

CHAPTER 4: MONITORING

Monitoring comes in many forms and can serve many different conservation purposes. At the most basic level, monitoring can simply note whether or not a species continues to be present at a given location. At a more detailed level, monitoring can help managers determine the effectiveness of conservation actions and, in turn, adapt management activities to maximize their benefits.

I. Monitoring Programs & Projects

This Plan documents a broad spectrum of threats to SGCN wildlife and their habitats in New Jersey. The identification of focal species and geographic focal areas is the start of a more focused conservation approach, but to increase the value of this plan further, additional work is needed to prioritize work. DFW staff will reach out to consult with conservation partners and stakeholders in the next three years to prioritize projects and actions, and identify monitoring methods to measure success. The USFWS developed TRACS to help identify the metrics by which conservation actions and projects can be evaluated (Appendix M). DFW will lead the process to change or design projects that include appropriate performance metrics to judge the success of conservation actions, and the steps for adapting actions in response to those metrics.

The DFW leverages its relationships with agencies and organizations with conservation interests and/or influences to help construct appropriate and achievable monitoring metrics and programs. Organizations have a variety of interests and roles in wildlife and habitat conservation which lends to the challenge of identifying performance metrics and programs for the wide variety of projects and SGCN wildlife. The DFW will promote the use of results-chain graphics (as presented in B., below) and the TRACS approach to develop target goals and metrics.

A. Past & Current Monitoring Programs

Many of New Jersey's SGCN and habitats have active monitoring programs, some dating back more than 60 years. Table 6 provides a concise list of these 62 programs. Some of these ongoing monitoring programs will provide data useful to evaluating the effectiveness of conservation projects and actions.

Notable monitoring programs in New Jersey include:

- The ENSP's **Landscape Project** maps critical wildlife habitat using species occurrence data applied to dynamic data on suitable habitat types. Adopted by the NJDEP in 1993 to define habitat, it is a powerful tool for conservation planning.
- The DFW's **Habitat Change Analysis Project (HCAP)** tracks wildlife habitat transition and fragmentation trends over time. The ongoing analysis uses GIS to identify potential habitat from available land use and land cover data based on species habitat associations and range extents. Products from the analysis include up-to-date, multi-level, species-specific habitat change information to support agency management initiatives
- **Submerged Aquatic Vegetation Monitoring** in Barnegat Bay is a long-term project that provides an indicator of water quality and the health of the food web for aquatic and waterfowl species.

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- The **Breeding Bird Survey** in New Jersey is part of the national breeding bird survey that is used to detect bird population trends nationally and, to a lesser degree, within the state. Conducted largely by skilled volunteers, the data are considered each time the state reassesses bird species conservation status and trends.
- The **New Jersey bald eagle survey** has successfully tracked the expansion of nesting bald eagles since the time when there was just one nest in the state. The survey is primarily conducted by volunteers, and results are used to track recovery of the state population and as part of the federal monitoring plan for bald eagles.
- The **Saltmarsh Habitat and Avian Research Program** is a new survey that was designed to detect population trends in a group of bird species that are difficult to survey. It is already proving useful for carrying out adaptive management for rare species.
- The **winter bat hibernacula survey**, begun in 1995, has provided valuable data on bat populations after widespread mortality due to white-nose syndrome. It will remain an important measure of cave-dwelling bat populations well into the future.
- Since 1968, the DFW's **Trout Production Stream monitoring** has identified and classified New Jersey waters according to their suitability for trout. The classification levels are based on a waterway's ability to support trout year-round (lakes) or occurrence of natural production, presence/absence of trout, and/or trout associated species (streams). The classifications became part of the state's Surface Water Quality Standards in 1981, and trout-suitable waterways received greater protection under state regulations.
- Since 1992, the NJDEP has conducted **benthic macroinvertebrate sampling** at more than 760 Ambient Macroinvertebrate Network (AMNET) stations within the state's 20 Watershed Management Areas. Results are used to evaluate aquatic life use, designate Category One waters, and inform New Jersey's Long-Term Water Monitoring and Assessment Strategy and other publications.

Table 6. Summary of 62 Species and Guild-Level Monitoring Programs by the NJDEP and Conservation Partners.

