorized representative of the Department and to the owner of and operating entity for

any municipal separate storm sewer system that receives discharges from the Tier A Municipality's small MS4.

b. Upon review by an authorized representative, the Department may notify the Tier A Municipality at any time that the SPPP does not meet one or more of the minimum requirements. Within 30 days after receiving such notification (unless otherwise specified by the Department), the SPPP shall be amended to adequately address all deficiencies, and written certification of such amendments shall be submitted to the Department.

c. Tier A Municipalities shall make records required by this permit, including its SPPP, available to the public at reasonable times during regular business hours (see N.J.A.C. 7:14A-18 for confidentiality provisions).

## **2. Other Laws**

a. In accordance with N.J.A.C. 7:14A-6.2(a)7, this permit does not authorize any infringement of State or local law or regulations, including, but not limited to the Pinelands rules (N.J.A.C. 7:50), N.J.A.C. 7:1E (Department rules entitled "Discharges of Petroleum and other Hazardous Substances"), the New Jersey Register of Historic Places Rules (N.J.A.C. 7:4), and all other Department rules. No discharge of hazardous substances (as defined in N.J.A.C. 7:1E-1.6) resulting from an onsite spill shall be deemed to be "pursuant to and in compliance with [this] permit" within the meaning of the Spill Compensation and Control Act at N.J.S.A. 58:10-23.11c.

## **3. Operations and Maintenance Manual**

a. In accordance with N.J.A.C. 7:14A-6.12(c), for a discharge authorized by this permit, the Tier A Municipality is exempt from the requirement to prepare an operations and maintenance manual.

## **Attachment A**

### **Contents of the Stormwater Pollution Prevention Plan**

#### **K. SPPP Team**

1. The Stormwater Pollution Prevention Plan (SPPP) shall identify the person or persons responsible for implementing or coordinating the SPPP activities (including at the Tier A Municipality's discretion, OMs).

#### **L. Description of Required Best Management Practices**

1. The SPPP shall identify and discuss each Statewide Basic Requirement (SBR) and best management practice (BMP) required by the Tier A Municipal Stormwater General Permit.
2. The SPPP shall identify and discuss each Additional Measure (AM), if any, required by the Tier A Municipal Stormwater General Permit.
3. The SPPP shall identify and discuss any Optional Measures (OMs) the Tier A Municipality chooses to include in its stormwater program.
4. For each SBR, AM, or OM included in the Tier A Municipality's stormwater program, the SPPP shall:
  - a. Describe the method of implementation;
  - b. Include detailed record keeping, as appropriate or as required;
  - c. Include an implementation schedule consistent with permit requirements, including interim milestones;
  - d. Include any special diagrams required by the permit (i.e., Storm Drain Inlet Labeling and Illicit Connection Elimination and MS4 Outfall Pipe Mapping);
  - e. Sharing responsibilities (If the Tier A Municipality wants to share responsibilities for implementing one or more control measures (other than OMs) with one or more other entities pursuant to N.J.A.C. 7:14A-25.7(a), the SPPP must describe which measure(s) the Tier A Municipality will implement, and identify the entity(ies) that will implement the other measure(s));
  - f. Include maintenance schedules, as appropriate; and
  - g. Include inspection schedules, as appropriate.
5. Identifying Areas Served by Combined Sewer
  - a. Tier A Municipalities that want to exclude any "combined sewer area" from the stormwater program must include a map showing the boundaries of the combined sewer area. A "combined sewer area" is an area that is excluded because all stormwater from that area (and operated by the municipality) is discharged to combined (or sanitary) sewer systems.
6. Identifying Areas Outside of the Watershed Subject to a TMDL
  - a. Tier A Municipalities affected by the TMDL for the "Non-Tidal Passaic River Basin Addressing Phosphorus Impairments" that want to exclude those portions of the municipality in an unimpaired watershed must submit a map to the Department showing the boundaries of the affected watershed(s) in the municipality.

