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1	STATE OF NEW JERSEY
2	DEPARTMENT OF ENVIRONMENTAL PROTECTION
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5	ENVIRONMENTAL JUSTICE RULE
6	PUBLIC HEARING
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9	BEFORE: SEAN MORIARTY, HEARING OFFICER
10	HELD ON: MONDAY, JULY 11, 2022
11	TIME: 6:00 P.M.
12	
13	ALSO PRESENT:
14	MELISSA ABATEMARCO, ESQ.
15	KANDYCE PERRY
16	ARMANDO ALFONSO
17	
18	
19	
20	
21	
22	J.H. BUEHRER & ASSOCIATES
23	884 Breezy Oaks Drive
24	Toms River, New Jersey 08753
25	(732) 295-1975

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TRANSCRIPT of the hearing called for Oral Examination in the above-entitled matter, said hearing being taken pursuant to Superior Court Rules of Civil Practice and Procedure, by and before MARIBEL SYPNIEWSKI, a Certified Court Reporter and Notary Public of the State of New Jersey, held at the Offices of NEW JERSEY DEPARTMENT OF ENVIRONMENTAL PROTECTION, 401 East State Street, Trenton, New Jersey, on Wednesday, July 11, 2022, commencing at 6:00 in the evening.

J.H. BUEHRER & ASSOCIATES

hearing officer Moriarty: We're back. Thank you all, again. Good evening. My name is Sean Moriarty. I'm Deputy Commissioner of New Jersey Department of Environmental Protection. I'll be the hearing officer for this public hearing. The hearing is being held to receive oral and written comments on the proposed Environmental Justice rulemaking, which implements the Environmental Justice Law.

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In September of 2020, Governor

Murphy signed New Jersey's landmark

Environmental Justice Law, the first of its kind

and the nation's most empowering Environmental

Justice legislation.

The Environmental Justice Law recognizes that because environmental standards are often formulated based on the effect pollution has upon general populations spread over wide geographic areas, existing environmental laws may fail to fully consider the impacts that certain pollution-generating facilities may have on their local communities.

And that this failure has created pockets of high pollution across New Jersey, where many pollution-generating facilities have

become concentrated in predominantly minority and low-income communities that may lack the financial and political power to shape their local landscape and avoid disproportionate adverse impacts upon their public health and environment.

At its most basic, the law requires us to consider whether a specific facility seeking a specific type of permit will contribute to environmental or public health stressors in an overburdened community considering whether and how those stressors might have a disproportionate impact when compared to the overburdened community's neighbors, a comparative analysis.

The law requires the Department to assess relevant environmental and public health stressors affecting New Jersey's overburdened communities and to deny or condition permits for certain facilities that cannot avoid causing or contributing to adverse environmental or public health stressors in that community.

The law applies where three criteria are met:

First, if the facility is located or

proposed to be located in an overburdened community.

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Second, the proposed or existing facility is one of the eight types of facilities listed in the Act, those include major sources of air pollution, as well as many types of solid waste facilities.

Third, the applicant seeks a type of permit from the Department or approval covered by the Act.

Where the Environmental Justice Law applies, an applicant must submit an Environmental Justice Impact Statement, or "EJIS", to the Department evaluating how the proposed action, whether a new facility or the renewal of a major source of air pollution or the expansion of an existing facility would contribute to environmental or public health stressors in its host community. The EJIS must also address how the applicant proposes to avoid, and where avoidance is not feasible, minimize such impacts, and under certain circumstances provide a net environmental or public health benefit to the overburdened The EJIS is made available to the community.

public in advance to the public hearing.

participation of the members of the overburdened community, an applicant is required to hold a public hearing in the overburdened community to present the proposed project and the Environmental Justice Impact Statement, that includes a public comment period of at least 60 days to provide opportunity for feedback from those most impacted by the proposed project.

Notice and materials would be made available in languages accessible to community members and the applicant will be required to address all comments received during the public process.

