

EPA Clean Power Plan

New Jersey Clean Air Council Meeting September 9, 2015

William O'Sullivan
Office of Air and Energy Advisor
NJ Department of Environmental Protection
Bill.O'Sullivan@dep.nj.gov
(609) 984 - 1484

What Will I Address?

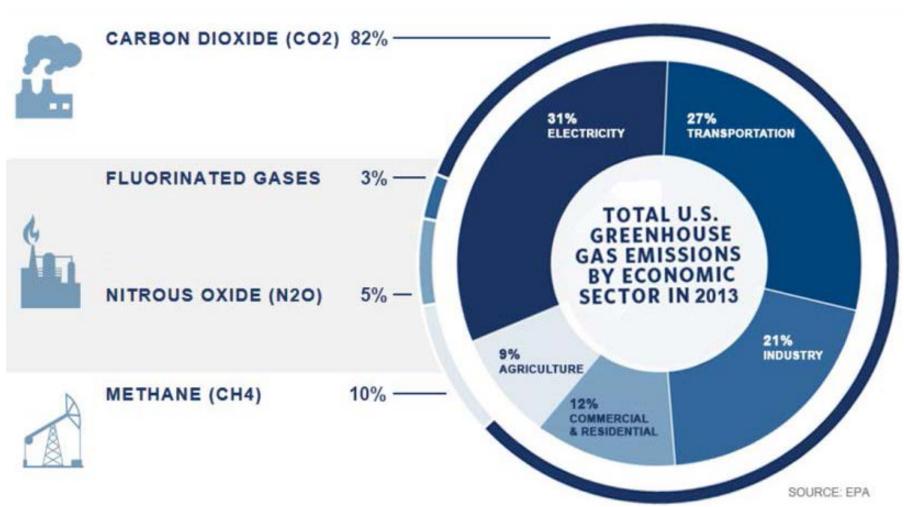
- Overview of the EPA Clean Power Plan
- New Jersey's CO2 goals under the CPP
- Compliance options
- Timeline for implementation

EPA's August 3, 2015 Actions

EPA took three actions under the Clean Air Act to reduce carbon pollution from the power sector:

- Carbon Pollution Standards new, modified and reconstructed sources
- 2. Clean Power Plan existing sources
- Proposed Federal Implementation Plan (FIP) and model rule

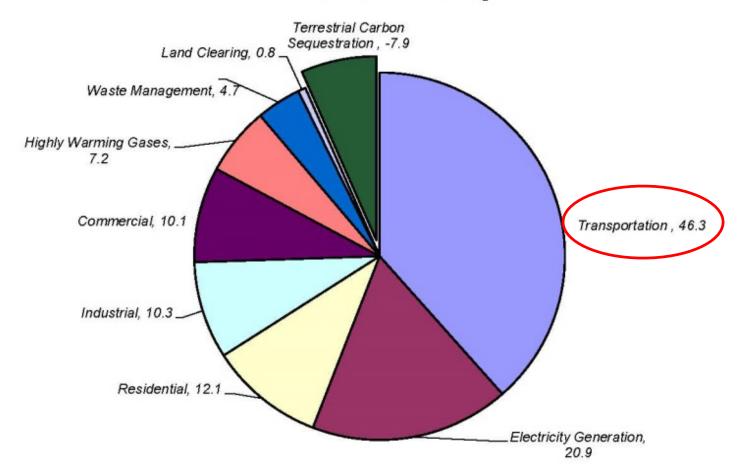
Power Plants are the Single Largest Source of Carbon Pollution in the U.S.