Monitoring Program or Action	Implementation Lead	Monitoring Level			Monitoring Target	Metrics	Start Year
		Species	Guild	Habitat			
HABITATS							
Habitat Change Analysis Project (HCAP)	DFW			X	Habitat of endangered and threatened wildlife	Acres of suitable habitat, acres of change, etc.	1986-
Forest Inventory/Analysis	U.S. Forest Service			X	Forests	Acres, Species	1955-
Submerged Aquatic Vegetation Monitoring	NJDEP Water Monitoring & Standards			X	Habitat quality	Acres, Species	1968-
Rivers and Streams Chemical/Physical Monitoring	NJDEP Bureau of Freshwater & Biological Monitoring			X	Water/habitat quality	Water chemistry	1975-
Ambient Surface Water Quality Monitoring Network	NJDEP Bureau of Freshwater & Biological Monitoring			X	Water quality	Water chemistry	1976-
NJ Natural Heritage Program	NJ Natural Lands Trust	X		X	Rare plant communities	Plant species occurrence	1980-

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Table 6 (monitoring programs) continued

Monitoring Program or Action	Implementation Lead	Monitoring Level			Monitoring Target	Metrics	Start Year
		Species	Guild	Habitat			
HABITATS (continued)							
Marine Water Monitoring	NJDEP Bureau of Marine Water Monitoring			X	Water quality	Water chemistry	1989-
Landscape Project Critical Habitat Mapping	DFW	X		X	Habitats used by rare wildlife	Acres of documented habitat	2001-
Lake Monitoring	NJDEP Bureau of Freshwater & Biological Monitoring			X	Water quality	Water chemistry	2005-
Barnegat Bay Water Quality Monitoring	NJDEP Water Quality & Standards			X	Water quality	Water chemistry	2011-
Ocean and Coastal Acidification Monitoring	Barnegat Bay Partnership			X	Water quality	Water chemistry	2016-
Long-term Environmental-monitoring Programs in Pinelands Region	NJ Pinelands Commission		X	X	Water quality, vegetation, fish and anuran communities	Water chemistry; number of fish; number of frogs	1992-
Submerged Aquatic Vegetation Monitoring in Barnegat Bay	Barnegat Bay Partnership/Stockton University	X	X	X	Habitat quality, eelgrass, widgeon grass, other	Biomass/meter and condition	2015-
Submerged Aquatic Vegetation Monitoring in Barnegat Bay and Little Egg Harbor	Rutgers University	X	X	X	Habitat quality	Acreage	2001-2011
BIRDS							
Christmas Bird Count	National Audubon Society	X	X		Wintering birds	Number of birds by species	1920-
Winter waterfowl survey	DFW	X			Black duck, Canada goose, Atlantic brant	Number of birds by species	1955-2015
American woodcock survey	DFW	X			American woodcock	Number of birds	1965-
Breeding Bird Survey	USGS	X	X		Breeding birds	Number of birds by species	1966-
Northern bobwhite survey	DFW	X			Northern bobwhite	Number of birds	1970-
Black skimmer nesting survey	DFW	X			Black skimmer	Number of birds; Number of colonies; Productivity	1976
Colonial waterbird survey	DFW	X	X		Gulls, terns, herons, egrets	Number of birds; Number of colonies	1976-
Osprey nest survey	DFW; Conserve Wildlife Foundation of NJ	X		X	Ospreys	Number of nests; Productivity	1977-

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Monitoring Program or Action	Implementation Lead	Monitoring Level			Monitoring Target	Metrics	Start Year
		Species	Guild	Habitat			
HABITATS (continued)							
Bald eagle nest survey	DFW	X			Bald eagle	Number of nests; Productivity	1978-
Peregrine falcon survey	DFW	X			Peregrine falcon	Number of nests; Productivity	1980-
Grassland bird survey	DFW	X	X	X	Grasshopper sparrow, vesper sparrow, Henslow's sparrow	Number of birds by species	1980-2014
Piping plover productivity survey	DFW	X			Piping plover	Number of nests; Productivity	1983-
Migratory shorebird survey	DFW	X			Red knot, ruddy turnstone, sanderling	Number of birds	1986-
Breeding waterfowl survey	DFW	X			Black duck, mallard	Number of birds by species	1990-
Monitoring Avian Productivity and Survivorship Program	USGS; DFW	X			Forest interior songbirds	Number of birds by species; Productivity	1994-2012
Neotropical Migrant Survey	DFW		X		Breeding birds	Number of birds by species	1994-2007
Golden-winged warbler monitoring	DFW	X		X	Golden-winged warbler	Number of birds; Productivity	2000-
International Piping Plover Census	DFW	X			Piping plover	Number of birds	1991-
American oystercatcher productivity survey	DFW	X			American oystercatcher	Number of birds; Productivity	2003-
Saltmarsh Habitat and Avian Research Program	DFW	X			Clapper rail, willet, salt marsh sparrow, seaside sparrow, coastal plain swamp sparrow, Nelson's sparrow	Number of birds by species	2011-2012
Secretive marshbird survey	DFW	X			Black rail, Virginia rail, clapper rail	Number of birds by species	2015-2016
Winter Atlantic brant/tundra swan survey	DFW	X			Atlantic brant, tundra swan	Number of birds by species	2016-
REPTILES & AMPHIBIANS							
Herp Atlas	DFW	X	X		Reptiles and amphibians	Number of animals by species	1992-2014