Upon conclusion, the Department would evaluate the EJIS and the information presented at the public hearing and through public comment to determine whether additional environmental or public health stressors — excuse me, whether the addition — additions to environmental or public health stressors expected from the actions in the permit application would, together with the baseline of stressors already impacting the community, cause or contribute to adverse cumulative

environmental or public health stressors in that overburdened community that are higher than those of non-overburdened communities in the state. If that is the case, a disproportionate impact would be present and the Department may deny the permit or approve it with conditions that avoid or minimize those impacts.

On June 6, 2022, the Department proposed rules in the New Jersey Register to implement the Environmental Justice Law. The public comment period for that proposal closes on September 4th, 2022. And as indicated in the public notice, written comments can be submitted electronically to www.nj.gov/dep/comments or provide it to Melissa Abatemarco at the address provided in the notice. All relevant comments received during the public comment period, will be addressed in the New Jersey Register should the Department adopt the proposed rule.

The public hearing on the proposed rule is being held in accordance with the Administrative Procedures Act, and, as required, the Department has provided additional notice of this public hearing through the Department's website, through electronic mail and through

written communication with a number of news outlets.

The goal of today's hearing is to receive verbal comments into the record concerning this rule proposal. This hearing is not intended to be a question-and-answer session, but rather an opportunity for interested individuals to voice their concerns and suggestions regarding this rulemaking. If you have not already done so, we'd ask you to sign the attendance sheet and indicate whether you're interested in speaking at tonight's hearing.

We would begin by listening to the individuals who have asked for an opportunity to speak and ask them to identify themselves as they step to the microphone, spell their names and identify any organizations that they might be representing.

We are asking folks to limit their comments to three minutes. If there is additional time at the end after all who have signed up have spoken, we would provide additional opportunities.

This is now the second of the five

public hearings we will be holding on this rulemaking. There will be hearings in Camden, as well as Newark, as well as the virtual hearing in several weeks.

Right now I do not have a list of anyone who's indicated they would like to speak. So if anyone would like to step up to the microphone, offer comments, we'll ask you to. Otherwise, we will keep the record open until 7 o'clock tonight and then we will conclude this portion of the public hearing.

At the first session today we did translate that opening statement into Spanish. I would just like to ask if there's anyone in the audience who feels they would benefit from that translation right now; if so, we will do it. Otherwise, we will hold the time open for folks to speak. If anyone would like it translated, please raise your hand.

Okay. So at this point, I'm going to stop talking. Anybody who wishes to speak, please step up. Otherwise, we will be here until 7 o'clock. Thank you all for your interest.

(Whereupon there was a brief break

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at this time.)
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                             This on?
                MR. DAVIS:
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                HEARING OFFICER MORIARTY: Yes.
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    Thank you.
                MR. DAVIS: Good evening. My name
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    is Robert Davis. You want me to spell it?
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    R-o-b-e-r-t D-a-v-i-s. Good evening, everyone.
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    I'm a member of Local I -- IUOE Local 825.
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    represent heavy equipment operators in the
    construction industry. Like many of my fellow
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    union brothers and sisters, I'm in -- I'm aware
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    of the environmental -- of the environment and
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    the way protected. The concern that I have is
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    that the regulation do not take into
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    consideration the construction industry and
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    workers like myself. These regulations will put
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    a stop to projects that are vital to our
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    communities including water, sewage, school and
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    low-income housing.
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                 As members of the construction
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    industry, we feel this process has been
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    one-sided. We ask that you keep in mind
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    construction and workers like myself and the
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    members that I represent, as well as the
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    economic developments of our communities.
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HEARING OFFICER MORIARTY: Thank

3 | you, sir.

Good afternoon. MR. TANDAZO: Ηi. My name is Chris Tandazo. Chris Tandazo, they and pronouns. I lived my teenage and young adult years in the community of Irvington, and now currently reside in Jersey City, both of which are Environmental Justice communities. work as the Community Connections Manager at the New Jersey Environmental Justice Alliance, and hold a Master's in Environmental Policy and Sustainability Management. Growing up, passing by toxic sites and facilities, seeing smoke stacks, and endless truck traffic, was and is part of the everyday experience for those of us living in these communities.