## Attachment B

### Procedures for Detecting, Investigating, and Eliminating Illicit Connections

#### Detection

An illicit connection for the purposes of this permit, is any physical or non-physical connection that discharges domestic sewage, non-contact cooling water, process wastewater, or other industrial waste (other than stormwater) to the Tier A Municipality's small MS4, unless that discharge is authorized under a NJPDES permit other than this Tier A Municipal Stormwater General Permit (non-physical connections may include, but are not limited to, leaks, flows, or overflows into the municipal separate storm sewer system). An illicit connection is also any category of non-stormwater discharges that a Tier A Municipality identifies as a source or significant contributor of pollutants pursuant to 40 C.F.R. 122.34(b)(3)(iii).

MS4 outfall pipes, for the most part, should not be discharging during substantial dry periods (72 hours after a rain event). Such flow is frequently referred to as "dry weather flow", which may be the result of an illicit connection. All dry weather flows are generally non-stormwater discharges, however not all dry weather flows are illicit connections. Some non-stormwater flows result from the improper disposal of waste (e.g., radiator flushing, engine degreasing, improper disposal of oil) and some may be the result of allowable discharges such as residential car washing, irrigation runoff, permitted (NJPDES) discharges and natural waters (e.g., spring water and groundwater infiltration). By using the Department's Illicit Connection Inspection Report form and making physical observations, a Tier A Municipality will compile information that will help determine if the dry weather flow is an illicit connection and the most likely source of the illicit connection. After making these physical observations, additional chemical field testing will enable a Tier A Municipality to further narrow the potential source(s) of the illicit connection.

The first physical observation is to observe if there is a dry weather flow. Some dry weather discharges are continuously flowing and some are intermittent. Observations will allow the Tier A Municipality to establish with reasonable certainty if there is an intermittent flow. If there are indications of intermittent flows (staining, odors, deterioration of outfall structure) follow-up investigations are required (see Investigation section). An estimate of the flow rate of the discharge shall also be noted (flow rate can be estimated by various methods, including timing how long it takes to fill a container of a known size). Additional physical observations and measurements shall be made for odor, color, turbidity, floatable matter, temperature, deposits and stains, vegetation and algal growth and condition of outfall structure (see Illicit Connection Inspection Report form). Information compiled from physical observations and field monitoring should be used to help identify potential sources. These observations are very important since they are the simplest method of identifying grossly contaminated dry weather flows. If physical observations alone are sufficient to warrant further investigation, then field testing is not required.

If a dry weather flow exists, and after making all physical observations (unless physical observations are enough to warrant further investigation), the Tier Municipality shall field test for surfactants (detergents). If these flows contain surfactants in excess of the detection limit, Tier A Municipalities shall field test for ammonia (as N) and potassium to help distinguish sanitary wastewater sources from other non-stormwater flows that contain detergents. Non-stormwater discharges that are absent of surfactants shall be tested for fluoride to help distinguish potable from non-potable sources. Municipalities should refer to the Tier A Stormwater General Permit Guidance Manual for assistance and interpretation of field testing results.

All of the tests for the tracing of illicit connections may be performed in the field by employees of the Tier A Municipality or may be contracted out. Lab certification for those parameters is not required, however all person(s) responsible for calibrating, maintaining, and taking field samples shall be trained in the use of the equipment and appropriate field testing protocol.

### Investigation

Any storm sewer outfall pipe found during the initial inspection or on any subsequent inspection to have a non-stormwater discharge or indications of an intermittent non-stormwater discharge requires further investigation by the Tier A Municipality to identify and locate the specific source. Non-stormwater discharges suspected of being sanitary sewage and/or significantly contaminated shall be prioritized and investigated first. Investigations of non-stormwater discharges suspected of being cooling water, washwater, or natural flows may be delayed until after all suspected sanitary sewage and/or significantly contaminated discharges have been investigated, eliminated and/or resolved.

Dry weather flows believed to be an immediate threat to human health or the environment shall be reported immediately to the Department's Action Hotline at 1-877-WARNDEP (1-877-927-6337).

