

State of New Jersey

JON S. CORZINE *Governor*

DEPARTMENT OF ENVIRONMENTAL PROTECTION P.O. Box 402 Trenton, NJ 08625-0402 Phone: (609) 292-2885 Fax: (609) 292-7695

MARK N. MAURIELLO Acting Commissioner

April 1, 2009

The Honorable George Pavlou
Acting Regional Administrator
United States Environmental Protection Agency – Region 2
290 Broadway- 26th Floor
New York, New York 10007-1866

Dear Acting Regional Administrator Pavlou:

The purpose of this letter is to provide you with New Jersey's recommendations for ozone nonattainment area boundaries for the 0.075 ppm ozone National Ambient Air Quality Standard (NAAQS). Ambient air quality data indicates the entire State should be designated as not meeting the health standard. Further, USEPA analyses¹ indicate that 11 states significantly contribute to unhealthy ozone air quality in New Jersey at the old 0.08 ppm standard. New Jersey's recommendations are summarized below.

New Jersey recommends that the USEPA consider a large regional nonattainment area, including the states of Connecticut, Delaware, Maryland, Michigan, New Jersey, New York, North Carolina, Ohio, Pennsylvania, Virginia, and West Virginia (See Factor 10 of Enclosure 1).

If ultimately the USEPA chooses not to embrace this regional approach, the State recommends the 0.075 ppm 8-hour ozone nonattainment area boundaries be the same as the existing 0.08 ppm 8-hour boundaries. The USEPA's traditional "Nine Factor Analysis" supports this option (See Enclosure 2).

- Designate the New York-Northern New Jersey-Long Island (NY-NJ-CT) nonattainment area the same as that for the 0.08 ppm 8-hour ozone standard to include Bergen, Essex, Hudson, Hunterdon, Middlesex, Monmouth, Morris, Passaic, Somerset, Sussex, Union, and Warren counties in New Jersey; and
- Designate the Philadelphia-Wilmington-Atlantic City (PA-NJ-DE-MD) nonattainment area
 the same as that for the 0.08 ppm 8-hour ozone standard to include Atlantic, Burlington,
 Camden, Cape May, Cumberland, Gloucester, Mercer, Ocean, and Salem counties in New
 Jersey.

¹ See Factor 10 of New Jersey's analysis

If you have any technical questions regarding New Jersey's analysis, please contact Chris Salmi, Assistant Director of the Division of Air Quality, at (609) 292-6711.

Sincerely yours, Wash D. Mauriello

Mark N. Mauriello Acting Commissioner

Enclosures

c: Gina McCarthy, CT DEP Commissioner
Pete Grannis, NY DEC Commissioner
John Hanger, PA DEP Acting Secretary
David Small, DE DNREC Acting Secretary
Shari T. Wilson, MD MDE Secretary
Nancy Wittenberg, Assistant Commissioner
William O'Sullivan, Director
Chris Salmi, Assistant Director
Ray Werner, USEPA Region 2

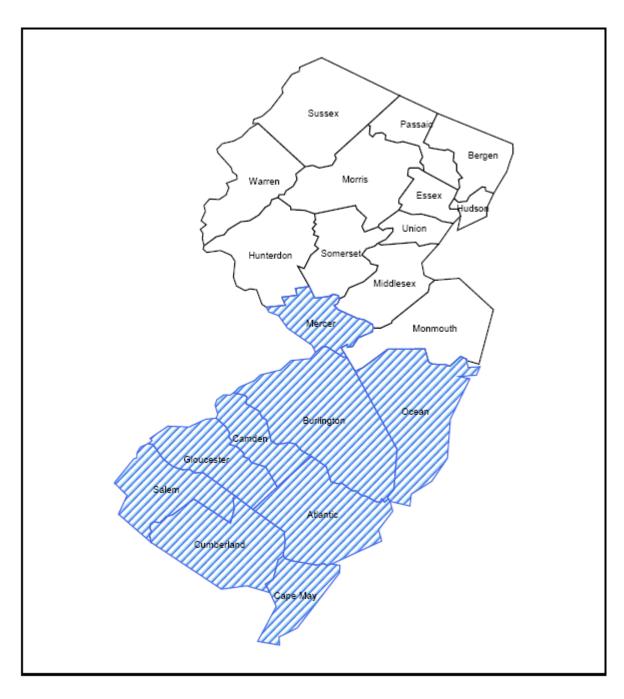
Enclosure 1

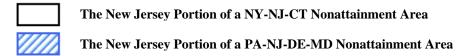
Recommended Regional 8-Hour Ozone Nonattainment Area Boundaries



Enclosure 2

Recommended New Jersey 8-Hour Ozone Nonattainment Area Boundaries





Enclosure 3

Designation of Nonattainment Areas in New Jersey for the 2008 Revised Ozone National Ambient Air Quality Standards

Ten Factor Analysis

March 12, 2009

Ten Factor Analysis for the Designation of Nonattainment Areas in New Jersey for the 2008 Revised Ozone National Ambient Air Quality Standards

Introduction

The United States Environmental Protection Agency (USEPA) revised the Ozone National Ambient Air Quality Standards (NAAQS) on March 12, 2008. The primary ozone standard was lowered from 0.08 parts per million (ppm) to 0.075 ppm. The secondary standard was strengthened to make it equal to the primary standard. According to Section 107(d)(1)(A) of the Federal Clean Air Act (42 <u>U.S.C.</u> §

7407 (d)(1)(A)), states have one year from the time the new standard is effective to submit a recommendation for designating nonattainment areas to the USEPA for consideration. The USEPA then has one year to issue the final nonattainment area designations.

The USEPA issued guidance for determining the boundaries of ozone nonattainment areas on December 4, 2008.² The analysis is based on an evaluation the following nine factors:

- Air quality data
- Emissions data
- Population density and degree of urbanization
- Traffic and commuting patterns
- Growth rates and patterns
- Meteorology
- Geography/topography
- Jurisdictional boundaries
- Level of control of emission sources