As I've gotten older and recognized the links between our communities' health, racial discrimination of black and brown people, and the siting of polluting facilities, the thought of more facilities like these feel like a punch to communities that are already struggling.

And the EJ Law provides the tools to

protect EJ communities from more pollution.
Within the law, I want to ask that the following are ensured:

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On background: It's vital that overburdened communities are defined using three criteria: Having limited English proficiency; living in a low-income areas; or being a minority. As each criteria protects different vulnerable communities in New Jersey, and the criteria don't always overlap.

On meaningful public participation:

The burden our communities experience gives us little time to be engaged in something that isn't working for our survivable. The process for us to engage and participate should be accessible. This means increasing the number of meetings held. More than just one meeting. Providing the opportunity to submit comments in virtual mediums such as oral recordings, videos, and digital or visual comments. Sometimes communities don't have the time or to write up any, like, comments and submit them.

For the notices, nowadays people have different ways in which we become aware of

what's happening in our communities. additional -- in addition to the municipal clerk, newspaper, and governing bodies, DEP should include legacy groups rooted in EJ in its online EJ corner that applicants are required to notify. It would be -- it would help build relationships between community and industry. DEP should also ensure that notices are made to approve newspapers by region. For example, Essex News Daily is a great place for a good community input from a single county. However, nowadays, fewer people read newspapers and most people are engaged in online or in community DEP has to require more modern forms networks. of notifications for people to be updated and The tech and knowledge are available. Additionally, notifications should be sent out to the county where the facility application is taking place, as opposed to just the 200 feet The impact of pollution does not stay contained within those 200 feet, especially given how large the size of the impact area is for any given facility. And I just want to make a quick

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no more loopholes on compelling public interest.
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    It should be clear that economic growth and job
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    creation should not factor in compelling public
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                The failed promises of economic
    interests.
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    growth and more jobs in exchange for our health
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    by industry have been long heard in our
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    communities and, honestly, it has been failing
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    us for a long time.
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                 If we're going to be protecting EJ
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    communities, we got to do it right. So I hope
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    this feedback helps ensure our communities are
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    well-informed and meaningfully participate.
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    law will stop the normalization of pollution in
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    our communities and move us away from the legacy
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    of pollution in this state. Thank you.
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                 HEARING OFFICER MORIARTY:
                                             Thank
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         Before you leave, would you mind just
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    spelling your name for the stenographer.
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                 MR. TANDAZO: Chris, C-h-r-i-s,
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     Tandazo, T-a-n-d-a-z-o.
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                 HEARING OFFICER MORIARTY:
                                             Thank you
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22
     so much.
                 MS. MOLLINEDO: Good evening.
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                 HEARING OFFICER MORIARTY: Yes.
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     Thank you.
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MS. MOLLINEDO: Sorry to break that up over there.

HEARING OFFICER MORIARTY: We were just checking a couple of things.

MS. MOLLINEDO: My name is Aubrey
Mollinedo, A-u-b-r-e-y M-o-l-l-i-n, as in Nancy,
e-d, as in David, "o". I'm with Clean Water
Action. I'm working on a grant with -- in
partnership with the Delaware River Networking
Group and also funded by the William Penn
Foundation. We do work surrounding Assunpink
Creek in and around the City of Trenton and
Mercer County and we deal with the
disproportionate group of color in our
communities.

Last month, we had a listening session that had near to 100 participants from the Latino communities. And one of the complaints that we've heard and major concerns that we heard was that there are -- the communities are not getting the information that is needed in a timely fashion and they don't understand that information that's given, and that's whether that's county, municipal or state. This is a major concern.