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Table 6 (monitoring programs) continued

Monitoring Program or Action	Implementation Lead	Monitoring Level			Monitoring Target	Metrics	Start Year
		Species	Guild	Habitat			
REPTILES & AMPHIBIANS (continued)							
North American Amphibian Monitoring Program	USGS; DFW	X	X		Amphibian SGCN	Number of animals by species	1996-2015
MAMMALS							
Winter bat hibernacula survey	DFW	X		X	All 6 cave bat species	Number of bats by species	1995-
Summer bat maternity surveys	DFW	X			Little brown bat, big brown bat, Indiana bat	Number of bats by species; Productivity	2009-
Summer bat acoustic surveys	DFW	X			All 9 bat species	Number of bats by species	2011-
FRESHWATER AQUATICS							
Trout production stream monitoring and Surface Water Classification	DFW	X	X	X	Brook trout, slimy sculpin, all fish	Number of fish by species and age class; Water chemistry	1969-
AMNET Macroinvertebrate Monitoring	NJDEP Bureau of Freshwater & Biological Monitoring	X	X	X	Mayflies, stoneflies, caddisflies and other macroinvertebrates	Number and species by CPUE*; EPT (presence-absence)	1992-
Freshwater mussel monitoring	DFW	X			Native mussels	Number and species by CPUE*; Rare species presence-absence	1995-
Native/Rare fish monitoring	DFW	X	X		10 E/T/SC species (plus data deficient waters)	Number and species by CPUE*	2000-
Anadromous fisheries monitoring	DFW	X			American shad and other Clupeids	Number and species by CPUE*	1972-2012
Anadromous fisheries monitoring-Raritan River	Rutgers	X			American shad and other Clupeids	Number and species by CPUE*	2013-
Anadromous fisheries monitoring-Delaware River	PA Game Comm.	X			American shad	Number and species by CPUE	2007-
Fish Index of Biotic Integrity	NJDEP Bureau of Freshwater & Biological Monitoring; Fish & Wildlife	X	X	X	Fish	Number of fish by species by CPUE*; Water chemistry	2000-
Invasive freshwater mussel monitoring	DFW	X			Chinese pond mussel	Presence/absence	2011-

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Monitoring Program or Action	Implementation Lead	Monitoring Level			Monitoring Target	Metrics	Start Year
		Species	Guild	Habitat			
FRESHWATER AQUATICS (continued)							
Stream temperature monitoring for fisheries	DFW	X	X	X	Stream fishes and water temperature	Number and species by CPUE*; Water temperature	2014-
Warmwater fisheries monitoring	DFW	X	X		Freshwater fish species	Number and species by CPUE*; Fish length, weight, age	1950-
Potentially dangerous fish monitoring	DFW	X			Snakehead, Asian swamp eel, flathead catfish, and 7 other species	Presence/absence	2005-
MARINE AQUATICS							
Oyster Inventory	DFW	X			Eastern oysters	Proportion live oysters, spat set, and size of adults	1953-
Striped Bass Young of Year, Delaware River	DFW				Striped bass	Number of juvenile fish by CPUE*	1980-
Hard clam stock assessment	DFW	X			Hard clams	Number, density of clams	1983-
Surf clam inventory	DFW	X			Surf clams	Number, density of clams	1988-
Ocean trawl survey	DFW	X			Marine fish	Number and species by CPUE*	1988-
Juvenile finfish trawl survey in Delaware Bay	DFW	X			Finfish	Number and species by CPUE*	1991-
Horseshoe crab spawning survey	DFW	X			Horseshoe crabs	Number of crabs by meter shoreline	1999-
Horseshoe crab egg density survey	DFW	X			Horseshoe crabs	Density of eggs in sand	1999-
River herring survey	DFW	X	X		Alewife, blueback herring	Number and species by CPUE*	2012-
Artificial reef trap surveys	DFW	X	X		Structure-associated species	Number and species by CPUE*	2016-
Juvenile Fish and Nekton Seining in Barnegat Bay	Barnegat Bay Partnership	X	X		Fish	Number and species by CPUE*	2011-