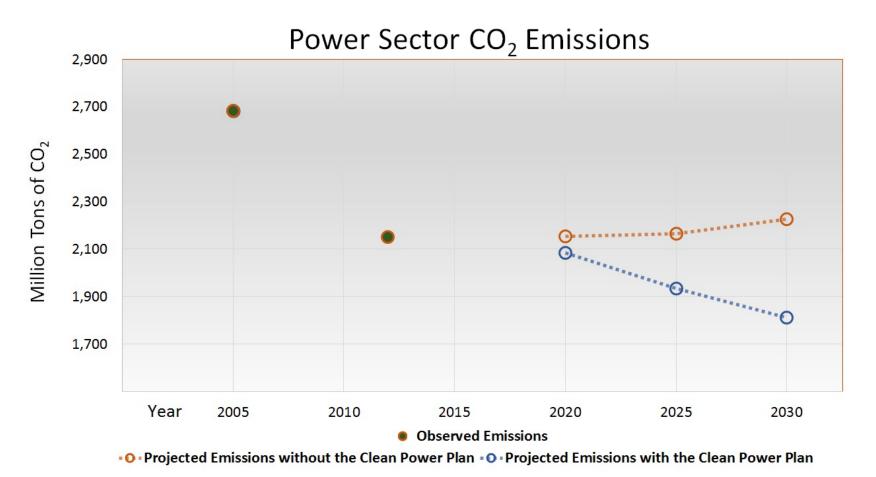
(In New Jersey, Transportation is the Largest Source of Carbon Pollution)

Estimated NJ Statewide Greenhouse Gas Emissions, 2012

(in million metric tons CO₂ equivalent, MMTCO₂e) Total net emission 104.6 MMTCO₂e



Projected CO2 Reductions by 2030



EPA estimates that by 2030, with the Clean Power Plan, carbon pollution from the power sector will be 32% below 2005 levels.

How Does the Clean Power Plan Work?

- EPA calculated a performance rate for fossil-fuel boilers (mostly coal), and a performance rate for natural gas combined cycle units assuming three "building blocks" are implemented.
 - 1. More efficient electric generation
 - 2. Switching electric generation from coal to existing natural gas combined cycle unit
- 3. Use of renewable energy to replace fossil fuel generation.
- EPA prorated the performance rates into individual state goals expressed in mass and rate – based on each state's mix of power plants in 2012.

Regulated Facilities Under EPA Clean Air Act Section 111(d) – Clean Power Plan

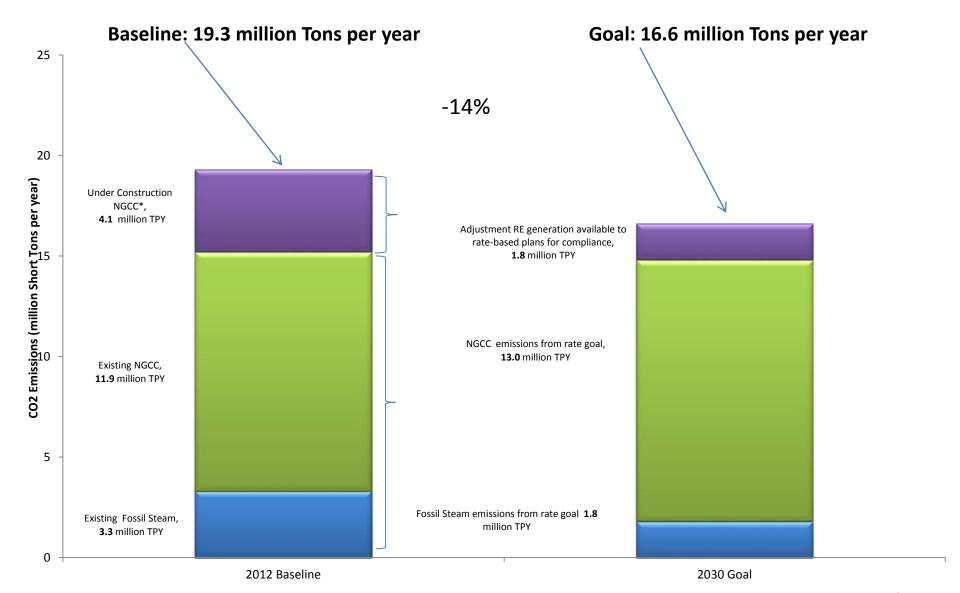
Foeilite. Nove	Hait Tone
Facility Name	<u>Unit Type</u>
Bayonne Plant Holdings	NGCC
BL England	Coal Boiler
Bergen	NGCC
Camden Plant Holding, LLC	NGCC
Carneys Point	Coal
EF Kenilworth, Inc.	NGCC
EFS Parlin Holdings LLC	NGCC
Eagle Point Power Generation	NGCC
Elmwood Park Power LLC	NGCC
Essential Power Lakewood	NGCC
Gilbert Generating Station	NGCC
Hudson Generating Station	Coal Boiler
Linden Cogeneration Facility	NGCC
Linden Generating Station	NGCC
Logan Generating Plant	Coal Boiler
Mercer Generating Station	u u
Newark Bay Cogen	NGCC
Newark Energy Center	u
North Jersey Energy Assn	u
Pedricktown Cogeneration Plant	u
Red Oak Power LLC	u
Sewaren Generating Station	Gas Boiler
West Deptford Energy LLC	NGCC
	"