Physical observations and field testing can help narrow the identification of potential sources of a non-stormwater discharge. However it is unlikely that either will pinpoint the exact source. Therefore, Tier A Municipalities will need to perform investigations "upstream" to identify illicit connections to systems with identified problem outfalls.

All non-stormwater discharges, whether continuous or intermittent must be investigated by the Tier A Municipality. All investigations must be resolved. If the source is found to be a non-stormwater discharge authorized under Part I, Section A.2.c of the permit, no further action is required. If a non-stormwater discharge is found but no source is able to be located within six (6) months of beginning the investigation, then the Tier A Municipality shall submit to the Department a Closeout Investigation form to close out the investigation. The Tier A Municipality must document that a good faith effort was made to find the source of the dry weather discharge and document each phase of the investigation. If the observed discharge is intermittent the Tier A Municipality must document, in the Illicit Connection Inspection Report form, that a minimum three (3) separate investigations were made to observe the discharge when it is flowing. If these attempts are unsuccessful, the Tier A Municipality shall submit to the Department the Closeout Investigation form noted above. However, since this is an ongoing program, the Tier A municipality should periodically recheck these suspected intermittent discharges.

### Elimination

Non-stormwater discharges traced to their source and found to be illicit connections subject to the ordinance prohibiting illicit connections shall be eliminated. At the time the illicit connection is detected the responsible party shall be cited for violation of the municipal ordinance prohibiting illicit connections and given thirty (30) days to cease the non-stormwater discharge. The responsible party may apply for a NJPDES permit for the discharge, but the discharge shall be ceased until a valid NJPDES permit has been issued by the Department. Tier A Municipalities are required to verify that the illicit discharge was eliminated by the responsible party within the specified timeframe and ensure that measures taken to eliminate the discharge are permanent and are not done in such a manner that would allow easy reconnection to the MS4.

When a responsible party fails to eliminate the discharge, Tier A Municipalities shall take the necessary steps to enforce their ordinance, including court action. In such instances the Department shall be notified by written correspondence so it is aware of any pending action and is able to provide assistance if needed.

If an illicit connection cannot be located or is found to emanate from another public entity, Tier A Municipalities must submit to the Department a written explanation detailing the results of the investigation and notify that public entity.

## **Attachment C**

### **Design Standard - Storm Drain Inlets**

This standard applies to storm drain inlets installed as part of new development and redevelopment projects (public or private) that disturb one acre or more. In addition, retrofitting of existing storm drain inlets to this standard is required where such inlets are in direct contact with repaving, repairing (excluding repair of individual potholes), reconstruction or alterations of facilities owned or operated by the Tier A Municipality. For exemptions to this standard see "Exemptions" below.

#### **Grates in Pavement or Other Ground Surfaces**

Design engineers shall use either of the following grates whenever they use a grate in pavement or another ground surface to collect stormwater from that surface into a storm drain or surface water body under that grate:

7. The New Jersey Department of Transportation (NJDOT) bicycle safe grate, which is described in Chapter 2.4 of the NJDOT Bicycle Compatible Roadways and Bikeways Planning and Design Guidelines (April 1996).
8. A different grate, if each individual clear space in that grate has an area of no more than seven (7.0) square inches, or is no greater than 0.5 inches across the smallest dimension.

(In regard to whether the different grate must also be bicycle safe, the Residential Site Improvement Standards include requirements for bicycle-safe grates.)

Examples of grates subject to this standard include grates in grate inlets, the grate portion (non-curb-opening portion) of combination inlets, grates on storm sewer manholes, ditch grates, trench grates, and grates of spacer bars in slotted drains. Examples of ground surfaces include surfaces of roads (including bridges), driveways, parking areas, bikeways, plazas, sidewalks, lawns, fields, open channels, and stormwater basin floors.

#### **Curb-Opening Inlets (Including Curb-Opening Inlets in Combination Inlets)**

Whenever design engineers use a curb-opening inlet, the clear space in that curb opening (or each individual clear space, if the curb opening has two or more clear spaces) shall have an area of no more than seven (7.0) square inches, or be no greater than two (2.0) inches across the smallest dimension.