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Table 6 (monitoring programs) continued

Monitoring Program or Action	Implementation Lead	Monitoring Level			Monitoring Target	Metrics	Start Year
		Species	Guild	Habitat			
MARINE AQUATICS (continued)							
Juvenile Eel Monitoring in Barnegat Bay	Barnegat Bay Partnership	X			American eel	Number and species by CPUE*	2012-
Anadromous Fish Monitoring	Barnegat Bay Partnership	X	X		Alewife and Blueback herring	Number and species by CPUE*	2014

* CPUE means catch per unit effort

B. Strengthening Monitoring through Results Chains

The DFW will use results chains to help show how conservation actions will lead to the desired results. Results chains are simply diagrams that show the connections between threats, actions, and conservation outcomes. Results chains are not only useful for thinking through and selecting conservation actions, they are powerful tools for identifying monitoring strategies. Two sample scenarios using results chains are shown below for bog turtles and scrub-shrub and young forest habitat management.

Scenario 1: Bog Turtle

The following scenario presents a model framework for monitoring and measuring the effectiveness of conservation actions for the bog turtle.

Once abundant throughout New Jersey, bog turtles are now primarily restricted to the remaining rural portions of the state, particularly Sussex, Warren, and Salem counties. Although listed as endangered in the state and as threatened at the federal level, New Jersey is a stronghold for the species in the Northeastern U.S. As of 2015, there were 99 core bog turtle habitats in New Jersey, 54 of which were considered to be metapopulations (which are defined as one or more populations that are close enough for bog turtles to occasionally move between them and for genetic exchange).

Bog turtles inhabit fens, bogs, and wet meadows with mucky, organic soils that are kept saturated by groundwater discharge. Plant communities associated with bog turtle habitats vary, but most are dominated by low-growing grasses, rushes, mosses, and other herbaceous species with little shrub or tree cover. Notable physical features include spring-derived rivulets, shallow, mucky pools, and abundant hummocks of tussock-forming sedges and raised mounds of moss.

Bog turtles are habitat specialists that rely on abundant groundwater resources, organic soils, diverse herbaceous vegetation, and contiguous tracts of land for dispersal. Intense land-uses such as urbanization and industrial farming destroy bog turtle habitats through direct wetland alteration and secondary impacts such as stormwater runoff, local draw down of water tables, and nutrient enrichment.

In partnership with the U.S. Fish & Wildlife Service (USFWS) and other bog turtle recovery partners, New Jersey is currently assessing its 54 known metapopulations. Over the next several

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years, the USFWS Northeast Region (Region Five) will develop new protocols for assessing bog turtle status and update the current recovery plan. These revisions will be informed by intensive efforts over the last five years to standardize data collection across the Northeastern states, new datasets that are emerging from the standardized procedures, and legacy data. A likely focus for recovery will be larger wetland complexes composed of several core bog turtle habitats because they can support key biological dynamics (such as dispersal, colonization, and gene flow) that are necessary to keep populations functionally viable. Fragmented or isolated populations, while still important to protect, are vulnerable to random events such as severe floods, disease, and collection, and are also potentially at risk of becoming genetically impoverished over time.

In the 1990s, the ENSP launched a comprehensive management approach to guide conservation of important bog turtle populations in New Jersey. The management initiative consists of four main actions:

1. developing relationships with private landowners that have bog turtles on their land;
2. facilitating the acquisition of core bog turtle habitats threatened by adjacent land use activities;
3. undertaking and improving habitat management techniques to control and reverse habitat succession and invasive exotic plant proliferation; and
4. working with partners to develop and implement land-use planning that considers bog turtle.