Woodbridge Energy Center

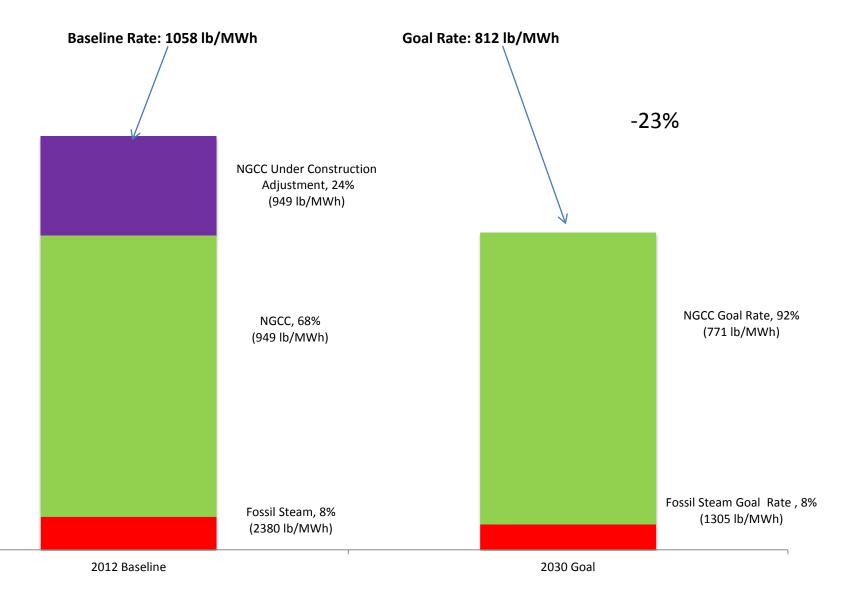
Best System of Emission Reduction: 3 Building Blocks

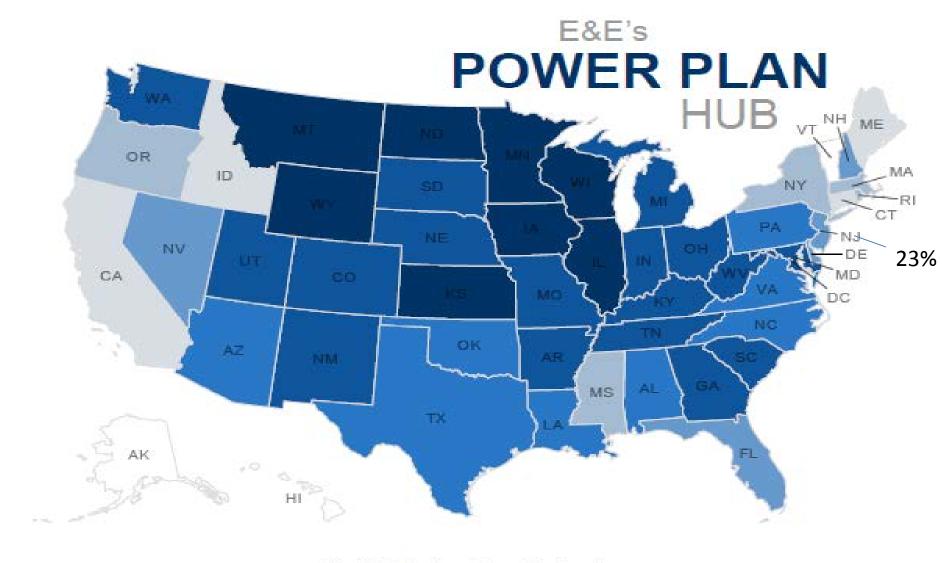
Bu	ilding Block	Strategy EPA Used to Calculate the State Goal	Maximum Flexibility: Examples of State Compliance Measures
1.	Improved efficiency at power plants	Increasing the operational efficiency of existing coal-fired steam EGUs on average by a specified percentage, depending upon the region	-Boiler chemical cleaning -Cleaning air preheater coils -Equipment and software upgrades
2.	Shifting generation from higher-emitting steam EGUS to lower-emitting natural gas power plants	Substituting increased generation from existing natural gas units for reduced generation at existing steam EGUs in specified amounts	Increase generation at existing NGCC units
3.	Shifting generation to clean energy renewables	Substituting increased generation from new zero-emitting generating technologies for reduced generation at existing fossil fuel-fired EGUs in specified amounts	Increased generation from new renewable generating capacity, e.g., solar, wind, nuclear, and combined heat & power