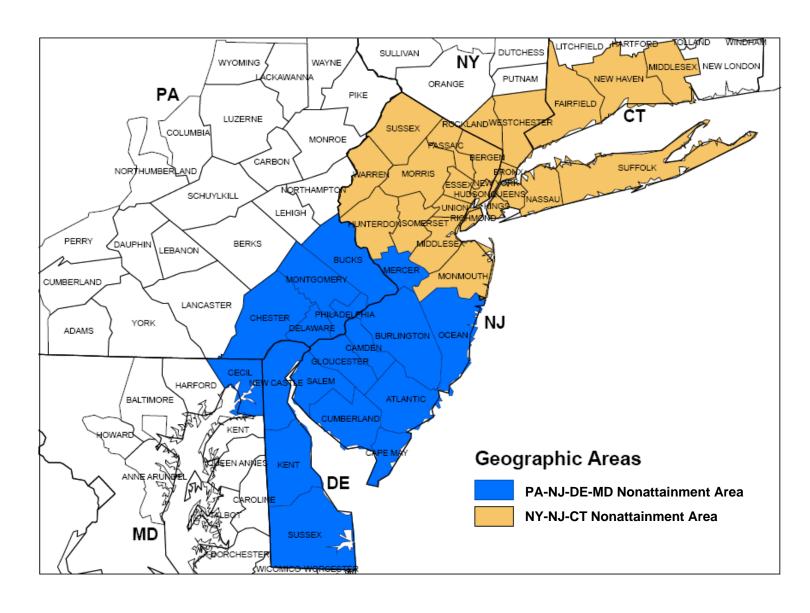
The USEPA finalized attainment/nonattainment designations for the 1997 8-hour ozone NAAQS on June 15, 2004. The entire state of New Jersey is associated with two multistate nonattainment areas, the New York-Northern New Jersey-Long Island (NY-NJ-CT) nonattainment area and the Philadelphia-Wilmington-Atlantic City (PA-NJ-DE-MD) nonattainment area. The NY-NJ-CT nonattainment area includes the New Jersey counties of: Bergen, Essex, Hudson, Hunterdon, Middlesex, Monmouth, Morris, Passaic, Somerset, Sussex, Union, and Warren. The PA-NJ-DE-MD nonattainment area includes the New Jersey counties of: Atlantic, Burlington, Camden, Cape May, Cumberland, Gloucester, Mercer, Ocean, and Salem.

New Jersey considered the composition of the existing ozone nonattainment areas in its analysis to determine if there should be any changes to these areas due to current data. The NJDEP recommends that the areas designated as nonattainment areas under the 1997 8-hour ozone standard also be designated the 2008 revised ozone nonattainment areas.

¹ 73 Fed. Reg. 16436 (March 27, 2008).

² December 4, 2008 Memorandum from Robert J. Meyers on "Area Designations for the 2008 Revised Ozone National Ambient Air Quality Standards."

New Jersey Recommendations for Designation Multi-State Ozone Nonattainment Areas



Ten Factor Analysis for Determining Nonattainment Area Boundaries in Designations for the 2008 8-Hour Ozone NAAQS

Factor 1: Air Quality Data

The air quality analysis is an examination of ozone air quality monitoring data, including the daily design value calculated for each area based on air quality data for a 3-year period. Design values for 2005-2007 and 2006-2008³ were analyzed for this factor.

<u>Table 1-A</u>: Ozone Design Values for the New York-Northern New Jersey-Long Island (NY-NJ-CT) Nonattainment Area⁴

County	O ₃ 2005 - 2007 Design Value (ppm)	Met NAAQS (0.075 ppm) 2005- 2007?	O ₃ 2006 - 2008 Design Value (ppm)	Met NAAQS (0.075 ppm) 2006 - 2008?
Fairfield, CT	0.094	No	0.088	No
Middlesex, CT	0.092	No	0.087	No
New Haven, CT	0.093	No	0.088	No
Bergen, NJ	0.089*	No	Not Available	N/A
Essex, NJ	No Monitor	N/A	No Monitor	N/A
Hudson, NJ	0.090	No	0.086	No
Hunterdon, NJ	0.089	No	0.086	No
Middlesex, NJ	0.091	No	0.088	No
Monmouth, NJ	0.088	No	0.086	No
Morris, NJ	0.086	No	0.086	No
Passaic, NJ	0.083	No	0.079	No
Somerset, NJ	No Monitor	N/A	No Monitor	N/A
Sussex, NJ	No Monitor	N/A	No Monitor	N/A
Union, NJ	No Monitor	N/A	No Monitor	N/A
Warren, NJ	No Monitor	N/A	No Monitor	N/A
Bronx, NY	0.075	Yes	0.076	No
Kings, NY	No Monitor	N/A	No Monitor	N/A
Nassau, NY	No Monitor	N/A	No Monitor	N/A
New York, NY	Not Available	N/A	Not Available	N/A
Queens, NY	0.079	No	0.077	No
Richmond, NY	0.089	No	0.081	No
Rockland, NY	No Monitor	N/A	No Monitor	N/A
Suffolk, NY	0.091	No	0.088	No
Westchester, NY	0.091	No	0.086	No

^{*}Because a 2007 design value was not available, an average of 2005 - 2006 data is presented.

³ The 2006-2008 design values had not been certified at the time of this analysis

⁴ Source: NJDEP Bureau of Air Monitoring and USEPA

All of the monitors in the New York-Northern New Jersey-Long Island (NY-NJ-CT) nonattainment area violated the new 2008 ozone NAAQS of 0.075 ppm, with the exception of Bronx, NY (for the 2005-2007 data). The highest design value in the nonattainment area is located in Fairfield, CT. The highest design value in the nonattainment area in New Jersey is located in Middlesex County. The preliminary 2006-2008 design values show an overall decrease in emissions. The most significant decrease is in Richmond County, NY (0.009 ppm). The 2006-2008 design values show decreased emissions for five of the New Jersey monitors. A 2006-2008 design value was not available for Bergen County, and the design value stayed the same for Morris County.

<u>Table 1-B</u>: Ozone Design Values for the Philadelphia-Wilmington-Atlantic City (PA-NJ-DE-MD) Nonattainment Area⁵

County	O ₃ 2005 - 2007 Design Value (ppm)	Met NAAQS (0.075 ppm) 2005- 2007?	O ₃ 2006 - 2008 Design Value (ppm)	Met NAAQS (0.075 ppm) 2006 - 2008?
Bucks, PA	0.092	No	0.092	No
Chester, PA	0.085	No	0.082	No
Delaware, PA	0.085	No	0.083	No
Montgomery, PA	0.086	No	0.084	No
Philadelphia, PA	0.091	No	0.089	No
Atlantic, NJ	0.081*	No	Not Available	N/A
Burlington, NJ	No Monitor	N/A	No Monitor	N/A
Camden, NJ	0.089	No	0.087	No
Cape May, NJ	No Monitor	N/A	No Monitor	N/A
Cumberland, NJ	0.084	No	0.082	No
Gloucester, NJ	0.087	No	0.087	No
Mercer, NJ	0.091	No	0.087	No
Ocean, NJ	0.092	No	0.087	No
Salem, NJ	No Monitor	N/A	No Monitor	N/A
Cecil, MD	0.093	No	0.090	No
Kent, DE	0.081	No	0.081	No
New Castle, DE	0.083	No	0.080	No
Sussex, DE	0.082	No	0.080	No

^{*}Because a 2007 design value was not available, an average of 2005 - 2006 data is presented.