More than half of bog turtle habitats in New Jersey are in need of management or restoration. Succession from open-canopy habitat to woody species and proliferation of invasive plants (e.g., purple loosestrife, Phragmites, multiflora rose, Japanese stiltgrass, and reed canary grass) are the primary threats to habitat quality, and most of these plants are extremely difficult to control. However, as aggressively as these plants invade, the ENSP is combating these floristic invaders with equivalent ferocity through several methods.

Grazing by sheep, goats, cattle, and other domestic livestock in bog turtle habitats has been demonstrated to slow natural succession, control expansion of fast-growing invasive species, augment hydrological regimes by reducing surface vegetative matter and breaking up peat accumulation, create microhabitats for bog turtles in the form of footprints, and encourage the growth of hummocky vegetation that bog turtles use for nesting. Over the last 20 years, the ENSP has coordinated and implemented prescribed grazing at more than 20 wetlands across the bog turtle's range in New Jersey. In addition to grazing, the ENSP has coordinated with many partners to cut and remove woody vegetation and treat invasive or exotic vegetation with targeted herbicidal applications. Habitat restoration or maintenance has been carried out at nearly half of New Jersey's core habitat areas.

Bog turtles are often found in wetlands that also support rare plant species. Some habitat management practices (such as invasive species control and grazing) and monitoring practices (such as drift fence arrays) can be harmful to rare plant populations, depending on how the practices are implemented. Attachment IV provides guidance on vegetation management practices that minimize or avoid negative impacts to rare plants in bog turtle habitats. There is a similar risk of unintended consequences for rare plants in other wildlife habitats.

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To restore degraded bog turtle habitats in New Jersey, the ENSP is pursuing the following restoration action: use woody vegetation control and prescribed grazing to reduce invasive plant species cover and slow succession.

A results chain for this restoration action shows the connections between the conservation elements:

- Action:** Use woody vegetation control and prescribed grazing to reduce invasive plant species cover and slow succession at four core habitats per year. Monitor turtle population size and structure at core habitats once every five years.
- Objective:** Increase the number of documented bog turtle occurrences at restored wetlands. Through habitat improvements, increase core habitat population size to at least 15 female turtles. Increase the number of known populations through assessments and surveys of new habitats.
- Threat:** Dense cover of invasive plant species or excessive woody vegetation makes wetlands unsuitable for bog turtles.
- Target:** Bog turtles

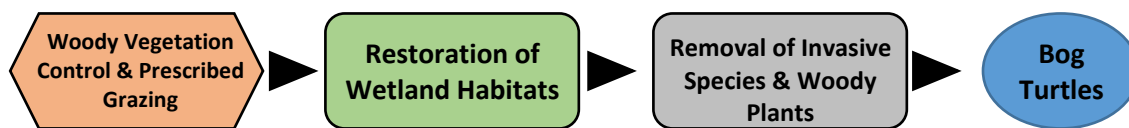


Figure 9. Results chain for restoration of wetland habitats to support bog turtles.

To assess the effectiveness of this direct management action, the DFW will follow the regional habitat monitoring protocols developed in coordination with the USFWS and state wildlife agencies across the bog turtle's range in the Northeast, as follows.

- A. Quantify and track changes in vegetation structure.
- B. Quantify and track changes in wetland-specific plant community distribution.
- C. Evaluate the effect of the restoration on bog turtles through supplemental population monitoring protocols.

The data collected from these monitoring efforts will be used to track the effects of the management activities and thereby inform adaptive management of sites in New Jersey and regionally.

Scenario 2: Scrub-shrub & Young Forest Habitat Management

Mosaics of scrub-shrub and young forest habitats are vital for a variety of SGCN, notably golden-winged warbler, northern bobwhite, and wood thrush. Scrub-shrub and young forest habitats are rare in New Jersey in part because they are transitional stages between field and forest, so are always changing.

There are, however, opportunities to maintain and create these important habitats along powerline rights-of-way, at fallow agricultural sites, and on some public lands. With partners such as New Jersey Audubon and the Conserve Wildlife Foundation of New Jersey, the DFW is

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undertaking vegetative management projects and developing best management practices for use by other conservation partners.

To create and retain scrub-shrub and young forest habitats in northern New Jersey, the ENSP is pursuing the following restoration action: In large contiguous forest blocks (>2,500 acres) with >70% mature forest cover, use prescribed forest thinning in mature forests to create a mosaic of early successional forest habitat (not to exceed 20% of entire forest block at a time) that consists of more than 50% native shrubs/saplings and 10-15 trees per acre over 9 inches in diameter at breast height, or an approximate basal area of 30 ft² per acre with 10-40% canopy cover.