#### **Exemptions**

##### *Retrofitting Exemptions*

9. Repaving, repairing, reconstruction or alterations projects that began construction prior to March 3, 2004, and projects that were awarded bid prior to March 3, 2004, are exempted from the storm drain inlet design standard.
10. Existing curb-opening inlets do not need to be retrofitted to meet the design standard if each individual clear space in the curb opening has an area of no more than nine (9.0) square inches.

##### *Hydraulic Performance Exemptions*

11. New Development and Redevelopment Projects - Where the review agency determines that this standard would cause inadequate hydraulic performance that could not practicably be overcome by using additional or larger storm drain inlets that meet these standards.
12. Retrofitting of existing storm drain inlets - Where the review agency determines that this standard would cause inadequate hydraulic performance.

##### *Alternative Device Exemptions*

13. Where flows from the water quality design storm as specified in N.J.A.C. 7:8 are conveyed

through any device (e.g., end of pipe netting facility, manufactured treatment device, or a catch basin hood) that is designed, at a minimum, to prevent delivery of all solid and floatable materials that could not pass through one of the following:

- a. A rectangular space four and five-eighths inches long and one and one-half inches wide (this option does not apply for outfall netting facilities); or
  - b. A bar screen having a bar spacing of 0.5 inches.
2. Where flows are conveyed through a trash rack that has parallel bars with one-inch (1") spacing between the bars, to the elevation of the water quality design storm as specified in N.J.A.C. 7:8.

Note - The preceding exemptions do not authorize any infringement of requirements in the Residential Site Improvement Standards for bicycle-safe grates in new residential development (N.J.A.C. 5:21-4.18(b)2 and 7.4(a)).

#### *Historic Places Exemption*

1. Where the Department determines, pursuant to the New Jersey Register of Historic Places Rules at N.J.A.C. 7:4-7.2(c), that action to meet this standard is an undertaking that constitutes an encroachment or will damage or destroy the New Jersey Register listed historic property.

## **Attachment D**

### **Required Practices for Fueling Operations, Vehicle Maintenance, and Good Housekeeping SBRs**

The following BMPs must be implemented at maintenance yards including maintenance activities at ancillary operations (for example, impound yards, solid waste transfer stations, mobile fueling), where applicable, operated by Tier A Municipalities:

#### **M. Inventory Requirements for Municipal Maintenance Yard Operations (including Ancillary Operations)**

1. Tier A Municipalities shall include for municipal maintenance yard operations an inventory that includes the following:
  - a. A list to be made part of the SPPP of general categories of all materials or machinery located at the municipal maintenance yard, which could be a source of pollutants in a stormwater discharge. The materials in question include, but are not limited to: raw materials; intermediate products; final products; waste materials; by-products; machinery and fuels; and lubricants, solvents, and detergents that are related to the municipal maintenance yard operations or ancillary operations. Materials or machinery that are not exposed to stormwater or that are not located at the municipal maintenance yard or related to its operations do not need to be included.

#### **N. Fueling**

1. No topping off vehicles, mobile fuel tanks, and storage tanks. Drip pans must be used under all hose and pipe connections and other leak-prone areas during bulk transfer of fuels.
2. Block storm sewer inlets, or contain tank trucks used for bulk transfer, with temporary berms or temporary absorbent booms during the transfer process. If temporary berms are being used instead of blocking the storm sewer inlets, all hose connection points associated with the transfer of fuel must be within the temporary berms during the loading/unloading of bulk fuels. A trained employee must always be present to supervise during bulk fuel transfer.
3. Clearly post, in a prominent area of the facility, instructions for safe operation of fueling equipment, and appropriate contact information for the person(s) responsible for spill response.
4. Any equipment, tanks, pumps, piping and fuel dispensing equipment found to be leaking or in disrepair must immediately be repaired or replaced.

#### **O. Vehicle Maintenance**

1. Perform all vehicle and equipment maintenance at an indoor location with a paved floor whenever possible. For projects that must be performed outdoors that last more than one day, portable tents or covers must be placed over the equipment being serviced when not being worked on, and drip pans must be used.