All of the monitors in the Philadelphia-Wilmington-Atlantic City (PA-NJ-DE-MD) nonattainment area violated the new 2008 ozone NAAQS of 0.075 ppm. The highest design value in the nonattainment area is located in Cecil County, MD. The preliminary 2006-2008 design values show an overall decrease in emissions. The most significant decrease is the Ocean County, NJ monitor (0.005 ppm). The 2006-2008 design values show decreased emissions for four of the New Jersey monitors. A 2006-2008 design value was not available for Atlantic County, and the design value stayed the same for Gloucester County.

⁵ Source: NJDEP Bureau of Air Monitoring and USEPA

Factor 2: Emissions Data

The following tables show total estimated inventories, excluding biogenic emissions (in tons per year) for the New York-Northern New Jersey-Long Island (NY-NJ-CT) and Philadelphia-Wilmington-Atlantic City (PA-NJ-DE-MD) nonattainment areas. (Data Source: 2002 MANE-VU Modeling Inventory).

<u>Table 2-A</u>: Emissions in the New York-Northern New Jersey-Long Island (NY-NJ-CT) Nonattainment Area

County	2002 NO _x	Proj. 2009	02-09 %	2002	Proj.	02-09 %
	(tons)	NO_x	change	VOC	2009	change
		(tons)		(tons)	VOC	
					(tons)	
Fairfield, CT	31,712	22,151	-30%	36,184	26,071	-28%
Middlesex, CT	7,757	4,478	-42%	10,500	8,044	-23%
New Haven, CT	29,642	19,069	-36%	34,472	26,314	-24%
Bergen, NJ	26,840	16,862	-37%	34,703	24,607	-29%
Essex, NJ	24,594	14,123	-43%	24,583	17,659	-28%
Hudson, NJ	22,047	10,866	-51%	16,206	12,187	-25%
Hunterdon, NJ	6,613	3,942	-40%	9,700	7,508	-23%
Middlesex, NJ	26,835	16,704	-38%	33,188	25,357	-24%
Monmouth, NJ	17,925	11,291	-37%	26,452	18,756	-29%
Morris, NJ	15,708	9,586	-39%	24,046	17,502	-27%
Passaic, NJ	9,836	6,019	-39%	16,648	12,505	-25%
Somerset, NJ	10,365	6,535	-37%	15,987	12,078	-24%
Sussex, NJ	3,799	2,495	-34%	10,268	8,356	-19%
Union, NJ	18,850	11,746	-38%	22,723	16,941	-25%
Warren, NJ	5,250	3,065	-42%	7,825	6,449	-18%
Bronx, NY	16,056	11,101	-31%	23,174	16,771	-28%
Kings, NY	28,296	21,083	-25%	39,632	31,349	-21%
Nassau, NY	38,626	24,814	-36%	45,411	32,915	-28%
New York, NY	40,284	30,330	-25%	38,921	32,186	-17%
Queens, NY	42,659	27,580	-35%	42,825	33,996	-21%
Richmond, NY	10,099	7,607	-25%	12,388	10,843	-12%
Rockland, NY	14,165	9,072	-36%	9,820	7,293	-26%
Suffolk, NY	64,398	39,672	-38%	73,451	49,862	-32%
Westchester, NY	48,464	20,357	-58%	33,071	24,160	-27%

The projected NO_x emissions decrease from 34%-51% in the New Jersey counties of the New York-Northern New Jersey-Long Island nonattainment area. Projected VOC emissions decreased from 18%-29% in these counties.

<u>Table 2-B</u>: Emissions in the Philadelphia-Wilmington-Atlantic City (PA-NJ-DE-MD) Nonattainment Area

County	2002 NO _x	Proj.	02-09 %	2002	Proj.	02-09
	(tons)	$2009 NO_x$	change	VOC	2009	%
		(tons)		(tons)	VOC	change
					(tons)	
Bucks, PA	20,195	14,400	-29%	24,491	20,787	-15%
Chester, PA	18,779	13,642	-27%	18,897	15,498	-18%
Delaware, PA	23,838	20,642	-13%	18,264	15,199	-17%
Montgomery, PA	25,341	17,906	-29%	31,587	26,162	-17%
Philadelphia, PA	31,157	24,315	-22%	38,022	31,477	-17%
Atlantic, NJ	8,331	5,719	-31%	16,026	12,247	-24%
Burlington, NJ	18,522	12,233	-34%	19,915	14,860	-25%
Camden, NJ	15,372	9,201	-40%	17,377	12,882	-26%
Cape May, NJ	8,118	7,291	-10%	10,882	9,141	-16%
Cumberland, NJ	6,971	5,919	-15%	8,450	6,782	-20%
Gloucester, NJ	14,515	9,494	-35%	16,892	14,409	-15%
Mercer, NJ	25,520	9,957	-61%	13,627	9,829	-28%
Ocean, NJ	10,421	7,300	-30%	28,313	21,383	-24%
Salem, NJ	6,622	4,964	-25%	5,066	4,122	-19%
Cecil, MD	5,037	2,841	-44%	6,523	5,320	-18%
Kent, DE	10,336	8,554	-17%	6,772	5,490	-19%
New Castle, DE	31,544	23,104	-27%	21,148	16,180	-23%
Sussex, DE	16,883	18,001	7%	13,200	10,438	-21%

The projected NOx emissions decreased from 10%-61% in the New Jersey counties in the Philadelphia-Wilmington-Atlantic City nonattainment area. Projected VOC emissions decrease from 15%-25% in these counties.

Location of Sources:

The following tables show the number of NO_x and VOC reporting facilities in each county in New Jersey. The information was gathered from the USEPA AirData system, and is from the 2002 National Emission Inventory (NEI).⁶

<u>Table 2-C</u>: NO_x and VOC Facilities in the New York-Northern New Jersey-Long Island (NY-NJ-CT) Nonattainment Area

County	County Number of Facilities Facilities Facilities (in NJ)			Emissions py)	Percent of Total (NJ Emissions)		
			NO _x	VOC	NO _x	VOC	
Bergen, NJ	60	9.04	956	650	1.86	4.54	
Essex, NJ	52	7.83	2,102	579	4.09	4.04	
Hudson, NJ	37	5.57	9,783	1,375	19.04	9.59	
Hunterdon, NJ	13	1.96	491	135	0.95	0.94	
Middlesex, NJ	108	16.27	3,576	3,333	6.96	23.26	
Monmouth, NJ	18	2.71	240	150	0.47	1.05	
Morris, NJ	37	5.57	283	236	0.55	1.64	
Passaic, NJ	29	4.37	122	232	0.24	1.62	
Somerset, NJ	28	4.22	307	180	0.60	1.26	
Sussex, NJ	6	0.90	38.5	36.2	0.07	0.25	
Union, NJ	60	9.04	3,885	2,842	7.56	19.84	
Warren, NJ	11	1.66	525	471	1.02	3.29	

The largest number of NO_x and VOC reporting facilities in New Jersey in the NY-NJ-CT nonattainment area are in Middlesex County (108), while the smallest number of facilities is in Sussex County (6). The county with the highest percentage of reported NO_x emissions is Hudson. The county with the highest percentage of reported VOC emissions is Middlesex, followed closely by Union. The county with the lowest percentage of reported NO_x and VOC emissions is Sussex.