A results chain for this restoration action shows the connections between the conservation elements:

- Action:** Use prescribed forest thinning to create early successional forest habitat that consists of more than 50% native shrubs/saplings and 10-15 trees per acre over 9 inches in diameter at breast height, or an approximate basal area of 30 ft² per acre with 10-40% canopy cover
- Objective:** Create scrub-shrub and young forest habitat to support viable populations of early successional species
- Threat:** Natural succession that transitions scrub-shrub and young forest habitats into closed-canopy forests eliminates important habitats for a variety of SGCN
- Target:** Young forest dependent species including golden-winged warbler, northern bobwhite, and wood thrush

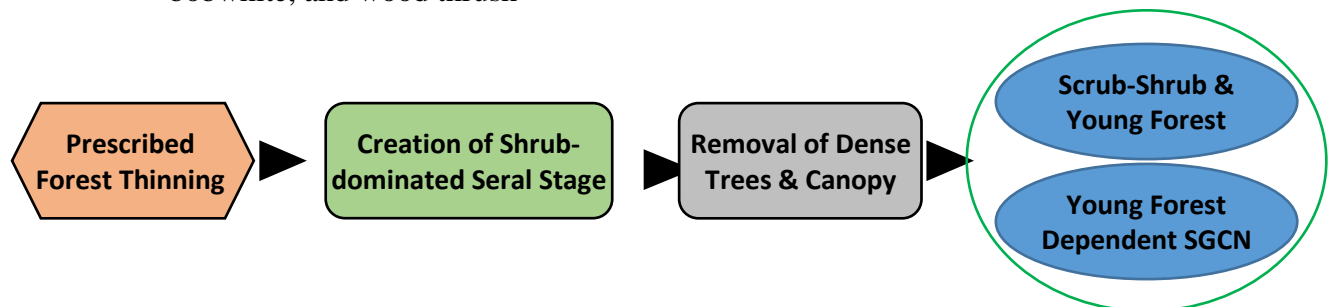


Figure 10. Results chain for creation of scrub-shrub habitats to support young forest dependent species.

To assess the effectiveness of this direct management action, the DFW will undertake strategic monitoring, as follows.

- A. Number of individuals and species (including Focal SGCN) occurring in managed areas annually following management actions.
- B. Vegetative structure as measured in May and June of each year following management actions.

The results of these monitoring efforts will be shown graphically (Figure 11), potentially in the formats shown below.