CPP Mass-based Goal for New Jersey, Existing and Under Construction Units Regulated by 111(d)



CPP Rate-based Goal for New Jersey





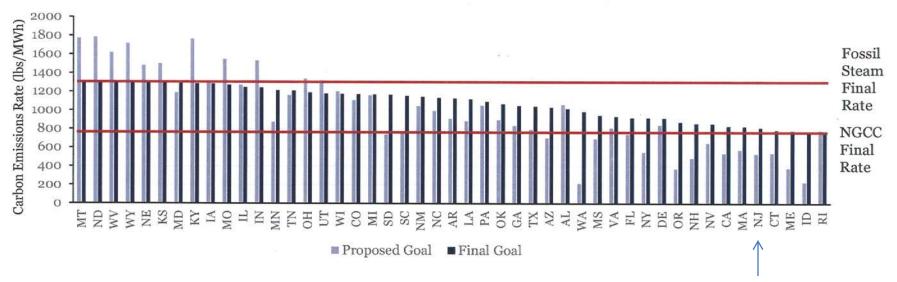
Final Emissions Rate Reduction



14 - 21% 5 states 21 - 27% 5 states 27 - 34% 8 states 34 - 41% 17 states 41 - 47% 8 states

Decreased Variability Between States

(blended rate comparison)



- The final rate goals are much less variable across the country compared to the proposal
- 31 states have less stringent targets (16 have more stringent targets)
 compared to the proposal

Source: EPA Data File Goal Computation Appendix 1-5.

Compliance Options

Only post 2012 projects get compliance credits

- Renewable energy
- Demand-side energy efficiency
- Combined heat & power
- Fuel switching to lower carbon fuels
- Heat rate improvements
- Nuclear generation (new & capacity uprates)

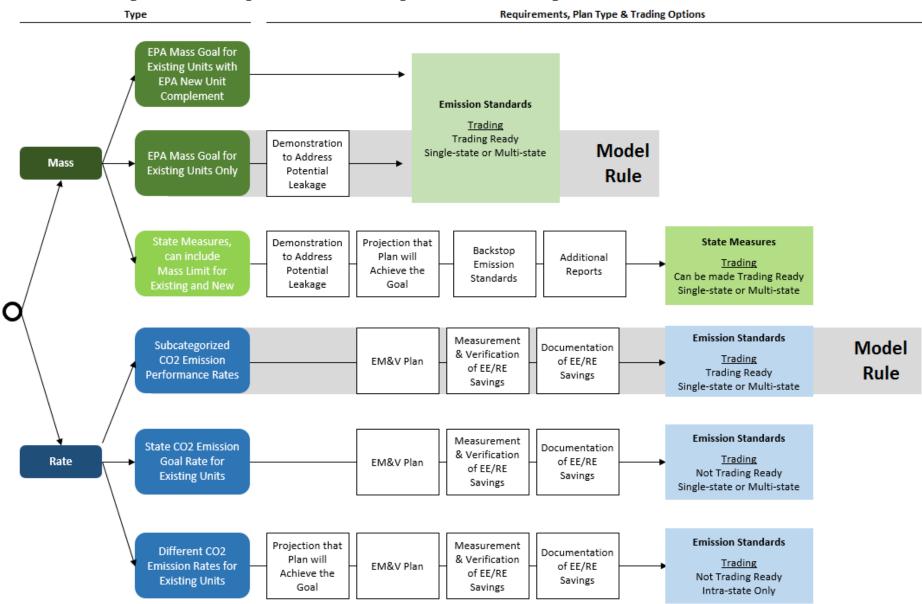
- Qualified biomass cofiring & repowering
- Transmission & distribution improvements
- Other if approved by EPA