⁶ http://www.epa.gov/air/data/geosel.html (accessed 1/22/09)

County	Number of Facilities	Percent of Total Facilities		Emissions py)	Percent of Total (NJ Emissions)		
		(in NJ)	NO _x	VOC	NO _x	VOC	
Atlantic, NJ	13	1.96	129	44.8	0.25	0.31	
Burlington, NJ	35	5.27	1,263	595	2.46	4.15	
Camden, NJ	35	5.27	783	355	1.52	2.48	
Cape May, NJ	8	1.20	3,819	38.7	7.43	0.27	
Cumberland, NJ	21	3.16	1,761	91.9	3.43	0.64	
Gloucester, NJ	33	4.97	4,642	2,627	9.03	15.82	
Mercer, NJ	28	4.22	13,029	251	25.35	1.75	
Ocean, NJ	17	2.56	395	59.5	0.77	0.42	
Salem, NJ	15	2.26	3,263	405	6.35	2.83	

The largest number of NO_x and VOC reporting facilities in New Jersey in the PA-NJ-DE-MD nonattainment area are located in Burlington and Camden counties (both have 35 facilities), followed closely by Gloucester (33 facilities) and Mercer (28 facilities). The county with the highest percentage of reported NO_x emissions is Mercer. The county with the highest percentage of reported VOC emissions is Gloucester. The county with the lowest percentage of both NO_x and VOC emissions is Atlantic, followed by Ocean.

Factor 3: Population/Population Density⁷

<u>Table 3-A</u>: 2007 Population/Population Density in the New York-Northern New Jersey-Long Island (NY-NJ-CT) Nonattainment Area

County	2007 Population	2007 Population Density
-	_	(population per sq mi)
Fairfield, CT	895,015	1,430
Middlesex, CT	164,150	445
New Haven, CT	845,494	1,396
Bergen, NJ	895,744	3,825
Essex, NJ	776,087	6,146
Hudson, NJ	598,160	12,812
Hunterdon, NJ	129,348	301
Middlesex, NJ	788,629	2,546
Monmouth, NJ	642,030	1,360
Morris, NJ	488,475	1,042
Passaic, NJ	492,115	2,656
Somerset, NJ	323,552	1,062
Sussex, NJ	151,478	291
Union, NJ	524,658	5,080
Warren, NJ	109,737	307
Bronx, NY	1,373,659	32,683
Kings, NY	2,528,050	35,803
Nassau, NY	1,306,533	4,557
New York, NY	1,620,867	70,595
Queens, NY	2,270,338	20,783
Richmond, NY	481,613	8,236
Rockland, NY	296,483	1,702
Suffolk, NY	1,453,229	1,593
Westchester, NY	951,325	2,198

The top three counties with the highest population in this nonattainment area are Kings, Queens, and New York counties. The top three counties with the highest population density in the nonattainment area are New York, Kings, and Bronx counties. The top three New Jersey counties with the highest population in the nonattainment area are Bergen, Middlesex, and Essex. The top three New Jersey counties with the highest population density in the nonattainment area are Hudson, Essex and Union. The population densities of the remaining New Jersey counties in the nonattainment area are significantly lower. The three counties with the lowest population in the nonattainment area are Warren, Hunterdon, and Sussex counties in New Jersey. The three counties with the lowest population density in the nonattainment area are Sussex, Hunterdon, and Warren counties in New Jersey.

⁷ Data Source for 2007 Population and Population Density: U.S. Census Bureau and New Jersey Department of Labor and Workforce Development (US Census Data Accessed 1/2/09, Dept. of Labor Data Accessed 1/5/09)

<u>Table 3-B</u>: 2007 Population/Population Density in the Philadelphia-Wilmington-Atlantic City (PA-NJ-DE-MD) Nonattainment Area

County	2007 Population	2007 Population Density (population per sq mi)
		(population per sq iiii)
Bucks, PA	621,144	1,023
Chester, PA	486,345	643
Delaware, PA	554,399	3,010
Montgomery, PA	776,172	1,607
Philadelphia, PA	1,449,634	10,731
Atlantic, NJ	270,644	482
Burlington, NJ	446,817	555
Camden, NJ	513,769	2,311
Cape May, NJ	96,422	378
Cumberland, NJ	155,544	318
Gloucester, NJ	285,753	880
Mercer, NJ	365,449	1,618
Ocean, NJ	565,493	889
Salem, NJ	66,016	195
Cecil, MD	99,695	286
Kent, DE	152,255	258
New Castle, DE	528,218	1,239
Sussex, DE	184,291	197

The county of Philadelphia has the highest population and population density in the nonattainment area. This indicates the likelihood of population-based emissions to contribute to monitored violations.

To a much lesser extent, Camden County is also more urbanized than the majority of the remaining counties in the Philadelphia-Wilmington-Atlantic City nonattainment area. The top three New Jersey counties with the highest population in the nonattainment area are Ocean, Camden, and Burlington. The top three New Jersey counties with the highest population density in the nonattainment area are Camden, Mercer, and Ocean. The three counties with the lowest population in the nonattainment area are Salem and Cape May counties in New Jersey and Cecil County in Maryland. The three counties with the lowest population density in the nonattainment area are Sussex and Kent counties in Delaware and Cecil County in Maryland.

Factor 4: Traffic and Commuting Patterns⁸

The total Vehicle Miles Traveled (VMT) for 2005 is provided for each county in millions of miles. The analysis of this factor looks at the number of commuters who drive to major counties within the metropolitan area and counties with the highest violation monitors.

New York-Northern New Jersey-Long Island (NY-NJ-CT) Nonattainment Area

Table 4-A shows the commuting patterns to the major counties in the nonattainment area, as well as the New Jersey counties with the highest monitored design values (Hudson and Middlesex). The largest number of commuters to the New Jersey counties in the New York-Northern New Jersey-Long Island nonattainment area are from counties in the New York City area.