As you all know, the Latino population is one of the fastest growing populations in our nation as a whole and especially in our urban communities. And it's very important that these communities receive So my suggestion is, not just the information. to post it in the newspaper and to do the other medians which, Chris, thank you very much for bringing up those other alternatives. suggestion is to get in touch with the local houses of worship, the community organizations. We have one represented just off of my knowledge right here, Shereyl Snider, with East Trenton These are the people that are at Collaborative. the grassroots level that are doing the work in our communities before and after people, such as myself, leave. So it's very important that we engage them in the process so that they can have listening sessions and just kind of breakdown what it is that we're trying to articulate to them, whether it's through my organization, or through the state or county, municipal levels. Right? A lot of people do not understand what the environmental injustices are in their neighborhoods on a academic level. However,

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they do know the results when their kids come
out with autism, asthma and other
disproportionate illnesses and diseases that
affect our communities predominantly, because of
these environmental injustices that are focused
on our areas, because it seems like people don't
       But it's not that we don't care.
that we're not educated and informed. And
that's why folks such as myself will develop
webinars to try to build two boxes for our
advocates in the community and also so that our
community can get in touch with what is really
happening, more than just a surface level.
Right? So I hope that you take this into
consideration and that you be more effective in
               Thank you.
this process.
                                       Thank you
            HEARING OFFICER MORIARTY:
so much.
                            I don't mean to be
            MS. MOLLINEDO:
greedy, but can I add something else?
            HEARING OFFICER MORIARTY:
Absolutely. As long as you sit down, you get a
whole other three minutes.
            MS. MOLLINEDO: I sit down -- okay.
So that's not the only demographic that needs
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help with understanding what's going on. City of Trenton is very unique in the fact that we have a large Haitian population. We have a large Russian and Polish population. And we also have Liberians and Nigerians and just the different -- the different classes and cultures in our community. Right? And so we want to make sure that while we have those other medians and vehicles to get the information out, that it's broken down in a way in which they can understand. And these -- these other cultures, they do have other associations that support them within their communities. They have their own banks. A lot of times they have their own legion halls and different things like that. So we want to make sure that we are touching base with all of those components. Right? And not just solely focusing on African-American or the Latino population, because these things affect them as well, because they're in the hub of our communities. And we don't want to leave anyone misrepresented or misinformed. And that's it. Thank you. Thank you HEARING OFFICER MORIARTY: Anybody else? We have a long four

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minutes. Nobody else wants to --

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MS. LOPEZ-NUNEZ: Testified twice. Maria Lopez-Nunez. Maria, M-a-r-i-a, and then it's Lopez-Nunez, L-o-p-e-z, dash, N-u, Spanish n-e-z. I figure there's not a lot of people here, but I feel like what just happened was pretty intimidating, right? And it's something that, you know, I do want to say on public record, as an advocate from Environmental Justice, I've had my house broken into and I've been threatened and intimidated. So that I hope that when DEP is getting threatened or intimidated that you can find moral courage to stand on the side of communities. To make sure that you hold everything that is strong about the law strong and everything that is weak, a little bit stronger, right? Because I -- I can't imagine the opposition you might face, right, from industry, from politicians. People that want an economic exception. Economic exceptions that, quite frankly, have been the reason that we have environmental injustice in the first place.

Racism only exists to serve capitalism, right? I won't get too theoretical

here, but the reason that racism is there is to sacrifice our communities for profit so that people could make money. Yes, discrimination and all that, but there's a greater purpose, and that's profit. And industry has shown its willingness to time and time again sacrifice communities of color and low-income communities, communities that have less political power. so allowing any type of economic exception is just inviting in people to feed off desperation in our communities. We need economic viability just as much as anybody else. And I hope that unions at some point see that they should stop building things that hurt them too. Stop building things that might hurt their children. But maybe they don't live on our communities. And I know that there's health impacts as they build these things, right, that they might die younger in the promise of a job.

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And I think that what this law is about, is the promise of a future but only by stopping. You know, like we have to stop digging the hole, because I don't think this law is the end all be all. It's just helping us stop what we've already been doing, right? It

doesn't include renewals. So it's not going to reverse the legacy of pollution that already exists. It only stands to stop bad things from coming in the future.