Primary Regulatory Options

Performance rates were translated into roughly equivalent state goals in three forms:

- Rate-based goal (pounds CO2 per megawatt hour)
- 2. Mass-based goal (short tons of CO2) for existing units
- 3. Mass-based goal with a new source component (short tons of CO2)

Many compliance pathways to choose from



Clean Energy Incentive Program

The optional Clean Energy Incentive Program incentivizes action before the compliance period begins in 2022.

Solar or wind that:

- Begins construction after the state plan is submitted
- Generates metered MWh of electricity during 2020 or 2021

Energy Efficiency that:

- Is located in a "low income community"*
- Commences operation after the state plan is submitted
- Reduces MWh of demand during 2020 or 2021

17

^{*} EPA is taking comment in the draft federal plan on what qualifies as a low-income community.

Clean Power Plan Timeline

Summer 2015

• August 3, 2015 - Final Clean Power Plan

1 Year

 September 6, 2016 – States make initial submittal with extension request or submit Final Plan

3 Years

 September 6, 2018 - States with extensions submit Final Plan

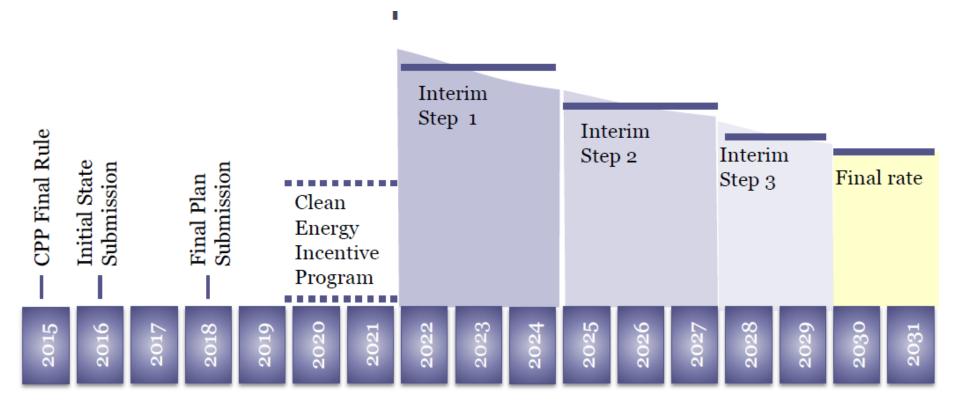
7 Years

• January 1, 2022 - Compliance period begins

15 Years

January 1, 2030 - CO₂ Emission Goals met

Clean Power Plan Timeline – More Detail



- EPA is encouraging early action in 2020-2021
- Interim compliance period pushed back 2 years to 2022
- Three interim steps
- Two year compliance periods for final goal

Opportunities for Participation

 The Clean Power Plan requires meaningful engagement with stakeholders, during preparation of the initial state plan and the final state plan.

 New Jersey will hold a public hearing on the final state plan before submittal.

For Additional Information

- For more information and to access a copy of the rule, visit the Clean Power Plan website: http://www2.epa.gov/carbon-pollutionstandards
- Through graphics and interactive maps, the Story Map presents key information about the final Clean Power Plan. See: http://www2.epa.gov/cleanpowerplan
- For additional resources to help states develop plans, visit the CPP Toolbox for States: http://www2.epa.gov/cleanpowerplantoolbox
- EPA provides webinars and training on CPP related topics at the air pollution control learning website. See: http://www.aptilearn.net/lms/cpp/plan/