Table 4-B shows the number of commuters from the New York counties in the nonattainment area to the New Jersey counties in the nonattainment area. The three highest numbers of commuters to New Jersey counties in the nonattainment area from New York counties in the nonattainment area are from New York, Kings, and Rockland counties. The top two New Jersey counties with the highest number of commuters from New York counties in the nonattainment area are Bergen and Hudson. The remaining New Jersey counties in the nonattainment area have a significantly lower number of commuters from the New York counties in the nonattainment area. The two New Jersey counties with the lowest number of commuters from the New York counties in the nonattainment area are Sussex and Hunterdon counties.

The county with the highest VMT in the nonattainment area is Suffolk County, NY. The two New Jersey counties with the highest VMT in the nonattainment area are Middlesex and Bergen counties.

Philadelphia-Wilmington-Atlantic City (PA-NJ-DE-MD) Nonattainment Area

Table 4-C shows commuting patterns to the major counties in the nonattainment area, as well as the New Jersey counties with the highest monitored design values (Ocean and Mercer) were evaluated.

2005 VMT Data: USEPA, http://www.epa.gov/ttn/naaqs/pm/docs/2005_vmt_county_level.xls (Accessed 1/14/09);

2000 US Census Journey to Work Data: http://www.census.gov/population/www/cen2000/commuting/index.html (Accessed 1/14/09)

USEPA, "Where People Work": http://www.epa.gov/ttn/naaqs/ozone/areas/misc/work_us.htm (Accessed 1/14/09)

⁸ Factor 4 Data sources:

The highest number of commuters to a New Jersey county from a county in another state in the nonattainment area is from Bucks County, PA to Mercer County, NJ. There are also a large number of commuters from Bucks County, PA to Burlington and Middlesex counties.

A smaller, but still significant, number of commuters travel from Philadelphia County, PA to Camden County, NJ. Philadelphia also has a large number of commuters to Burlington County, NJ.

Table 4-D shows the number of commuters from the Pennsylvania counties in the nonattainment area to the New Jersey counties in the nonattainment area. The two highest numbers of commuters to New Jersey counties in the nonattainment area are from Bucks and Philadelphia counties. The top three New Jersey counties with the highest number of commuters from Pennsylvania counties in the nonattainment area are Mercer, Camden and Burlington. The three New Jersey counties with the lowest number of commuters from Pennsylvania counties in the nonattainment area are Ocean, Cumberland, and Salem counties. Cape May County also has a low number of commuters from the Pennsylvania counties in the nonattainment area.

Philadelphia County, PA has the highest VMT in the nonattainment area, followed by Monmouth County, NJ.

Based on review of the commuting pattern data from both nonattainment areas, there is not a significant pattern of commuting between the New York-Northern New Jersey-Long Island nonattainment area and the Philadelphia-Wilmington-Atlantic City nonattainment area.

<u>Table 4-A</u>: Commuting Patterns in the New York-Northern New Jersey-Long Island (NY-NJ-CT) Nonattainment Area

County	VMT (Millions)	#Commuters to New York, NY	#Commuters to Bronx, NY	# Commuters to Hudson, NJ	#Commuters to Middlesex, NJ	#Commuters to New Haven, CT
Fairfield, CT	7,648.71	24,831	1,258	344	71	21,900
Middlesex, CT	1,786.21	158	5	6	17	12,833
New Haven, CT	6,947.70	1,584	183	11	40	290,098
Bergen, NJ	9,123.92	61,253	5,353	25,444	4,149	74
Essex, NJ	5,611.09	28,076	782	16,193	9,717	10
Hudson, NJ	2,543.18	58,423	1,214	121,352	5,476	23
Hunterdon, NJ	928.70	1,176	7	581	4,133	0
Middlesex, NJ	8,014.09	25,765	355	8,706	201,811	51
Monmouth, NJ	6,229.76	22,425	313	6,165	30,146	32
Morris, NJ	5,397.82	11,516	268	4,806	4,263	15
Passaic, NJ	3,302.32	8,402	473	6,468	2,216	5
Somerset, NJ	2,702.02	6,243	87	2,203	26,794	14
Sussex, NJ	888.93	1,449	94	1,137	734	13
Union, NJ	4,704.31	16,305	417	8,251	26,504	11
Warren, NJ	1,342.37	562	5	311	1,366	0
Bronx, NY	4,720.60	159,664	168,903	2,515	518	56
Kings, NY	4,899.46	341,155	11,365	2,927	1,759	112
Nassau, NY	11,919.85	94,485	6,274	1,653	345	90
New York, NY	4,378.20	631,132	20,775	5,541	1,847	178
Queens, NY	7,838.83	346,268	18,373	4,215	1,182	138
Richmond, NY	2,002.10	53,249	1,095	3,017	2,929	11
Rockland, NY	2,731.10	17,025	6,245	1,007	300	56
Suffolk, NY	19,814.88	41,121	2,614	624	157	113
Westchester, NY	9,166.01	79,643	27,053	1,131	236	343

<u>Table 4-B</u>: Commuters from the New York Counties in the NY-NJ-CT Nonattainment Area to the New Jersey Counties in the NY-NJ-CT Nonattainment Area

				New Jers	ey Coun	ties in the	NY-NJ-C	T Nonatta	ainment A	rea			
NY-NJ-CT rea		Bergen	Essex	Hudson	Hunterdon	Middlesex	Monmouth	Morris	Passaic	Somerset	Sussex	Union	
t A	Dunana	1 266	1 1 4 1	2.515	22	£10	60	229	5.00	1.46	20	50 C	Total
in en	Bronx	4,366	1,141	2,515	23	518	69	328	569	146	30	586	10,291
les nm	Kings	3,345	2,341	5,927	76	1,759	579	812	579	515	37	1,567	17,537
Counties onattainm	Nassau	1,337	426	1,653	5	345	88	235	207	76	4	187	4,563
Con	New York	7,258	2,876	5,541	106	1,847	291	1,413	940	442	219	967	21,900
본 S	Queens	4,275	1,944	4,215	10	1,182	253	613	677	253	10	780	14,212
York	Richmond	1,081	1,621	3,017	73	2,929	586	589	343	582	48	1,486	12,355
New	Rockland	12,687	866	1,007	17	300	38	867	1,141	118	14	350	17,405
Z	Suffolk	564	338	624	7	157	87	146	102	69	33	180	2,307
	Westchester	3,221	614	1,131	11	236	52	362	400	93	12	327	6,459
	Total	38,134	12,167	25,630	328	9,273	2,043	5,365	4,958	2,294	407	6,430	