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And so I really feel strongly about that economic exception, about the compelling public interest. That language needs to be tighter. Right now it says for a primary environmental health or public safety. That needs to be further defined or people will try to slide in through that loophole. And at what cost? You have to -- I don't know if it's an equation, but what is an environmental impact that can -- that actually, if you balance it out is worth children's lungs and generations of children that are exposed to, let's say, another power plant when the neighborhood already has four power plants. I understand that sometimes we're trying to rectify one good, but it could never be rectified if we're doing it at the cost of human health. So I'll keep it there. keep it under three minutes.

HEARING OFFICER MORIARTY: Thank you, Maria.

MS. MILES: Hi. Good afternoon. My

name is Melissa Miles, M-e-l-i-s-s-a M-i-l-e-s, and I'm the executive director of the New Jersey Environmental Justice Alliance. Sure. Okay. So I have to follow in the heels of Maria. But, you know, something that was just said kind of inspired me, which is, you know, we -- part of the reason for this law is so that we can begin to have more of what matters to us and more of what is good for us in our communities.

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I don't think that this is a zero sum situation where if we don't build more polluting facilities, that, you know, others will lose their jobs or not be able to continue their livelihoods. You know, we just want more of what's good, more of what's right, more of what's healthy, more of what's clean, more of what's educating. And so, I think that by stopping -- you know, putting a point on, you know, the permitting of polluting facilities in EJ communities opens the door for more creativity as well in what can be built in those communities that would serve those communities. And the law itself speaks to that in the permit conditions, because, you know, first I think it's important that we want to avoid additional

pollution in communities that are designated as overburdened; and where it can't be avoided completely, that it be minimized in that community. You know, we're not talking about offsets or projects in other places, which has happened in the past. But in that community, pollution should be avoided and minimized. You know, avoid it when it's a new facility and minimized when it's a renewal.

And overall, I think the best case scenario is when a facility is going to protect the community somehow. And I think that is the standard that we want to get to, is we build things in communities that are protective of those communities.

I think also one thing that we have heard a lot about is public participation. And one speaker mentioned that it is -- it's difficult to read a permit, a permit application. Sometimes they're hundreds of pages long. And even those of us who, you know, are in this as a profession may talk with others who have the time and the capacity to read dozens or 100, you know, or more pages of a permit. So I'm really curious as to what can be

-- what can happen that will allow communities 1 to actually get information, not just in the 2 language they speak, but in the everyday common 3 language that most people think in, so that they 4 can really participate meaningfully when it 5 comes to the permit hearing. Because unless 6 there's education, and significant education, I 7 think it's going to be hard for regular people 8 to actually participate in a meaningful way. 9 So, you know, I would like to see, you know, 1.0 more of that education in communities. And I 11 will stop there. 12 Thank HEARING OFFICER MORIARTY: 13 14 you, Melissa. MR. PRINGLE: David Pringle. 15 16

MR. PRINGLE: David Pringle. I'm consultant with Clean Water Action. I'm also in the Steering Committee of Empower New Jersey and on the Cranford Environmental Commission and also its Green Team. It's David, D-a-v-i-d, Pringle, like the potato chip, P, as in Peter, r-i-n-g-l-e.

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We are in strong support of this law and this proposed rule. And I'd like to highlight a direct quote from the legislature's findings and declaration when they passed this

law in the opening sections of the Act.

"Legislature further finds and declares that no community should bear a disproportionate share of the adverse environmental and public health consequences that accompany the state's economic growth." And that goes to the core, as Maria testified, and incorrect concerns raised by a previous commenter.

The definition of compelling public interest is tight. It could be even tighter. And it's in -- very appropriate for it to be this way. Specifically, calling for the compelling public interest needs to primarily serve and be necessary to serve the essential health and safety of environment of folks in the overburdened community. That's not jobs and taxes. This law is needed because of jobs and taxes, because there has been an exclusion well too often.