#### **P. General Good Housekeeping**

1. Properly mark or label all containers. Labels must be kept clean and visible. All containers must be kept in good condition and tightly closed when not in use. When practical, containers must be stored indoors. If indoor storage is not practical, containers may be stored outside as long as they are covered and placed on spill platforms. An area that is graded and/or bermed that prevents run-through of stormwater may be used in place of spill platforms. Outdoor storage locations must be regularly maintained.

2. Conduct cleanups of any spills or liquids or dry materials immediately after discovery. Clean all maintenance areas with dry cleaning methods only. Spills shall be cleaned up with a dry, absorbent material (i.e., kitty litter, sawdust, etc.) and the rest of the area is to be swept. Collected waste is to be disposed of properly. Clean-up materials, spill kits and drip pans must be kept near any liquid transfer areas, protected from rainfall.

#### **Q. Good Housekeeping Practices for Salt and De-icing Material Handling**

1. The SPPP for De-icing Material Storage shall include the following required practices to ensure that Municipal Maintenance Yard Operations prevent or minimize the exposure of salt and de-icing materials to stormwater runoff from storage, loading and unloading areas and activities:
  - a. Prevent and/or minimize the spillage of salt and de-icing materials during loading and unloading activities.
  - b. At the completion of loading and unloading activities, spilled salt and de-icing materials shall be removed using dry cleaning methods and either reused or properly discarded.
  - c. Sweeping by hand or mechanical means of storage and loading/unloading areas shall be done on a regular basis. More frequent sweeping is required following loading/unloading activities. Sweeping shall also be conducted immediately following, as practicable, loading/unloading activities.
  - d. Tracking of materials from storage and loading/unloading areas shall be minimized.
  - e. Minimize the distance salt and de-icing materials are transported during loading/unloading activities.
2. Interim Seasonal Tarping - All Tier A Municipalities must tarp all de-icing materials until a permanent structure is built. Interim storage measures must include, but are not limited to the following:
  - a. Tarping materials that are not actively being used.
  - b. The storage of de-icing materials (salt and de-icing products) outside is limited to October 15th through April 30th. All salt and de-icing materials must be removed from the site prior to May 1st and may not be stored outside again until October 15th.
  - c. The implementing of a regular inspection, sweeping and housekeeping program to ensure that the material is maintained and stored in a proper manner.

#### **R. Inspections**

1. Inspections of all Municipal Maintenance Yard Operations shall be conducted regularly.
2. Discharge of Stormwater from Secondary Containment
  - a. The discharge pipe/outfall from a secondary containment area must have a valve and the valve must remain closed at all times except as described below. A municipality may discharge stormwater that accumulated in the secondary containment area if a visual inspection is performed to ensure that the contents of aboveground storage tank have not come in contact with the stormwater to be discharged. Visual inspections are only effective when dealing with materials that can be observed, like petroleum. If the contents of the tank are not visible in stormwater, the municipality

must rely on previous tank inspections to determine with some degree of certainty that the tank has not leaked. If the municipality cannot make a determination with reasonable certainty that the stormwater in the secondary containment area is uncontaminated by the contents of the tank, then the stormwater shall be hauled for proper disposal.

## **Attachment E**

### **Local Public Education Approved Activities and Point Totals**

**A. Tier A Municipalities shall conduct educational activities that total a minimum of 10 points annually. Each approved activity is listed below with an assigned point value.**