<u>Table 4-C</u>: Commuting Patterns in the Philadelphia-Wilmington-Atlantic City (PA-NJ-DE-MD) Nonattainment Area

County	VMT (Millions)	#Commuters to Philadelphia, PA	#Commuters to Delaware, PA	#Commuters to Mercer, NJ	# Commuters to Ocean, NJ	#Commuters to New Castle, DE
Bucks, PA	5,249.59	31,892	2,754	20,812	220	493
Chester, PA	4,414.36	10,568	17,870	222	23	12,976
Delaware, PA	4,011.35	48,151	137,988	345	10	9,002
Montgomery, PA	7,526.57	54,576	11,758	1,298	13	1,201
Philadelphia, PA	6,499.46	429,667	21,802	1,676	86	1,856
Atlantic, NJ	3,234.23	1,359	314	274	822	175
Burlington, NJ	4,901.56	17,661	1,771	17,158	2,042	597
Camden, NJ	4,668.91	32,961	3,232	2,472	359	1,286
Cape May, NJ	909.22	711	24	124	98	109
Cumberland, NJ	1,264.16	618	105	64	21	171
Gloucester, NJ	2,621.22	13,778	3,179	764	227	1,662
Mercer, NJ	2,667.73	1,574	244	112,449	667	139
Ocean, NJ	3,366.62	491	118	5,865	120,741	45
Salem, NJ	1,012.51	615	486	126	6	3,258
Cecil, MD	1,192.63	254	373	7	8	14,059
Kent, DE	1,435.19	37	125	10	0	6,058
New Castle, DE	5,674.40	5,386	8,150	78	13	209,742
Sussex, DE	1,842.40	131	61	12	30	1,119

<u>Table 4-D</u>: Commuters from the Pennsylvania Counties in the PA-NJ-DE-MD Nonattainment Area to the New Jersey Counties in the PA-NJ-DE-MD Nonattainment Area

	New Jersey Counties in the PA-NJ-DE-MD Nonattainment Area										
a Counties in the PA- Nonattainment Area		Atlantic	Burlington	Camden	Cape May	Cumberland	Gloucester	Mercer	Ocean	Salem	Total
a Co Non	Bucks	172	4,250	2,039	54	42	362	20,812	220	37	27,988
'ani MD	Chester	73	426	539	81	24	411	222	23	155	1,954
sylv)E-I	Delaware	231	1,306	2,287	118	103	1,251	345	10	245	5,896
Pennsylvania NJ-DE-MD N	Montgomery	181	1,559	1,844	95	66	405	1,298	13	59	5,520
P ~	Philadelphia	831	5,087	7,196	324	140	1,502	1,676	86	84	16,926
	Total	1,488	12,628	13,905	672	375	3,931	24,353	352	580	

Factor 5: Expected Growth⁹

The following tables show an analysis of population growth from 2000-2007 and VMT growth from 1996-2005.

New York-Northern New Jersey-Long Island (NY-NJ-CT) Nonattainment Area

Based upon analysis of this factor, Somerset County was identified as experiencing the highest recent growth in the nonattainment area (from 2006-2007). The three New Jersey counties with the highest population growth from 2000-2007 were Somerset, Warren, and Hunterdon. Essex and Hudson counties experienced a slight reduction in population growth for both 2006-2007 and 2000-2007.

Middlesex, Morris, Bergen, and Warren counties experienced significant VMT growth from 1996-2005, while Hudson, Hunterdon, and Sussex counties experienced a significant reduction in VMT.

Census Data: US Census Bureau – http://www.census.gov and New Jersey Dept. of Labor:

http://lwd.dol.state.nj.us/labor/lpa/dmograph/est/mcd/density.htm (accessed 1/2/09); 1996 VMT Data: USEPA;

2005 VMT Data: USEPA, http://www.epa.gov/ttn/naaqs/pm/docs/2005_vmt_county_level.xls (Accessed 1/14/09);

⁹Factor 5 Data Sources:

Philadelphia-Wilmington-Atlantic City (PA-NJ-DE-MD) Nonattainment Area

Based upon analysis of this factor, Gloucester County has been identified as the New Jersey county in the nonattainment area experiencing the highest recent growth (from 2006-2007). Cape May County experienced a slight decrease in population. The top three New Jersey counties with the highest growth from 2000-2007 were Gloucester, Ocean, and Atlantic.

Burlington, Atlantic, and Salem counties experienced significant growth in VMT from 1996-2005 in comparison to the remainder of counties in the nonattainment area. Mercer and Ocean counties experienced a low to moderate reduction in VMT.

<u>Table 5-A</u>: Expected Growth of Population and VMT in the New York-Northern New Jersey-Long Island (NY-NJ-CT)
Nonattainment Area

County	2000	2006	2007	Percent Growth	Percent	VMT 1996	VMT 2005	Percent VMT
	Population	Population	Population	(2006-2007)	Growth (2000-	(Millions)	(Millions)	Growth (1996-
	_		_		2007)			2005)
Fairfield, CT	882,567	893,987	895,015	0.1%	1.41%	7,233	7,649	5.75%
Middlesex, CT	155,071	163,372	164,150	0.5%	5.85%	1,298	1,786	37.61%
New Haven, CT	824,008	843,441	845,494	0.2%	2.61%	6,275	6,948	10.72%
Bergen, NJ	884,118	893,217	895,744	0.3%	1.31%	5,993	9,124	52.24%
Essex, NJ	792,305	778,333	776,087	-0.3%	-2.05%	5,643	5,611	-0.57%
Hudson, NJ	608,975	599,755	598,160	-0.3%	-1.78%	4,012	2,543	-36.61%
Hunterdon, NJ	121,989	129,197	129,348	0.1%	6.03%	1,413	929	-34.27%
Middlesex, NJ	750,162	783,371	788,629	0.7%	5.13%	5,073	8,014	57.98%
Monmouth, NJ	615,301	641,309	642,030	0.1%	4.34%	4,407	6,230	41.36%
Morris, NJ	470,212	487,371	488,475	0.2%	3.88%	3,531	5,398	52.87%
Passaic, NJ	490,377	491,956	492,115	0.0%	0.35%	3,102	3,302	6.46%
Somerset, NJ	297,490	320,070	323,552	1.1%	8.76%	2,097	2,702	28.85%
Sussex, NJ	144,170	151,165	151,478	0.2%	5.07%	1,306	889	-31.93%
Union, NJ	522,541	524,816	524,658	0.0%	0.41%	3,582	4,704	31.33%
Warren, NJ	102,433	109,431	109,737	0.3%	7.13%	896	1,342	49.82%
Bronx, NY	1,332,650	1,371,353	1,373,659	0.2%	3.08%	6,329	4,721	-25.41%
Kings, NY	2,465,326	2,523,047	2,528,050	0.2%	2.54%	12,100	4,899	-59.51%
Nassau, NY	1,334,544	1,312,756	1,306,533	-0.5%	-2.10%	6,800	11,920	75.29%
New York, NY	1,537,195	1,612,630	1,620,867	0.5%	5.44%	7,824	4,378	-44.04%
Queens, NY	2,229,379	2,264,661	2,270,338	0.3%	1.84%	10,261	7,839	-23.61%
Richmond, NY	443,728	478,876	481,613	0.6%	8.54%	1,995	2,002	0.36%
Rockland, NY	286,753	295,927	296,483	0.2%	3.39%	1,406	2,731	94.25%
Suffolk, NY	1,419,369	1,456,783	1,453,229	-0.2%	2.39%	6,913	19,815	186.63%
Westchester, NY	923,459	948,080	951,325	0.3%	3.02%	4,895	9,166	87.25%