And why does it matter? Let's talk about the City of Newark. Way too many other examples of overburdened communities, but I think it probably checks off more sources and types and size of pollution than any other. In the south and eastward, you have the Port

Authority of New York, New Jersey, and all the ships and trucks that come in around there. You got Newark Airport. You got Routes 1, 95, 78, You have all the rail hubs. You have the 280. garbage incinerator, at least three power station -- power stations. You have a dioxin laden superfund site. Other superfund sites and dozens of other contaminated sites. You have the largest sewage treatment plant in the state. You have landfills. You have scrap metal facilities. And I've only scratched the surface, haven't I, of what's going on there? So, it's screaming, you know, and vast majority of those, very, very few of those, probably none of them, would meet the definition of compelling public interest. Yet, they are in the City of Newark, because they benefit other folks. This rule and this law are very reasonable. We would argue too reasonable, given the history that -- just in Newark that I've just quickly described. Given the weakening amendments that were, unfortunately, done to the law as it was moving through the

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legislative process to get it, you know, through

the legislature. Maybe we wouldn't be able to get it through anyway if it was stronger, but you know, we'll never know. But we'll go back to the legislature soon enough and get it stronger. But even in this rule, you could have a stressor that is horrible, but if not enough other stressors are equally horrible, they're not covered under this. So that's, you know, a concern.

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Couple of areas we would like to see strengthened and we'll be providing more detailed comments. I'll wrap up very quickly here. We'd like to see the notice go up well beyond 200 feet. Especially, a lot of these census tracks, you know, there isn't a lot of population. So 200 feet doesn't go very far. We think 1,000 foot for notice would be more appropriate. Also very much appreciate that where there are census tracks that have no population, you take a look at the adjoining census tracks. We would suggest you go a little further than that in low population census tracks. We think that would also be appropriate to see if there are overburdened communities in the adjoining census tracks. We don't have an

exact definition or recommendation for you yet on where between zero and greater than zero you would consider that low population, but we'll get that to you and we'll be providing more detailed comments during the written comment period and subsequent hearings.

And let me just close by saying, you know, I heard somebody say that this is going to stop something that's a vital, a school or hospital or whatever. And I say vital to who? If it's so vital, it could fit the definition of compelling public interest, if it's vital to that community. If it isn't, I'm sorry they're not here, put it in your community. Thank you.

HEARING OFFICER MORIARTY: Thank

you. All right. It is 7 o'clock. We're going

to close the record and this public hearing. So

thank you all for your engagement and your

comments. We will see you either in Camden,

Newark or online. Thank you.

(Concluded at 7:03 p.m.)

## CERTIFICATE

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I, MARIBEL SYPNIEWSKI, a Certified 3 Court Reporter and Notary Public of the State of 4 New Jersey, do hereby certify that prior to the 5 commencement of the examination, the witness was 6 duly sworn by me to testify the truth, the whole 7

truth and nothing but the truth. 8

> I DO FURTHER CERTIFY that the foregoing is a true and accurate transcript of the testimony as taken stenographically by and before me at the time, place and on the date hereinbefore set forth, to the best of my ability.

I DO FURTHER CERTIFY that I am neither a relative nor employee nor attorney nor counsel of any of the parties to this action, and that I am neither a relative nor employee of such attorney or counsel, and that I am not financially interested in the action.

MARIBEL SYPNIEWSKI, C.C.R. LICENSE NO. /30x100203200

LICENSE NO.

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	10.10	15.6	break (2)	C-h-r-i-s (1)
	18:19	15:6 audience (1)	9:25;15:1	14:19
<b>A</b>	afternoon (2)	9:15	breakdown (1)	circumstances (1)
	11:4;21:25	Authority (1)	16:19	5:23
Abatemarco (1)	again (3) 3:2;18:25;20:6	26:1	brief (1)	City (5)
7:15	air (2)	autism (1)	9:25	11:8;15:12;18:2;
able (2)	5:6,16	17:2	bringing (1)	25:21;26:17
22:13;27:1	Airport (1)	available (3)	16:9	classes (1)
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