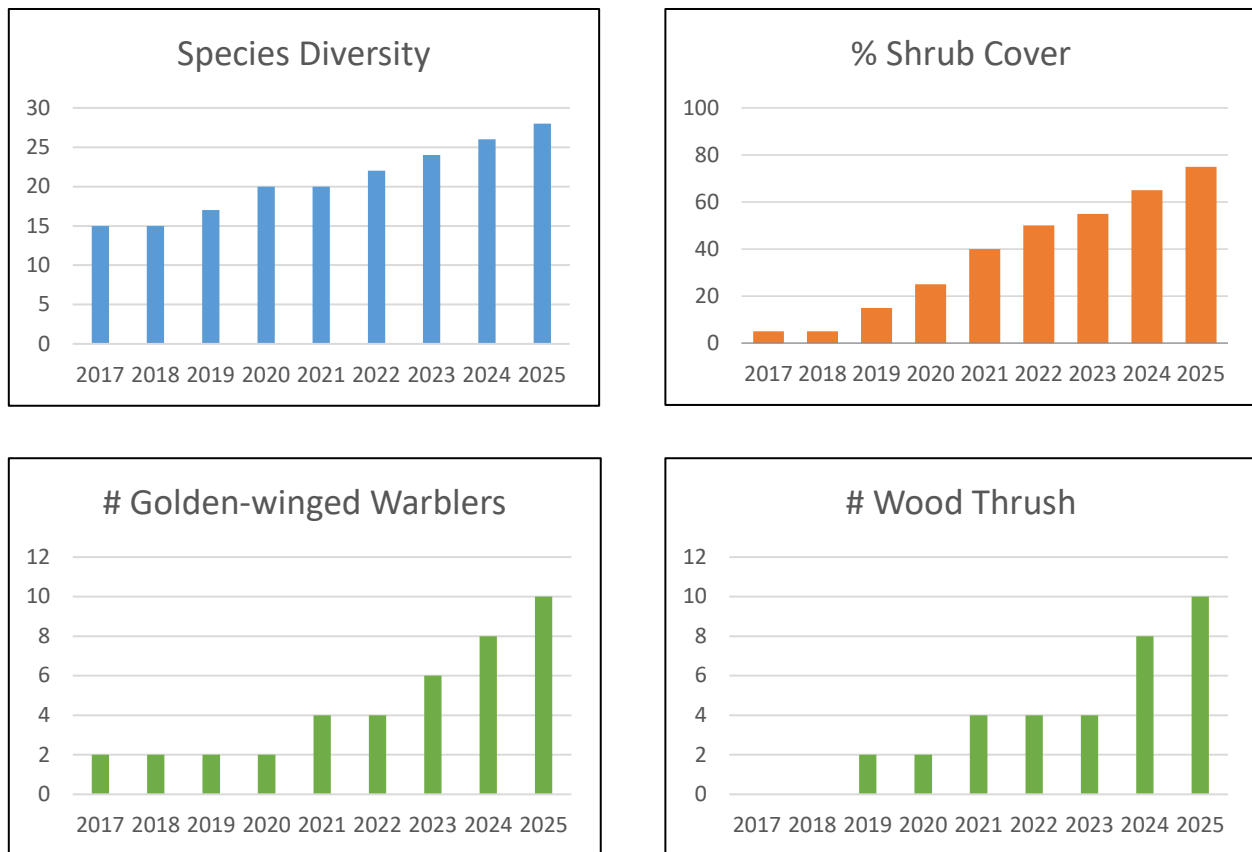


Figure 11. Example of how the results of future monitoring efforts for scrub shrub and young forest species could be depicted.

II. Adaptive Management

Adaptive management is the process through which conservation actions are undertaken, assessed through careful monitoring, and then modified as necessary based on the monitoring results. Successful adaptive management requires the completion of six interrelated steps.

1. Assessing a problem with the recognition that there is uncertainty about what policy or action is best for addressing it.
2. Designing a strategy based on a careful selection of policies and management actions.
3. Implementing a policy or action that is likely to show where additional information is needed.
4. Monitoring key indicators to get insights into responses to the policy or management action.
5. Analyzing the outcomes in relation to the original objectives to determine the effectiveness of the applied policy or action.
6. Adjusting the policy or action based on the analysis, and incorporating the new information into future decisions.

Adaptive management is necessary because there is still so much that is unknown about wildlife, their habitats, and the complex interactions of these with the surrounding world. In addition to

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gaining insights into wildlife management from conservation and monitoring efforts in New Jersey, the DFW is also committed to learning from, and contributing to, work on SGCN in other states.

In the next three years, DFW staff will consult with conservation stakeholders to identify the highest priority conservation actions and projects to improve the status of SGCN in the state. Prioritization of actions and projects should highlight the 107 focal SGCN species as well as Conservation Focal Areas that are important for all SGCN. Conservation projects and jobs that result from the prioritization process will incorporate appropriate monitoring approaches that provide measures of success of steps necessary toward achieving the goal of improving species' status. Monitoring efforts should be explored that leverage the assistance of a variety of qualified conservation partners. Descriptions or graphics identifying the results-chain(s) for projects are helpful for focusing actions, monitoring, and results. Adaptive management can then be applied to ongoing management projects that continue or shift actions as necessary.

III. Coordinating State & Regional Monitoring

While it is simple to state monitoring goals, it is much more challenging to implement them. Monitoring can be extremely time and resource intensive. Further, it can be difficult to connect conservation actions to observed population conditions because so many factors and influences are continually at play in nature.

To help overcome these challenges, the Association of Fish & Wildlife Agencies in 2012 proposed a set of best management practices to help states establish monitoring programs that both met their specific goals and integrated smoothly into monitoring programs regionally. A key component of these recommendations was the use of the U.S. Fish & Wildlife Service's Tracking and Reporting on Actions for Conservation of Species (TRACS) system to allow information gathered on SGCN in New Jersey to be integrated with information gathered in other states. This collaborative approach of using the same metrics to track progress toward goals will allow managers to better target their SGCN management actions to achieve the greatest conservation benefits, both in New Jersey and throughout each species' range. We include the table of TRACS indicators in Appendix M.