<u>Table 5-B</u>: Expected Growth of Population and VMT in the Philadelphia-Wilmington-Atlantic City (PA-NJ-DE-MD)

Nonattainment Area

County	2000 Population	2006 Population	2007 Population	Percent Growth (2006-2007)	Percent Growth (2000- 2007)	VMT 1996 (Millions)	VMT 2005 (Millions)	Percent VMT Growth 1996- 2005
Bucks, PA	597,635	619,407	621,144	0.3%	3.93%	3,818	5,250	37.50%
Chester, PA	433,501	486,345	478,990	-1.5%	10.49%	3,105	4,414	42.17%
Delaware, PA	550,864	553,732	554,399	0.1%	0.64%	3,638	4,011	10.26%
Montgomery, PA	750,097	773,866	776,172	0.3%	3.48%	4,818	7,527	56.22%
Philadelphia, PA	1,517,550	1,453,212	1,449,634	-0.2%	-4.48%	10,420	6,499	-37.63%
Atlantic, NJ	252,552	269,924	270,644	0.3%	7.16%	2,223	3,234	45.49%
Burlington, NJ	423,391	447,552	446,817	-0.2%	5.53%	3,299	4,902	48.58%
Camden, NJ	508,932	513,510	513,769	0.1%	0.95%	4,102	4,669	13.82%
Cape May, NJ	102,326	97,613	96,422	-1.2%	-5.77%	673	909	35.10%
Cumberland, NJ	146,438	154,175	155,544	0.9%	6.22%	1,096	1,264	15.34%
Gloucester, NJ	254,673	281,314	285,753	1.6%	12.20%	2,055	2,621	27.55%
Mercer, NJ	350,761	364,649	365,449	0.2%	4.19%	3,343	2,668	-20.20%
Ocean, NJ	510,916	561,505	565,493	0.7%	10.68%	3,624	3,367	-7.10%
Salem, NJ	64,285	65,842	66,016	0.3%	2.69%	691	1,013	46.53%
Cecil, MD	85,951	98,674	99,695	1.0%	15.99%	1,035	1,193	15.23%
Kent, DE	126,697	147,973	152,255	2.9%	20.17%	1,371	1,435	4.68%
New Castle, DE	500,265	524,735	528,218	0.7%	5.59%	4,687	5,674	21.07%
Sussex, DE	156,638	180,039	184,291	2.4%	17.65%	1,586	1,842	16.17%

Factor 6: Meteorology

This factor did not play a significant role in the decision making process for either nonattainment area. "Climatic Data for the United States", prepared by NOAA and dated November 1998 was analyzed for this factor. The data analyzed is a summary of annual climatic wind data for the years 1930-1996.

<u>Table 6-A</u>: Prevailing Wind Direction in the New York-Northern New Jersey-Long Island (NY-NJ-CT) Nonattainment Area

Location	County	Prevailing Wind Direction	Mean Wind Speed (mph)	Peak Gust (mph)
Bridgeport, CT	Fairfield	WSW	12	69
Newark, NJ	Essex	NW	10	83
Islip, NY	Suffolk	WNW	9	N/A
Central Park, NY	New York	NW	8	64
JFK Airport, NY	Queens	S	12	71
LaGuardia Airport, NY	Queens	NE	13	77
Suffolk County Air Force Base, NY	Suffolk	SW	9	76

Based on an analysis of this factor, the prevailing wind direction in the New York-Northern New Jersey-Long Island nonattainment area is predominantly from the northwest and southwest.

<u>Table 6-B</u>: Prevailing Wind Direction in the Philadelphia-Wilmington-Atlantic City (PA-NJ-DE-MD) Nonattainment Area

Location	County	Prevailing Wind Direction	Mean Wind Speed (mph)	Peak Gust (mph)
Philadelphia, PA	Philadelphia	SW	10	69
Atlantic City Airport, NJ	Atlantic	WNW	10	81
Trenton, NJ	Mercer	S	9	64
McGuire Air Force Base, NJ	Burlington	WNW	7	87
Dover Air Force Base, DE	Kent	SSW	7	85
Wilmington, DE	New Castle	WNW	9	56

Based on an analysis of this factor, the prevailing wind direction in the Philadelphia-Wilmington-Atlantic City nonattainment area is from the northwest and southwest.

Factor 7: Geography/Topography

There are no geographical or topographical boundaries limiting air movements within the airshed in the areas.

Factor 8: Jurisdictional Boundaries

The current jurisdictional boundaries for the 1997 8-hour ozone standard nonattainment areas are adequate for the new 2008 ozone NAAQS nonattainment areas. The areas include:

For the New York-Northern New Jersey-Long Island (NY-NJ-CT) nonattainment area, Bergen, Essex, Hudson, Hunterdon, Middlesex, Monmouth, Morris, Passaic, Somerset, Sussex, Union, and Warren counties in New Jersey; Bronx, Kings, Nassau, New York, Queens, Richmond, Rockland, Suffolk, and Westchester counties in New York; and Fairfield, Middlesex, and New Haven counties in Connecticut.

For the Philadelphia-Wilmington-Atlantic City (PA-NJ-DE-MD) Nonattainment Area, Atlantic, Burlington, Camden, Cape May, Cumberland, Gloucester, Mercer, Ocean, and Salem counties in New Jersey; Bucks, Chester, Delaware, Montgomery, and Philadelphia counties in Pennsylvania; Kent, New Castle, and Sussex counties in Delaware; and Cecil County in Maryland.

Factor 9: Level of Control of Emission Sources

This factor did not play a significant role in the decision making process. Emissions of NO_x and VOC will continue to decrease because of State and Federal efforts that include Ozone Reasonably Available Control Technology (RACT) Rules and the Federal Clean Air Interstate Rule (CAIR).