1. **School Presentations** - Present educational classes/assemblies to local elementary, middle, and/or high school classes. (1 point per visit / maximum of 5 points per year)
2. **Website** – Maintain a stormwater related page on the municipal website and include a link to [www.cleanwaternj.org](http://www.cleanwaternj.org). (1 point)
3. **Stormwater Display** – Present a stormwater related display and materials at any municipal event (e.g., Earth Day, town picnic) or maintain a display at the municipal building (2 points)
4. **Giveaway** – Distribute an item with a stormwater related message (e.g., refrigerator magnets, temporary tattoos, bookmarks, coloring books, and pens or pencils). Municipality must purchase a minimum number of the item equal to 10% of the municipal population. (2 points)
5. **Citizen Stormwater Advisory Committee** – Establish a subcommittee to the Environmental Commission to identify, coordinate and implement stormwater related programs. (2 points)
6. **Utilize Department Materials** - Use Department created stormwater education materials, which can be found on [www.cleanwaternj.org](http://www.cleanwaternj.org) to publish an ad in a newspaper that serves the municipality; broadcast a radio or television commercial on a local radio or municipal public service channel; produce a billboard or sign which can be displayed on a bus, bus stop shelter, or at a recreation field (outfield sign). (2 points each / maximum of 4 points per year)
7. **Poster Contest** – Organize a poster contest with a local school district. Poster themes shall have an appropriate stormwater message. Posters are to be displayed at buildings within the municipality such as at the town hall, library, or school. (2 points)
8. **Stormwater Training for Elected Municipal Officials** – Conduct a program for all elected municipal officials which educates them on the stormwater management rules, Tier A Permit and what steps the municipality has already taken to minimize stormwater pollution. (3 points)
9. **Mural** – Facilitate the planning and painting of a stormwater pollution themed mural at a local downtown/commercial area. (3 points)
10. **Mailing** – Distribute any of the Department’s educational brochures, tip cards, or a municipally produced equivalent (e.g, calendar, recycling schedule), to every resident and business in the municipality. (3 points)
11. **Partnership Agreement / Local Event** - Identify and enter into a partnership agreement with a local group such as a watershed organization, Riverkeeper, school, youth/faith based group and/or other nonprofit to carry out a minimum of two (2) watershed stewardship/education activities (e.g., litter march, stream/beach cleanup). (3 points)
12. **Ordinance Education** – Distribute a letter from the mayor to every resident and business in the municipality highlighting the requirements and environmental benefits of the Pet Waste, Litter, Improper Disposal of Waste, Wildlife Feeding, Yard Waste and Illicit Connection

Ordinances. This letter/article must also reference a page on the municipal website (if applicable) to which residents can go to read these ordinances. (5 points)

\* Posting these ordinances does not constitute the development of a website referenced above.

**Attachment F**  
**MUNICIPALITIES AFFECTED BY THE TMDL FOR THE “NON-TIDAL PASSAIC RIVER  
BASIN ADDRESSING PHOSPHORUS IMPAIRMENTS”**

Bergen County

Elmwood Park Borough	Fair Lawn Borough	Franklin Lakes Borough
Garfield City	Glen Rock Borough	Mahwah Township
Midland Park Borough	Oakland Borough	Ramsey Borough
Ridgewood Village	Waldwick Borough	Wycoff Township

Essex County

Caldwell Borough	Cedar Grove Township	Essex Fells Borough
Fairfield Township	Livingston Township	Millburn Township
Montclair Township	North Caldwell Borough	Roseland Borough
Verona Township	West Caldwell Township	West Orange Township
Morris County	Boonton Town	Boonton Township
Butler Borough	Chatham Borough	Chatham Township
Denville Township	East Hanover Township	Florham Park Borough
Hanover Township	Kinnelon Borough	Lincoln Park Borough
Long Hill Township	Madison Borough	Mendham Borough
Mendham Township	Montville Township	Morris Plains Borough
Morris Township	Morristown Town	Mountain Lakes Borough
Parsippany-Troy Hills	Pequannock Township	Randolph Township
Riverdale Borough		

Passaic County

Bloomington Borough	Clifton City	Haledon Borough
Hawthorne Borough	Little Falls Township	North Haledon Borough
Paterson City	Pompton Lakes Borough	Prospect Park Borough
Ringwood Borough	Totowa Borough	Wanaque Borough
Wayne Township	West Milford Township	West Paterson Borough

Somerset County

Bernards Township	Bernardsville Borough	Bridgewater Township
Warren Township		

Union County

Berkeley Heights Twp.	New Providence Borough	Summit City
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