Additionally, New Jersey's $PM_{2.5}$ statewide RACT rules are in the process of being updated which will result in additional reductions of direct $PM_{2.5}$ and its precursors, SO_2 and NO_x , from major source categories. New Jersey is also relying upon the USEPA to provide sufficient emission reductions from upwind sources in order to bring the multistate nonattainment areas into attainment with the 2008 ozone health standards and maintain them. Emissions from upwind states are discussed further in Factor 10.

Factor 10: Modeling of Regional Ozone Transport

Modeling conducted by the USEPA as a part of the Clean Air Interstate Rule (CAIR) in 2005 demonstrates that ozone transport constitutes a large portion of projected nonattainment in most eastern areas in 2010. Tables 10-A and 10-B show the CAIR results for the counties that were modeled in the New York-Northern New Jersey-Long Island (NY-NJ-CT) and Philadelphia-Wilmington-Atlantic City (PA-NJ-DE-MD) Nonattainment Areas.

<u>Table 10-A</u>: Percent Contribution to 8-Hour Ozone Nonattainment due to Transport from Upwind States in the New York-Northern New Jersey-Long Island (NY-NJ-CT) Nonattainment Area

2010 Base Nonattainment Counties	2010 Base 8-Hour Ozone (ppb)	Percent of 8-Hour Ozone due to Transport
Fairfield, CT	92	80%
Middlesex, CT	90	93%
New Haven, CT	91	95%
Bergen, NJ	86	38%
Hunterdon, NJ	89	26%
Middlesex, NJ	92	62%
Monmouth, NJ	86	65%
Morris, NJ	86	63%
Richmond, NY	87	55%
Suffolk, NY	91	52%
Westchester, NY	85	56%

Greater than 50% of ozone is due to transport in 9 of the 11 modeled counties in the New York-Northern New Jersey-Long Island nonattainment area.

 $^{^{10}}$ Technical Support Document for the Final Clean Air Interstate Rule – Air Quality Modeling. USEPA. March 2005.

<u>Table 10-B</u>: Percent Contribution to 8-Hour Ozone Nonattainment due to Transport from Upwind States in the Philadelphia-Wilmington-Atlantic City (PA-NJ-DE-MD) Nonattainment Area

2010 Base Nonattainment Counties	2010 Base 8-Hour Ozone (ppb)	Percent of 8-Hour Ozone due to Transport
Bucks, PA	94	35%
Chester, PA	85	39%
Montgomery, PA	88	47%
Philadelphia, PA	90	55%
Camden, NJ	91	57%
Gloucester, NJ	91	62%
Mercer, NJ	95	36%
Ocean, NJ	100	82%
Cecil, MD	89	35%
New Castle, DE	85	37%

Greater than 50% of ozone is due to transport in 4 of the 10 modeled counties in the Philadelphia-Wilmington-Atlantic City nonattainment area. The modeled county in the nonattainment area with the highest percentage of ozone due to transport is Ocean County, NJ (82%).

The CAIR modeling conducted by the USEPA also included information on the upwind areas contributing to downwind nonattainment in the Ozone Transport Region (OTR) counties. Tables 10-C and 10-D summarize the information from the CAIR modeling (Table VI-5).

<u>Table 10-C</u>: Upwind States That Make a Significant Contribution to 8-Hour Ozone in Each Modeled Downwind Nonattainment County in the New York-Northern New Jersey-Long Island (NY-NJ-CT) Nonattainment Area¹¹

Downwind County		Upwind States								
Fairfield, CT	MD/	NJ	NY	OH	PA	VA	WV			
	DC									
Middlesex, CT	MA	NJ	NJ	OH	PA	VA				
New Haven, CT	MD/	NJ	NY	OH	PA	VA	WV			
	DC									
Bergen, NJ	MD/	MI	OH	PA	VA	WV				
	DC									
Hunterdon, NJ	DE	MD/	OH	PA	VA	WV				
		DC								
Middlesex, NJ	DE	MD/	MI	NY	OH	PA	VA	WV		
		DC								
Monmouth, NJ	DE	MD/	MI	NY	OH	PA	VA	WV		
		DC								
Morris, NJ	DE	MD/	MI	NY	OH	PA	VA	WV		
		DC								
Richmond, NY	MD/	MI	NJ	PA	VA	WV				
	DC									
Suffolk, NY	CT	DE	MD/	MI	NC	NJ	OH	PA	VA	WV
			DC							
Westchester, NY	MD/	NJ	OH	PA	VA	WV				
	DC									

Note: Upwind States are listed alphabetically and not according to order of influence.

The CAIR modeling demonstrates that the counties in the New York-Northern New Jersey-Long Island nonattainment area are influenced by several states outside of the nonattainment area. Some of the upwind states are located outside of the OTR, which shows that ozone transport is an issue on a broad regional scale.

¹¹ Based on several contribution metrics evaluated by the USEPA to show the magnitude of the contribution, the frequency of the contributions, and the relative amount of the total contribution.

<u>Table 10-D</u>: Upwind States That Make a Significant Contribution to 8-Hour Ozone in Each Modeled Downwind Nonattainment County in the Philadelphia-Wilmington-Atlantic City (PA-NJ-DE-MD) Nonattainment Area¹²

Downwind County					Upwin	d States			
Bucks, PA	DE	MD/ DC	MI	NJ	ОН	VA	WV		
Chester, PA	DE	MD/ DC	MI	NJ	ОН	VA	WV		
Montgomery, PA	DE	MD/ DC	NJ	ОН	WV				
Philadelphia, PA	DE	MD/ DC	MI	NJ	ОН	VA	WV		
Camden, NJ	DE	MD/ DC	MI	ОН	PA	VA	WV		
Gloucester, NJ	DE	MD/ DC	MI	ОН	PA	VA	WV		
Mercer, NJ	DE	MD/ DC	MI	NY	ОН	PA	VA	WV	
Ocean, NJ	DE	MD/ DC	MI	NY	ОН	PA	VA	WV	
Cecil, MD	MI	ОН	PA	VA	WV				
New Castle, DE	MD/ DC	MI	NC	ОН	PA	VA	WV		

Note: Upwind States are listed alphabetically and not according to order of influence.

The CAIR modeling demonstrates that the counties in the Philadelphia-Wilmington-Atlantic City nonattainment area are influenced by several states outside of the nonattainment area. Some of the upwind states are located outside of the OTR, which shows that ozone transport is an issue on a broad regional scale.

¹² Based on several contribution metrics evaluated by the USEPA to show the magnitude of the contribution, the frequency of the contributions, and the relative amount of the total contribution.